

**KING COUNTY  
DEPARTMENT OF NATURAL RESOURCES AND PARKS  
WATER AND LAND RESOURCES DIVISION**

**Report to the King County Hearing Examiner for Property  
Enrollment in the Public Benefit Rating System (PBRs)**

**April 23, 2020 – Public Hearing**

**APPLICANT: Cortney Foster**

**File No. E19CT033**

**A. GENERAL INFORMATION:**

1. Owner: Cortney Foster  
PO BOX 2870  
Vashon, WA 98070
2. Property location: 13221 SW 196th Street  
Vashon, WA 98070
3. Zoning: RA2.5
4. STR: NE-02-22-02
5. PBRs categories requested by applicant and *suggested by staff*:

**Open space resources**

- \*Aquifer protection area
- \*\*Forest stewardship land
- Significant plant or ecological site
- \*Significant wildlife or salmonid habitat
- \*Watershed protection area

NOTE: \*Staff recommends credit be awarded for these PBRs categories. \*\*Award of this category is also possible but will be dependent upon specific category requirements being met (see resource category discussion under Section E beginning on page 6).

6. Parcel:	022202-9028	022202-9046	022202-9037	022202-9080
Total acreage	4.23	2.56	1.18	0.77
Requested PBRs:	3.23	1.44	1.18	0.77
Home site/excluded area:	1.00	1.00	0.00	0.00
<b>Recommended PBRs:</b>	<b>3.23</b>	<b>1.25</b>	<b>1.18</b>	<b>0.77</b>

022202-9060

Total acreage	0.41
Requested PBRs:	0.41
Home site/excluded area:	0.00
<b>Recommended PBRs:</b>	<b>0.41</b>

NOTE: The attached map (2019 aerial photo) outlines in yellow the parcel boundaries and in blue the areas proposed to be *excluded* from PBRs. The portion recommended for enrollment in PBRs (7.15 acres) is the entire property (9.15 acres) less the excluded areas as measured (2.00 acres). In the event the Assessor's official parcel size is revised, PBRs acreage should be administratively adjusted to reflect that change.

**B. FACTS:**

1. Zoning in the vicinity: Properties in the vicinity are zoned RA2.5, RA5, RA5SO, and RA10SO.
2. Development of the subject property and resource characteristics of open space area: Parcel 9028 has a single-family residence, driveway, yard, lawn, an abandoned garden, septic drain field, chicken coop, and a well. Parcel -9060 has the remnants of an old cabin that was damaged by a fallen tree. The open space portion of the property consists of a mix of coniferous and deciduous trees and mostly native shrubs and plants. Parcels -9080, -9037 and -9060 abut Puget Sound. It should also be noted that the majority of -9028 is in a Native Growth Protection Easement.
3. Site use: The property is used for a single-family residence.
4. Access: The property is accessed from SW 196th Street and SW Robinson R.
5. Appraised value for 2019 (based on Assessor's information dated 2/06/2020):

<u>Parcel #022202-9028</u>	<u>Land</u>	<u>Improvements</u>	<u>Total</u>
Appraised	\$208,000.00*	\$804,000.00	\$1,012,000.00
Tax applied	\$2,411.59	\$9,321.73	\$11,733.32

<u>Parcel #022202-9046</u>	<u>Land</u>	<u>Improvements</u>	<u>Total</u>
Appraised value	\$22,000.00*	\$0.00	\$22,000.00
Tax applied	\$255.07	\$0.00	\$255.07

<u>Parcel #022202-9037</u>	<u>Land</u>	<u>Improvements</u>	<u>Total</u>
Appraised value	\$48,000.00*	\$0.00	\$48,000.00
Tax applied	\$556.52	\$0.00	\$556.52

<u>Parcel #022202-9080</u>	<u>Land</u>	<u>Improvements</u>	<u>Total</u>
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Appraised value	<b>\$74,000.00*</b>	\$0.00	\$74,000.00
Tax applied	<b>\$857.97</b>	\$0.00	\$857.97
<u>Parcel #022202-9060</u>	<u>Land</u>	<u>Improvements</u>	<u>Total</u>
Appraised value	<b>\$42,000.00*</b>	\$0.00	\$42,000.00
Tax applied	<b>\$486.95</b>	\$0.00	\$486.95

NOTE: \* Participation in PBRs reduces the **appraised land value** for the **portion** of the property enrolled resulting in a lower taxable value.

**C. REQUIREMENTS SPECIFIED BY KING COUNTY CODE (KCC):**

**KCC 20.36.010 Purpose and intent.**

It is in the best interest of the county to maintain, preserve, conserve and otherwise continue in existence adequate open space lands for the production of food, fiber and forest crops, and to assure the use and enjoyment of natural resources and scenic beauty for the economic and social well-being of the county and its citizens.

It is the intent of this chapter to implement RCW Chapter 84.34, as amended, by establishing procedures, rules and fees for the consideration of applications for public benefit rating system assessed valuation on "open space land" and for current use assessment on "farm and agricultural land" and "timber land" as those lands are defined in RCW 84.34.020. The provisions of RCW chapter 84.34, and the regulations adopted thereunder shall govern the matters not expressly covered in this chapter.

**KCC 20.36.100 Public benefit rating system for open space land – definitions and eligibility.**

- A. To be eligible for open space classification under the public benefit rating system, property must contain one or more qualifying open space resources and have at least five points as determined under this section. The department will review each application and recommend award of credit for current use of property that is the subject of the application. In making such recommendation, the department will utilize the point system described in section B. and C. below.
- B. The following open space resources are each eligible for the points indicated:
  - 1. Public recreation area – five points
  - 2. Aquifer protection area – five points
  - 3. Buffer to public or current use classified land – three points
  - 4. Equestrian-pedestrian-bicycle trail linkage – thirty-five points
  - 5. Active trail linkage – fifteen or twenty-five points
  - 6. Farm and agricultural conservation land – five points
  - 7. Forest stewardship land – five points
  - 8. Historic landmark or archaeological site: buffer to a designated site – three points
  - 9. Historic landmark or archaeological site: designated site – five points

10. Historic landmark or archaeological site: eligible site – three points
11. Rural open space – five points
12. Rural stewardship land – five points
13. Scenic resource, viewpoint, or view corridor – five points
14. Significant plant or ecological site – five points
15. Significant wildlife or salmonid habitat – five points
16. Special animal site – three points
17. Surface water quality buffer – five points
18. Urban open space – five points
19. Watershed protection area – five points

C. Property qualifying for an open space category in subsection B. of this section may receive credit for additional points as follows:

1. Resource restoration - five points
2. Additional surface water quality buffer - three or five points
3. Contiguous parcels under separate ownership - two points
4. Conservation easement of historic easement – fifteen points
5. Public access - points dependent on level of access
  - a. Unlimited public access - five points
  - b. Limited public access - sensitive areas - five points
  - c. Environmental education access – three points
  - d. Seasonal limited public access - three points
  - e. None or members only – zero points
6. Easement and access – thirty-five points

**D. 2016 COMPREHENSIVE PLAN POLICIES AND TEXT:**

**E-101** In addition to its regulatory authority, King County should use incentives to protect and restore the natural environment whenever practicable. Incentives shall be monitored and periodically reviewed to determine their effectiveness in terms of protecting natural resources.

NOTE: Monitoring of participating lands is the responsibility of both department PBRS staff and the landowner. This issue is addressed in the Resource Information document (page 4) and detailed below in Recommendation #B11.

**E-112a** The protection of lands where development would pose hazards to health, property, important ecological functions or environmental quality shall be achieved through acquisition, enhancement, incentive programs and appropriate regulations. The following critical areas are particularly susceptible and shall be protected in King County:

- a. Floodways of 100-year floodplains;
- b. Slopes with a grade of 40% or more or landslide hazards that cannot be mitigated;

- c. Wetlands and their protective buffers;
- d. Aquatic areas, including streams, lakes, marine shorelines and their protective buffers;
- e. Channel migration hazard areas;
- f. Critical Aquifer Recharge Areas;
- g. Fish and Wildlife Habitat Conservation Areas; and
- h. Volcanic hazard areas.

**E-421** Terrestrial and aquatic habitats should be conserved and enhanced to protect and improve conditions for fish and wildlife.

NOTE: PBRS is an incentive program provided to encourage voluntary protection of open space resources and maintain high quality resource lands.

**E-429** King County should provide incentives for private landowners who are seeking to remove invasive plants and noxious weeds and replace them with native plants, such as providing technical assistance or access to appropriate native plants.

NOTE: Participation in PBRS requires landowners address invasive plant and noxious weed control and removal within enrolled portions of a property. Replacement with native vegetation is also encouraged via the implementation of approved forest stewardship, rural stewardship or resource restoration plans.

**E-443** King County should promote voluntary wildlife habitat enhancement projects by private individuals and businesses through educational, active stewardship, and incentive programs.

**E-476** King County should identify upland areas of native vegetation that connect wetlands to upland habitats and that connect upland habitats to each other. The county should seek protection of these areas through acquisition, stewardship plans, and incentive programs such as the Public Benefit Rating System and the Transfer of Development Rights Program.

**E-504** King County should protect native plant communities by encouraging management and control of nonnative invasive plants, including aquatic plants. Environmentally sound methods of vegetation control should be used to control noxious weeds.

NOTE: Lands participating in PBRS provide valuable resource protection and promote the preservation or enhancement of native vegetation. Addressing nonnative vegetation (invasive plant species), through control and eradication is a PBRS requirement.

**E-449** King County shall promote retention of forest cover and significant trees using a mix of regulations, incentives, and technical assistance.

**R-605** Forestry and agriculture best management practices are encouraged because of their multiple benefits, including natural resource preservation and protection.

NOTE: The implementation of an approved forest stewardship, farm management or rural stewardship plan benefits natural resources, such as wildlife habitat, stream buffers and groundwater protection, as well as fosters the preservation of sustainable resources.

## **E. PBRs CATEGORIES REQUESTED and DEPARTMENT RECOMMENDATIONS:**

### **Open space resources**

- Aquifer protection area  
The entire property is located in an area designated as a critical aquifer recharge area (CARA 1 and CARA 3). The natively forested area is greater than one acre in size and meets the minimum required acreage for this category. Credit for this category is recommended.
- Forest stewardship land  
The property contains more than seven acres of contiguous forest and the owners plan to produce a forest plan to improve the health and diversity of the forest. At this time, credit for this category cannot be recommended because a plan has not been provided. However, if a forest stewardship plan is **provided by November 1, 2020**, and **approved by the department on or before December 31, 2020**, then credit for this category should be awarded administratively. Award of this category may allow forestry activities to occur in the participating open space area. It is the landowner's responsibility to apply for and receive the necessary approvals from the applicable state and local governmental agencies for forestry activities that require a permit or approval, such as clearing and grading.
- Significant plant or ecological site  
The property is natively vegetated. However, qualification for this category requires the existence of a rare plant species or ecosystem identified by the Washington Department of Natural Resources' Natural Heritage Program, existence of which must be confirmed by an expert. A further study by the owners is not expected. Credit for this category cannot be recommended.
- Significant wildlife or salmonid habitat  
Although credit for this category was not requested, the property contains habitat for numerous wildlife species, including foraging and nesting habitat for the pileated woodpecker, which is listed as a candidate species of concern by the Washington Department of Fish and Wildlife. Upon conducting a site visit, program staff observed evidence of pileated woodpecker activity and determined areas of the forest on the property is of sufficient age and diversity to support the species regular use of the property. Award of this category is consistent with habitat as defined by KCC 20.36.100, section B.15.a (1). Credit for this category is recommended.
- Watershed protection area  
Although credit for this category was not requested, the enrolling open space contains 7.15 acres of native forest cover which is more than 65% of the total property acreage and is

more forest cover than required by county regulation for this property. **Credit for this category is recommended.**

NOTE: It is important to note that enrollment in the PBRS program requires the control and removal of invasive plant species. This issue is addressed in the Resource Information document (page 3) and below in Recommendation #B7.

## **CONCLUSIONS AND RECOMMENDATIONS**

### **A. CONCLUSIONS:**

1. Approval of the subject request would be consistent with the specific purpose and intent of KCC 20.36.010.
2. Approval of the subject request would be consistent with policy E-101 of the King County Comprehensive Plan.
3. Of the points recommended, the subject request meets the mandatory criteria of KCC 20.36.100 as indicated:

#### **Open space resources**

Aquifer protection area	5
Forest stewardship land	*
Significant plant or ecological site	0
Significant wildlife or salmonid habitat	5
Watershed protection area	5

#### **TOTAL 15 points**

NOTE: \* If credit is awarded for this category, the point total would increase to 20 and the reduction in land assessed value for the portion enrolled would increase to 70%. An approved forest stewardship plan provides flexibility to allow forestry activities to occur in the participating open space area

#### **PUBLIC BENEFIT RATING**

For the purpose of taxation, 15 points result in 40% of market value and a 60% reduction in taxable value for the portion of land enrolled.

### **B. RECOMMENDATION:**

APPROVE the request for current use taxation "Open space" classification with a Public Benefit Rating of 15, subject to the following requirements:

## **Requirements for Property Enrolled in the Public Benefit Rating System Current Use Taxation Program**

1. Compliance with these requirements is necessary to continue to receive the tax benefits from the King County Public Benefit Rating System (PBRs) current use taxation program for the property enrolled in the program (Property). Failure to abide by these requirements can result in removal of current use designation and subject the property owner (Owner) to the penalty, tax, and interest provisions of RCW 84.34 and assessment at true and fair value. The King County Department of Assessments (DoA) and the Water and Land Resources Division, Director's Office, Agriculture, Forestry and Incentives Unit (AFI) or its successor may re-evaluate the Property to determine whether removal of the open space designation is appropriate. Removal shall follow the process in RCW 84.34.108.
2. Revisions to these requirements may only occur upon mutual written approval of the Owner and granting authority. These conditions shall apply so long as the Property retains its open space designation. If a conservation easement acceptable to and approved by King County is granted by the Owner or the Owner's successors in interest to the Department of Natural Resources and Parks, King County or a grantee approved by King County, these requirements may be superseded by the terms of such easement, upon written approval by King County.
3. The open space classification for this Property will continue so long as it meets the open space purposes for which it was initially approved. Classification as open space will be removed upon a determination by King County that the Property no longer meets the open space purposes for which it was initially approved. A change in circumstances which diminishes the extent of public benefit from that approved by the King County Council in the open space taxation agreement will be cause for removal of the current use assessment classification. It is the Owner's responsibility to notify the DoA and the AFI Unit or its successor of a change in circumstance with regard to the Property.
4. When a portion of the open space Property is withdrawn or removed from the program, the AFI Unit or its successor and the DoA shall re-evaluate the remaining Property to determine whether it may continue to qualify under the program. If the remaining portion meets the criteria for priority resources, it may continue under current use taxation.
5. Except as provided for in sections 6, 7, and 10 below, no alteration of the open space land or resources shall occur without prior approval by the AFI Unit or its successor. **Any unapproved alteration may constitute a departure from an approved open space use and be deemed a change of use, and subject the Property to the additional tax, interest, and penalty provisions of RCW 84.34.080.** "Alteration" means any human-induced action that adversely impacts the existing condition of the open space Property or resources including but not limited to the following: (*Walking, horseback riding, passive*

*recreation or actions taken in conjunction with a resource restoration plan, or other similar approved activities are permitted.)*

- a. erecting structures;
  - b. grading;
  - c. filling;
  - d. dredging;
  - e. channelizing;
  - f. modifying land or hydrology for surface water management purposes;
  - g. cutting, pruning, limbing or topping, clearing, planting, introducing, relocating or removing vegetation, however, selective cutting may be permitted for firewood;
  - h. applying herbicides or pesticides or any hazardous or toxic substance;
  - i. discharging pollutants excepting stormwater;
  - j. paving, construction, application of gravel;
  - k. storing of equipment, household supplies, play equipment, or compost;
  - l. engaging in any other activity that adversely impacts the existing vegetation, hydrology, wildlife, wildlife habitat, or other open space resources.
6. Notwithstanding the provisions of Section 5 trees posing a hazard to structures or major roads may be removed. Any trees removed must be replaced.
  7. If an area of the Property becomes or has become infested with noxious weeds, the Owner may be required to submit a control and enhancement plan to the AFI Unit or its successor in order to remove such weeds. If an area of the Property becomes or has become invaded by non-native species, the Owner may be required to submit, or may voluntarily submit, an enhancement plan to the AFI Unit or its successor, in order to replace such species with native species or other appropriate vegetation.
  8. There shall be no motorized vehicle driving or parking allowed on the open space Property, except for the purpose of forestry and in areas of the Property being used as forest stewardship land.
  9. Grazing of livestock is prohibited on the open space Property.
  10. For land designated as forest stewardship land, activities that are consistent with forestry uses and that are consistent with an approved Forest Stewardship Plan for the Property shall be permitted as long as those activities do not cause a significant adverse impact to the resource values of other awarded categories.
  11. An owner of property receiving credit for farm and agricultural conservation land, forest stewardship land, or rural stewardship land, all of which require a stewardship or management plan, must annually provide a monitoring report that describes progress of implementing the plan. The owner must submit this report, which must include a brief description of activities taken to implement the plan and photographs from established points on the property, to the department by email or by other mutually agreed upon method. An environmental consultant need not prepare this report.

12. Enrollment in PBRs does not exempt the Owner from obtaining any required permit or approval for activity or use on the Property.

**TRANSMITTED** to the parties listed hereafter:

Office of the King County Hearing Examiner  
Cortney Foster, applicant  
Debra Clark, King County Department of Assessments  
Wendy Sammarco, King County Forester

2019 Aerial Photo



0222029010

0222029011

0222029011

0222029056

0222029055

022202HYDR

0222029026

0222029026

0222029076

0222029027

0222029027

0222029010

0222029086

**0222029080**

**0222029028**

0222029028

1.00 acre

022202HYDR

0222029080

**0222029037**

**0222029037**

0222029037

0222029054

0222029037

**0222029060**

**0222029046**

0222029046

1.00 acre

0222029010

0222029046

022202HYDR

0222029033

0222029050

0222029014

0222029075

0222029041

0222029047

0222029047

0222029048

0222029048

..title

AN ORDINANCE approving an application for current use assessment for either public benefit rating system or timber land, or both, submitted by Cortney Foster for property located at 13221 SW 196<sup>th</sup> Street, Vashon, WA 98070, designated department of natural resources and parks, water and land resources division file no. E19CT033.

..body



**Water and Land Resources Division**

Department of Natural Resources and Parks  
King Street Center  
201 South Jackson Street, Suite 600  
Seattle, WA 98104-3855  
**206-477-4800** Fax 206-296-0192 TTY Relay: 711

February 13, 2020

King County Councilmembers  
Room 120  
C O U R T H O U S E

ATTN.: Melani Pedroza, Clerk of the Council

**RE: Hearing Examiner Legal Notice for Public Hearing Scheduled March 26, 2020**

Dear Councilmembers:

Attached are the legal notice and proposed ordinances for the above noted public hearing. Please provide ten (10) days notice as required by King County Code (K.C.C. 20.36.060).

Sincerely,

Bill Bernstein, Project Program Manager  
PBRS and Timber Land Programs

**PUBLICATIONS TO BE NOTIFIED:**

E19CT021 - (4G)	E19CT030 - (4G)
E19CT023 - (5)	E19CT031 - (5)
E19CT027 - (4M)	E19CT033 - (5)
E19CT028 - (4G)	E19CT038 - (4L)

**DATES OF PUBLICATIONS:**

(4G) Issaquah/Sammamish Reporter – 03/13/20  
(4L) Renton Reporter – 03/13/20  
(4M) Snoqualmie Valley Record – 03/13/20  
(5) Vashon Maury Island Beachcomber – 03/12/20

Attachments

**NOTICE IS HEREBY GIVEN** that the Hearing Examiner for the King County Council will meet in the Fred Room on the 12th floor of the King County Courthouse, 516 Third Avenue, Seattle, Washington, on Thursday, March 26, 2020, at the time listed, or as soon thereafter as possible, to consider applications for classification and real property assessment under Current Use Assessment Statute RCW 84.34, all listed hereafter;

**1:30 p.m. or as soon thereafter as possible.**

**E19CT021** – Carol Robin Lee-Smith for property located at 5724 290th Avenue SE, Issaquah, WA 98027; STR: SE-19-24-07; SIZE: 8.74 acres; REQUEST: Public Benefit Rating System; Tax #192407-9089.

**E19CT023** – Len Barson and Margaret Wetherald for property north and abutting 8808 SW 148th Place, Vashon, WA 98070; STR: NE-02-23-03; SIZE: 0.87 acres; REQUEST: Public Benefit Rating System; Tax #278160-0060.

**E19CT027** – Jonathan and Jennifer Wiseman for property located at 7329 410th Avenue SE, Snoqualmie, WA 98065; STR: SW-28-24-08; SIZE: 5.00 acres; REQUEST: Public Benefit Rating System; Tax #282408-9060.

**E19CT028** – Peter Peterson for property located at 27022 SE 150th Street, Issaquah, WA 98027; STR: NE-24-23-06; SIZE: 11.19 acres; REQUEST: Public Benefit Rating System; Tax #864600-0030 and #864600-0130.

**E19CT030** – Henry and Susan Greenwald for property located at 299xx SE 64th Street, Preston, WA 98050; STR: SE-20-24-07; SIZE: 20.00 acres; REQUEST: Public Benefit Rating System; Tax #202407-9065.

**E19CT031** – Siobhan McComb and Jason Dodson for property located at 6109 SW Point Robinson Road, Vashon, WA 98070; STR: SW-15-22-03; SIZE: 10.56 acres; REQUEST: Public Benefit Rating System; Tax #152203-9027.

**E19CT033** – Cortney Foster for property located at 13221 SW 196th Street, Vashon, WA 98070; STR: NE-02-22-02; SIZE: 9.15 acres; REQUEST: Public Benefit Rating System; Tax #022202-9028, #022202-9046, #022202-9037, #022202-9080, and #022202-9060.

**E19CT038** – Thanhquyen Nguyen for property located at 20315 SE 192nd Street, Renton, WA 98058; STR: NW-05-22-06; SIZE: 9.76 acres; REQUEST: Public Benefit Rating System; Tax #052206-9005.

Details are available from the King County Department of Natural Resources and Parks, Rural and Regional Services Section, 201 South Jackson Street, Suite 600, Seattle, WA 98104; Phone (206) 477-4643.

Dated at Seattle, Washington, This 12th Day of March 2020.

Melani Pedroza  
Clerk of the Council  
Metropolitan King County Council  
King County, Washington



Aerial Photo: 2019

131ST AVE SW

SW 196TH ST

ROBINWOOD RD SW

WESTSIDE HWY SW

IMAGE\_Ortho2019KCNAT

**File E19CT031**  
**EXHIBIT 4**

**PBRs Applicant**  
**Foster Property**

 E19CT033

 Parcels

 **King County**  
Department of  
Natural Resources and Parks  
Water and Land Resources Division

March 20, 2020



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**Legend**

- 2019 Applicant
- Other 2019 Applicants

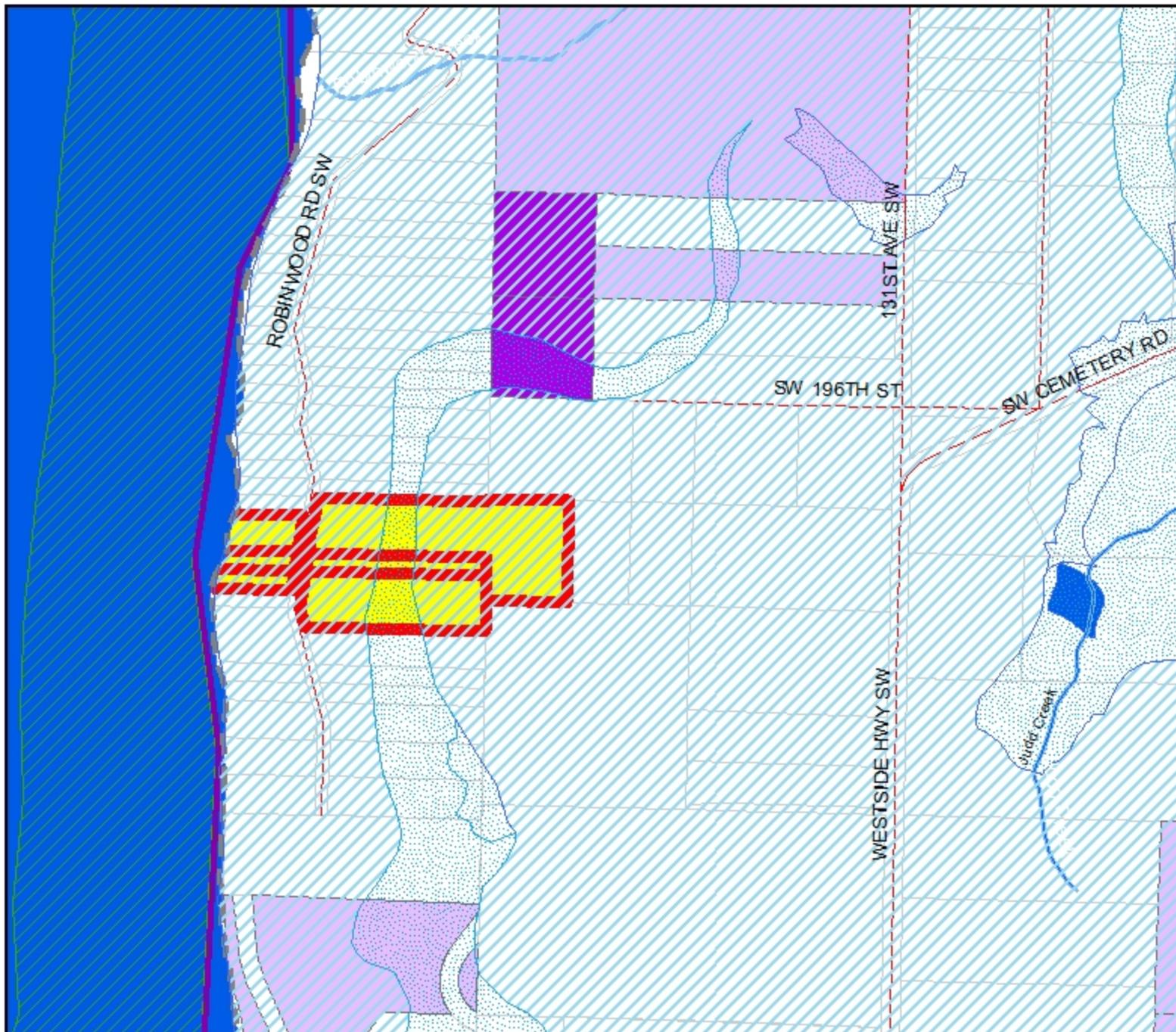
**Current Use Programs**

- PBR S
- PBR S and Timberland
- Timberland
- Forestland
- Farm and Agriculture

**Aquifer Recharge**

- CARA 1
- CARA 2
- CARA 3
- Wetlands
- Rivers and Lakes
- Streams
- Public Land
- Farmland Preservation Program
- Wildlife Habitat Network
- King County Parcels
- Current KC Urban Growth Area
- Cities
- Street
- County Boundary

0 85 170 340 510 680 Feet



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**King County**  
 Department of  
 Natural Resources and Parks  
**Water and Land Resources Division**  
 March 19, 2020

**File E19CT033**

**PBR S Applicant**  
 Foster Property