TODAY'S BRIEFING

- Review timeline for meetings and committee action
- Review transmitted materials
- Discuss seven proposed substantive changes:
 - STRATEGIC PLAN: Adapting goals to align with Mobility Framework
 - STRATEGIC PLAN: Streamlining performance measures
 - SERVICE GUIDELINES: Changing how transit service is added
 - SERVICE GUIDELINES: Changing how transit service is reduced
 - SERVICE GUIDELINES: Changing how transit service is restructured
 - METRO CONNECTS: Updating future <u>network service proposals</u>
 - METRO CONNECTS: Updating <u>funding gap</u>

TIMELINE FOR ACTION

ATT = Attachment to RTC packet

| DATE | CC | OMMITTEE | ACTION ATT 2 |
|---------------------|--------|----------|---------------------------------------|
| Sept 15 | | RTC + ME | Discuss proposed policy updates |
| Oct 20 | | RTC | ID issues of interest + amendments |
| Oct 27 | | ME | Briefing on RTC issues, ID new ones? |
| Nov 17 | | RTC | Vote: legislation (+ amendments?) |
| Nov 30 RTC Deadline | | ME | Vote: RTC as passed (+ amendments?) |
| Dec 7 | Dec 15 | Council | Vote: RTC/ME as passed (+amendments?) |

If either ME or Council amends, legislation must be re-referred to RTC

TRANSMITTED MATERIALS

Ordinance text

ATT 1

Can be amended

- Adopt the three named policy documents
- Repeal previously adopted policies and reporting requirements
- Adopt new reporting and updating requirements
- Three named attachments to the ordinance
 - A. Strategic Plan for Public Transportation
 - B. Service Guidelines
 - C. Metro Connects long-range plan
- Supplemental materials (not for adoption)

See ATT 4 for comparisons of adopted to proposed

Summary: ATT 3

POLICIES BEING UPDATED

A. Strategic Plan for Public Transportation

- Outlines Metro's goals, objectives, strategies, performance measures
- As adopted: 8 goals, 68 performance measures

B. Service Guidelines

- Set targets for the level of transit service
- Provide criteria to evaluate, modify, and develop transit service

C. Metro Connects

- Metro's long-range plan
- As adopted, plans for 70% growth in transit service (2015-2040)
- Better access for communities of color, low-income people

DIRECTION TO UPDATE POLICIES

2018

- Motion 15252: Requested updated Metro Connects cost estimates
- Motion 15253: Requested Metro develop Mobility Framework

<u>2019</u>

Mobility Framework developed (with RTC, Council, Equity Cabinet)

2020

- Updated Metro Connects cost estimates presented to RTC
- Motion 15618: Adopted Mobility Framework recommendations, outlined process to update policy documents

CHANGES TO ALL DOCUMENTS

- Alignment with <u>Mobility Framework</u>: equity, sustainability, innovation
- Engagement with community members and partners
- Alignment with <u>Metro Connects</u>
- <u>Updates</u> to reflect recent developments
 - Metro as a mobility agency
 - Marine Division and flexible services added
 - Sound Transit 3
 - VISION 2050
 - 2020 Strategic Climate Action Plan
 - Equitable Transit-Oriented Communities policy
 - COVID-19

STRATEGIC PLAN OVERVIEW

- Ten-year plan (2021-2031)
- Mission

Provide the best possible public transportation services and improve regional mobility and quality of life in King County

Vision

Metro will advance its mission by delivering a regional, innovative, and integrated mobility network that is safe, equitable, and sustainable

- Issues for today's discussion:
 - Adapting goals to align with Mobility Framework
 - Streamlining <u>performance measures</u> and creating an online reporting format

GOALS

| ADOPTED GOAL | PROPOSED GOAL | DESCRIPTION OF CHANGE ATT 4 |
|-------------------------------------|------------------------------|---|
| Human Potential | Investments | Enhanced focus on meeting the mobility needs of <u>priority populations</u> |
| Environmental Sustainability | Sustainability | More specifics about <u>GHG reduction targets</u> |
| | Innovation | New goal for innovative technologies |
| Safety | Safety | Added focus on passengers and employees |
| Economic Growth & Built Environment | Transit-Oriented Communities | Focus on transit-supportive land use and affordable housing |
| <u> </u> | Access | New goal to improve access to transit |
| Service Excellence | Service Quality | More focus on service metrics |
| Quality Workforce | Workforce | Focus on contractors, populations that face barriers to employment |
| Financial Stewardship | Stewardship | Focus on aligning investments with values |
| Public Engagement | Engagement | Focus on shared decisions and co-creation |

Q ATTACHMENT 4 ADOPTED vs PROPOSED

| Issue | Adopted | Proposed | Comparison | Summary |
|--|---|--|--|--|
| STRATEGIC PLAN Goals Investments | Human Potential. Provide equitable opportunities for people from all areas of King County to access the public transportation system. Provide public transportation products and services that add value throughout King County and that facilitate access to jobs, education and other destinations. Outcome: More people throughout King County have access to public transportation products and services. | Invest upstream and where needs are greatest (INVESTMENTS) Invest in and measure the outcomes of services, programs, and improvements in geographic areas, at times of day, and within priority populations where there are unmet needs. Lead with racial justice. Outcome: Priority populations have greater access to mobility products and services and use them to meet their needs. Create and promote products, services, programs, and partnerships that are accessible and easy to use and understand. Outcome: Metro better serves customers by reducing barriers to mobility. | ((Human Potential. Provide equitable opportunities for people from all areas of King County to access the public transportation system.)) Invest upstream and where needs are greatest (INVESTMENTS) ((Provide public transportation products and services that add value throughout King County and that facilitate access to jobs, education and other destinations. Outcome: More people throughout King County have access to public transportation products and services.)) Invest in and measure the outcomes of services, programs, and improvements in geographic areas, at times of day, and within priority populations where there are unmet needs. Lead with racial justice. Outcome: Priority populations have greater access to mobility products and services and use them to meet their needs. Create and promote products, services, programs, and partnerships that are accessible and easy to use and understand. Outcome: Metro better serves customers by reducing barriers to | Enhanced focus on meeting the mobility needs of priority population |
| STRATEGIC PLAN Goals | Environmental Sustainability. Safeguard and enhance King County's natural resources and environment. | Address the climate crisis and environmental justice (SUSTAINABILITY) | mobility. ((Environmental Sustainability, Safeguard and enhance King County's natural resources and environment.)) Address the climate crisis and environmental justice (SUSTAINABILITY) | Updated goal is more specific about Metro's role in GHG reduction (base on updated targets in 2020 SCAP¹). |
| Attachment 4 comparisons change, map, formats for se | in track , and route list | Reduce demand for single-occupant and high-emissions transportation modes and increase transit ridership. Outcome: Transportation-related emissions decrease, in part because fewer people drive alone, and more people ride transit. Help King County achieve its GHG emissions reduction and other climate goals through Metro's operations. Outcome: King County and Metro achieve GHG reduction targets for government operations. Partner with communities to prepare for the impacts of climate change and support resilience in disproportionately affected communities. Outcome: Metro's efforts help King County communities become more | ((Help r))Reduce demand for single-occupant and high-emissions transportation modes and increase transit ridership ((greenhouse gas emissions in the region)). Outcome: Transportation-related emissions decrease, in part because fewer p((P))eople drive ((single-occupant vehicles less)) alone, and more people ride transit. ((Minimize Metro's environmental footprint)) Help King County achieve its GHG emissions reduction and other climate goals through Metro's operations. Outcome: ((Metro's environmental footprint is reduced (normalized against service growth))) King County and Metro achieve GHG reduction targets for government operations. | New objective on Metro's role in climate resilience. |
| | port indicates | resilient to climate change impacts. | Partner with communities to prepare for the impacts of climate change and support resilience in disproportionately affected communities. Outcome: Metro's efforts help King County communities become more resilient to climate change impacts. | |

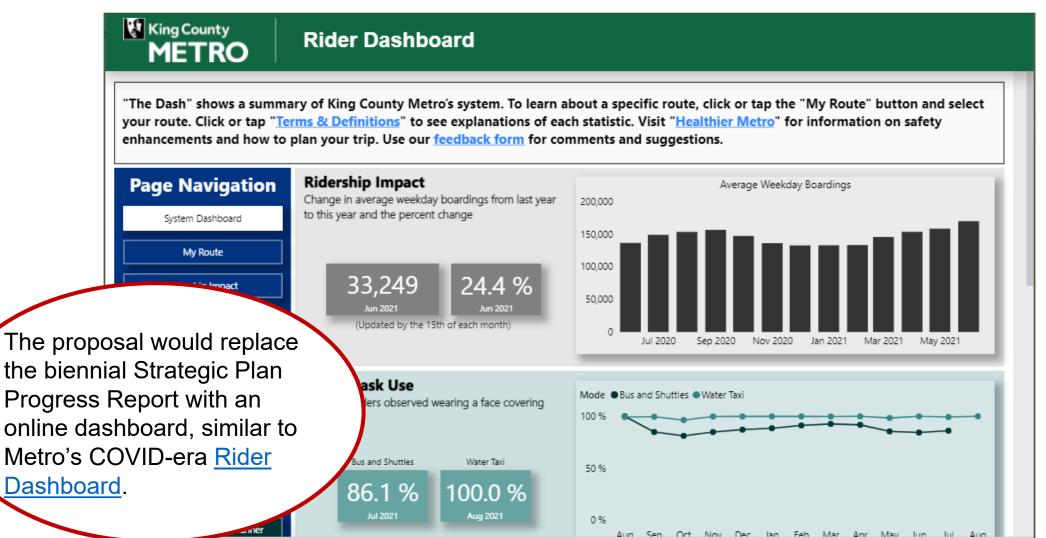
GOALS

| ADOPTED GOAL | PROPOSED GOAL | DESCRIPTION OF CHANGE ATT 4 | | |
|---|------------------------------|--|--|--|
| Human Potential | Investments | Enhanced focus on meeting the mobility needs of priority populations | | |
| Environmental Sustainability | Sustainability | More specifics about GHG reduction targets | | |
| | Innovation | New goal for innovative technologies | | |
| Safety | Safety | Added focus on passengers and employees | | |
| Economic Growth & Built Environment | Transit-Oriented Communities | Focus on transit-su affordable hou | | |
| | Access | New goal to Do the goals | | |
| Service Excellence | Service Quality | More focu reflect the adopted | | |
| Quality Workforce | Workforce | Focus on Mobility Framework barriers to and aspiration for | | |
| Financial Stewardship | Stewardship | Focus on align. Metro's network? | | |
| Public Engagement Engagement Focus on shared decision | | Focus on shared decision | | |

PERFORMANCE MEASURES

| GOAL | PROPOSED PERFORMANCE MEASURES Q ATT 4 |
|------------------------------|---|
| Investments | Commute times, Accessibility, Reduced fare trips |
| Sustainability | Emissions, Vehicle Miles Traveled, Metro emissions, Green infrastructure |
| Innovation | Pilot program ridership & locations, Equity in service, Accessibility |
| Safety | Customer safety satisfaction, Assaults & disturbances, Preventable collisions, Emergency preparedness |
| Transit-Oriented Communities | Housing units, Commercial space, Affordable housing near transit |
| Access | Transit access methods, Proximity to transit, Customer satisfaction, P&Rs |
| Service Quality | Ridership, Customer satisfaction, ORCA transfers, Quality of service index |
| Workforce | Job satisfaction, Workforce demographics & representativeness |
| Stewardship | Funding gap, Cost per (boarding, mile, hour), State of good repair |
| Engagement | Co-creation engagement, Equitable contracting, Engagement satisfaction |
| Metro Connects Progress | Ridership, Transfers, Customer satisfaction, Proximity to transit, Transportation emissions, Vehicle miles traveled, Safety satisfaction, Assaults, Funding gap |

PERFORMANCE MEASURES



PERFORMANCE MEASURES

| GOAL | PROPOSED PERFORMANCE MEASURES Q ATT 4 | | | |
|------------------------------|---|--|--|--|
| Investments | Commute times, Accessibility, Reduced fare trips | | | |
| Sustainability | Emissions, Vehicle Miles Traveled, Metro emissions, Green infrastructure | | | |
| Innovation | Pilot program ridership & locations, Equity in service, Accessibility | | | |
| Safety | Customer safety satisfaction, Assaults & disturbances, Preventable collisions, Emergency preparedness | | | |
| Transit-Oriented Communities | Housing units, Commercial space, Affordable housi Policy question: | | | |
| Access | Transit access methods, Proximity to transit, C Do the performance | | | |
| Service Quality | Ridership, Customer satisfaction, ORCA trans measures and | | | |
| Workforce | Job satisfaction, Workforce demographics & I dashboard provide | | | |
| Stewardship | Funding gap, Cost per (boarding, mile, hour), adequate, understandable, | | | |
| Engagement | Co-creation engagement, Equitable contracting, actionable | | | |
| Metro Connects Progress | Ridership, Transfers, Customer satisfaction, Proxim information? emissions, Vehicle miles traveled, Safety satisfaction, As | | | |

SERVICE GUIDELINES OVERVIEW

- Provide criteria to evaluate, modify, and develop transit service
- Changes from adopted include:
 - Equity: prioritized in adding or reducing transit service
 - Climate change: prioritize land use density and ridership productivity
 - Flexible services: metrics to plan and evaluate flex services
 - Marine: metrics to plan, evaluate, and modify Marine services
- Issues for today's discussion:
 - Changing how transit service is <u>added</u>
 - Changing how transit service is <u>reduced</u>
 - Changing how transit service is <u>restructured</u>

A NOTE ON EQUITY



The proposed Service Guidelines would make equity more of a factor when modifying service:

- Broader definition of equity: Would expand from two to five factors
 - Two factors (adopted): Race, Income
 - Five factors (proposed): Race, Income, Disability, Foreign-born, Limited English-speaking*
- Higher priority: Equity would have a higher priority when transit service is added or reduced
- New equity metrics: Metro has developed three new equity metrics to use when prioritizing service additions or reductions

*These five factors are the definition of "priority populations" from the Mobility Framework

A NOTE ON EQUITY

Because of the higher prioritization of equity, equity will be as important in managing the transit system as the key performance measures that are included in the annual System Evaluation report.

Measures proposed for the System Evaluation report are:

| Measures Proposed |
|--|
| Average daily ridership |
| Rides per platform hour |
| Passenger miles per platform mile |
| Average of maximum load per trip |
| Trips arriving more than five minutes late |
| |

Policy question:

Should the proposed equity metrics be identified as key performance measures in the System Evaluation report?

ADDING SERVICE

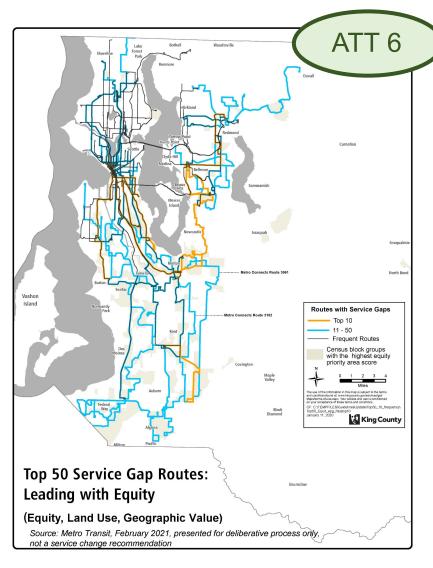
Proposal would use three priorities to add transit service



- Priority 1 = Reduce Crowding: add service to overcrowded routes
- Priority 2 = Improve Reliability: add service to routes that run late
- **Priority 3 = Grow Service:** fill gap between existing and target service using three factors:

| Factors proposed for Priority #3 | Prioritization | Weight |
|--|---------------------------|--------------------|
| Equity One of the new equity metrics would be used | 1 (formerly #3) | 25% (10 points) |
| Land Use Land use density based on # households, P&R stalls, jobs, low-income jobs, students w/in ½ mile | 2 (formerly #2) | 50% (20 points) |
| Geographic Value Connections between Centers | 3 (formerly #1) | 25% (10 points) |

ADDING SERVICE



The map to the left shows a possible representation of prioritization of routes for Priority #3 (Service Growth) if equity is prioritized first

Note: This map was prepared during deliberations in early 2021, is not a service recommendation

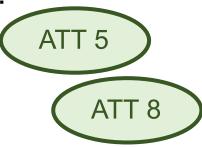
Policy question:
Does the proposed prioritization of equity first and land use second lead to a service network that meets the County's goals?

REDUCING SERVICE



Proposal would use two metrics to reduce transit service:

- Equity: One of the new equity metrics would be used
- **Productivity:** Two measures would be used, for how many riders and how long they ride



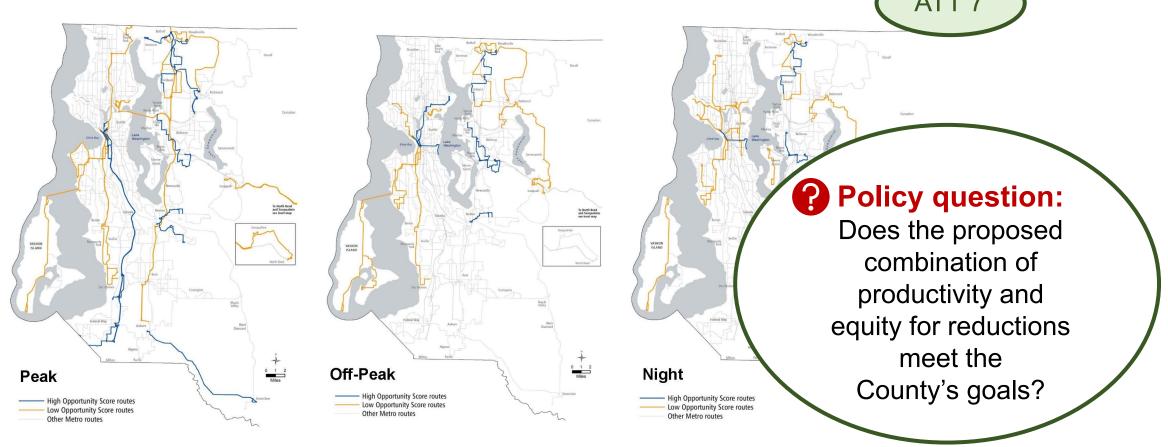
| Priority | Proposed Conditions for Order of Service Reduction |
|----------|---|
| 1 | Routes in bottom 25% of both productivity measures, with low equity score (score of 1-3) |
| 2 | Routes in bottom 25% of both productivity measures, with high equity score (score of 4-5) |
| 3 | Routes in bottom 25% of one productivity measure, with low equity score (score of 1-3) |
| 4 | Routes in bottom 25% of one productivity measure, with high equity score (score of 4-5) |
| 5 | Routes in bottom 50% of one or both productivity measures, with low equity score (1-3) |
| 6 | Routes in bottom 50% of one or both productivity measures, with high equity score (4-5) |

REDUCING SERVICE

Potential Priority Reductions by Time Period

(Bottom 25% of both productivity measures)

*This information is meant to be illustrative of how Metro would use the policy to identify candidates for reductions and is not an official proposal for reductions. This information was prepared for deliberative discussions only.



RESTRUCTURING SERVICE

Q ATT 4

- Transit service is restructured for:
 - Major transportation network changes (Link light rail extension)
 - Major development or land use changes
 - Mismatch between service and ridership
- Proposal would add a new policy on service restructures:

When Sound Transit or another agency's service fully or partially replaces an existing Metro service, those service hours can be redeployed elsewhere in the county to meet the priorities for adding service.

RESTRUCTURING SERVICE

- Transit service is restructured for:
 - Major transportation network changes (Link light rail extension)
 - Major development or land use changes
 - Mismatch between service and ridership
- Proposal would add a new policy on service restructures:

When Sound Transit or another agency's service for an existing Metro service, those service hours can in the county to meet the priorities for adding service.

Policy question:

Would reallocating duplicative service during a restructure meet the County's goals?

OVERVIEW

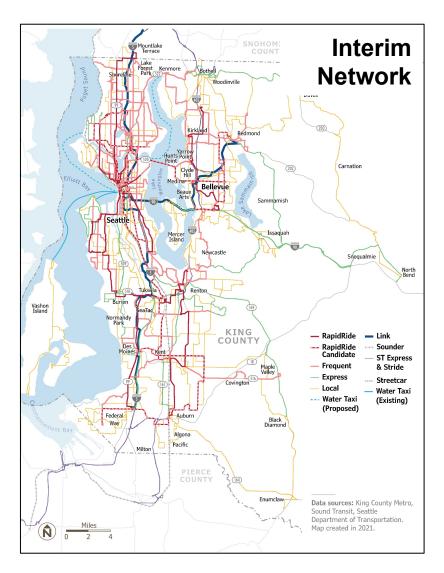
- Metro Connects would propose two future transit networks:
 - 2025 Network would be replaced with Interim Network (~2035)
 - 2040 Network would be replaced with 2050 Network
- Issues for today's discussion:
 - Updating future <u>network service proposals</u>
 - Updating <u>funding gap</u>

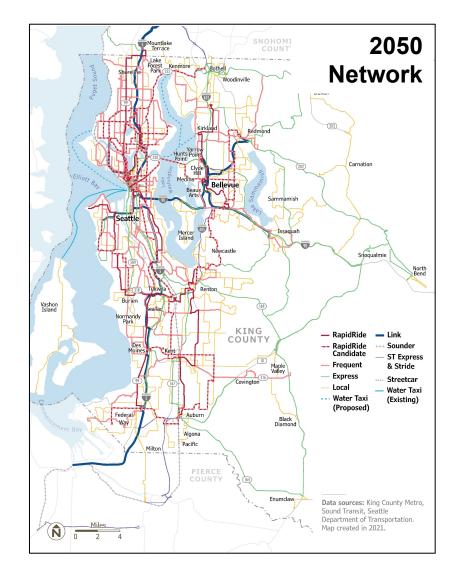
FUTURE SERVICE NETWORKS

- Key changes from adopted:
 - More frequent service and all-day service
 - Added service to address S King County equity gaps
 - RapidRide lines decrease from 26 in adopted 2040 Network to 19-23 in proposed 2050 Network
 - Future RapidRide lines become "candidates" rather than named lines

| | 2019 Actual | Interim Network | 2050 Network |
|------------------------------|---------------|-----------------|--------------|
| Annual Service Hours (Total) | 3.855 million | 5.5 million | 7.25 million |
| Annual Ridership | 121.4 million | 150 million | 200 million |
| RapidRide lines (Total) | 6 | 13-15 | 19-23 |

FUTURE SERVICE NETWORKS





FUTURE SERVICE NETWORKS

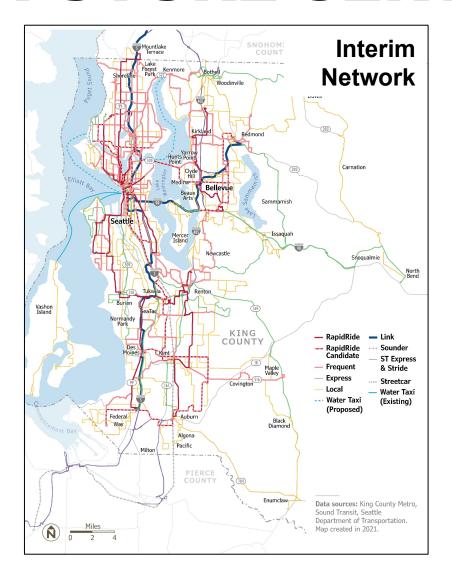
FOR CONTEXT ONLY, staff report and ATT4 show corridor- and route-level changes between adopted and proposed (info from technical report)

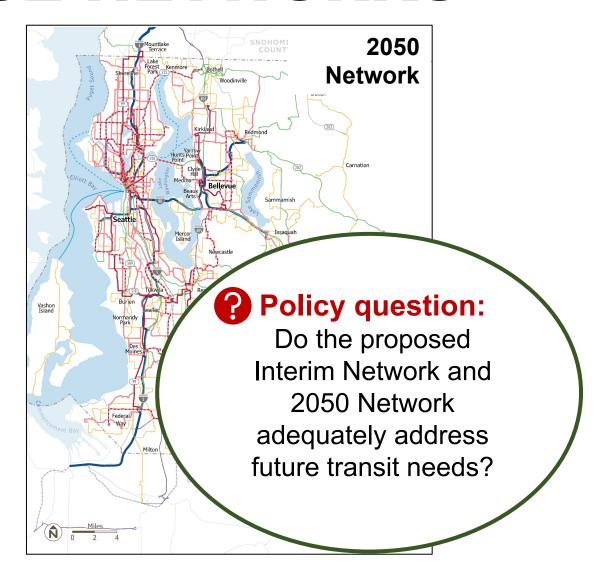
Corridor/Route Comparison Between 2025 and Interim Network⁷
For Context Only, Not For Adoption

| Route/ Corridor | To/From/Via | Comparable Existing Routes | For Context 2025 Network | For Context Interim Network |
|--------------------|--|-------------------------------|-----------------------------|--------------------------------|
| A Line | SeaTac - Federal Way - Des Moines | A Line | RR | RR |
| C Line | SLU - Westwood - West Seattle | C Line | RR | RR |
| D Line | Crown Hill - Seattle CBD - Ballard | D Line | RR | RR |
| E Line | Aurora Village - Seattle CBD - SR-99 | E Line | RR | RR |
| F Line | Renton – Burien - Tukwila | F Line | RR | RR |
| G Line | Madison Valley - Seattle CBD - E Madison St | 11, 12 | RR | RR |
| H Line | Burien TC – Seattle CBD – Westwood Village | 120 | RR | RR |
| I Line | Renton – Auburn - Kent | 160 | RR | RR |
| J Line | University District – Seattle CBD - Eastlake | 70 | RR | RR |
| 1012 | Ballard - Children's Hospital - Wallingford | 44 | RR | RR Candidate |
| 1027 (K) | Totem Lake – Eastgate - Kirkland | 255, 271 | RR | RR Candidate |
| 1028/3101 | Crossroads - University District - Bellevue | B South, 271 | RR (B), Local (271) | RR Candidate |
| 1049 | Kent Station – Seattle CBD - Southcenter | <mark>1</mark> 50 | Frequent | RR Candidate |
| 1052 | Twin Lakes - Green River CC - Federal Way | 181 | RR | RR Candidate |
| 1056 | Highline CC - Green River CC - Kent | 164, 166 | RR | RR Candidate |
| 1064 | University District - Othello - Beacon Hill | 36, 49 | Frequent | RR Candidate |
| 1071 (R) | Rainier Beach - Seattle CBD - Mount Baker | 7 | RR | RR Candidate |
| 1993 | Northgate TC - Ballard - Seattle CBD via Leary | 40 | RR | RR Candidate |
| 1999 | Redmond - Eastgate - Overlake | B Line | Frequent | RR Candidate |
| 5 | Shoreline CC – Seattle CBD | 5 | Frequent | Frequent |
| 21 | Arbor Heights – Westwood Village – Seattle CBD | 21 | Frequent | Frequent |
| 67 | Northgate – University District - Roosevelt | 67 | RR (part of J) | Frequent |
| 107 | Renton TC - Rainier Beach | 107 | Local | Frequent |
| 250 | Redmond - Kirkland | 250 (formerly 248)8 | Frequent | Frequent |
| 1002 | Richmond Beach – UW – 15th Ave NE | 373 | Frequent | Frequent |
| 1007 | Shoreline CC - Lake City - University District | 75, 304 | Local (75) | Frequent |
| 1009 | Bothell – UW – Lake City | 372 | RR | Frequent |
| 1010 | Ballard – Lake City - Northgate | D, 45, 75 | Frequent | Frequent |
| 1014 | Loyal Heights - University District - Green Lake | 45 | Frequent | Frequent |

| Route/ Corridor | To/From/Via | Comparable Existing Routes | For Context 2025 Network | |
|--------------------|---|-------------------------------|-----------------------------|----------|
| 1074 | Uptown - Rainier Beach - Yesler Terrace | 106, 8 | Frequent | Frequent |
| 1075 | Renton Highlands – Rainier Beach - Renton | 105, 106 | Frequent | Frequent |
| 1202 | Sand Point - Seattle CBD - Green Lake | 62 | Frequent | Frequent |
| 1213 | Seattle CBD - Volunteer Park - Capitol Hill | 10 | Frequent | Frequent |
| 1214 | Queen Anne – Mount Baker – Seattle CBD | 3, 4 | Frequent | Frequent |
| 1215 | Kenmore - Shoreline - North City | 331 | Frequent | Frequent |
| 1220 | SPU - Seattle CBD - Queen Anne | 13 | Frequent | Frequent |
| 1505 | SPU - Madrona - Seattle CBD | 3, 4 | Frequent | Frequent |
| 1514 | Covington – SeaTac - Kent | 180, 168 | Frequent | Frequent |
| 1515 | Kent – Twin Lakes – Star Lakes | 183, 901 | Frequent | Frequent |
| 1994 | University District – Northgate – Green Lake | 26, 32, 62, 67 | Frequent | Frequent |
| 1995 | Shoreline – Roosevelt – Haller Lake | 26, 346 | Frequent | Frequent |
| 1996 | University District – Northgate – Lake City | 75 | Frequent | Frequent |
| 1997 | Shoreline – Lake City – Haller Lake | 41, 345 | Frequent | Frequent |
| 3991 | Fairwood - Kent/Des Moines Station - SeaTac | 156, 906 | Local | Frequent |
| 15 | Blue Ridge - Ballard - Seattle CBD | 15 | Peak Only Express | Express |
| 17 | Sunset Hill - Ballard - Seattle CBD | 17 | Peak Only Express | Express |
| 18 | North Beach - Ballard - Seattle CBD | 18 | Peak Only Express | Express |
| 37 | Alaska Junction - Alki - Seattle CBD | 37 | Peak Only Express | Express |
| 57 | Alaska Junction - Seattle CBD | 57 | Peak Only Express | Express |
| 102 | Fairwood - Renton TC - Seattle CBD | 102 | Peak Only Express | Express |
| 116 | Fauntieroy Ferry – Seattle CBD | 116 | Peak Only Express | Express |
| 118 | Tahlequah - Vashon | 118 | Peak Only Express | Express |
| 119 | Dockton - Seattle CBD via ferry | 119 | Peak Only Express | Express |
| 121 | Highline CC – Burien TC – Seattle CBD via 1st S | 121 | Peak Only Express | Express |
| 122 | Highline CC - Burien TC - Seattle CBD via DMM | 122 | Peak Only Express | Express |
| 123 | Burien – Seattle CBD | 123 | Peak Only Express | Express |
| 143 | Black Diamond - Renton TC - Seattle CBD | 143 | Peak Only Express | Express |
| 2012 | North Bend - MI Station - Issaquah HighInds | 208 | Express | Express |

FUTURE SERVICE NETWORKS





FUNDING GAP

As proposed, Metro Connects is unconstrained

The adopted Metro Connects was also unconstrained

Policy question:

Should an unconstrained plan be adopted?

| | Interim Network | 2050 Network |
|-------------------------------|-----------------|-----------------|
| Annual Service Costs (Total) | \$1.092 billion | \$1.466 billion |
| Annual Service Costs (Funded) | \$669 million | \$742 million |
| % Service Costs Funded | 61.3% | 50.6% |
| Capital Costs YOE* \$ (Total) | \$11.5 billion | \$28.3 billion |
| Capital Costs YOE \$ (Funded) | \$4.4 billion | \$10.3 billion |
| % Capital Costs Funded | 38.2% | 36.4% |

^{*}YOE = Year of Expenditure

NEXT STEPS

- Coordinate with committee staff (Mary Bourguignon) with questions or amendment concepts
- October committee briefings will be based on today's discussion and issues of interest raised by committee members