

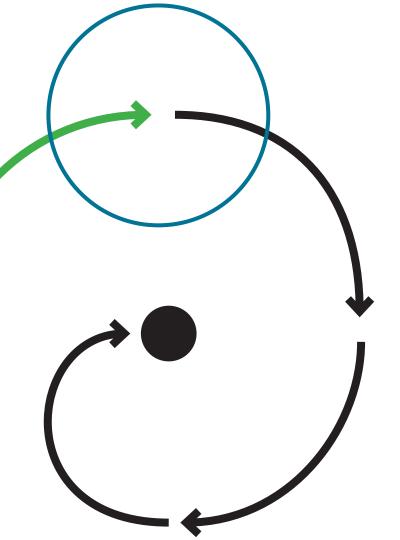
PROJECT OUTLINE PHASE I SUMMARY PHASE I VISION AND GUIDING PRINCIPLES NEXT STEPS

PROJECT OUTLINE

WE ARE HERE

UNDERSTANDING

Thoroughly understand the organization's mission, vision, values and goals. Many organizations follow a balanced scorecard of four key measurements: financial performance; customer knowledge; internal business processes; and learning and growth.



ANALYSIS

Use analytical techniques, such as SWOT analysis, SCAN, SLP or scenario planning, to explore the range of possible futures and the triggers used to analyze an organization's facility needs.

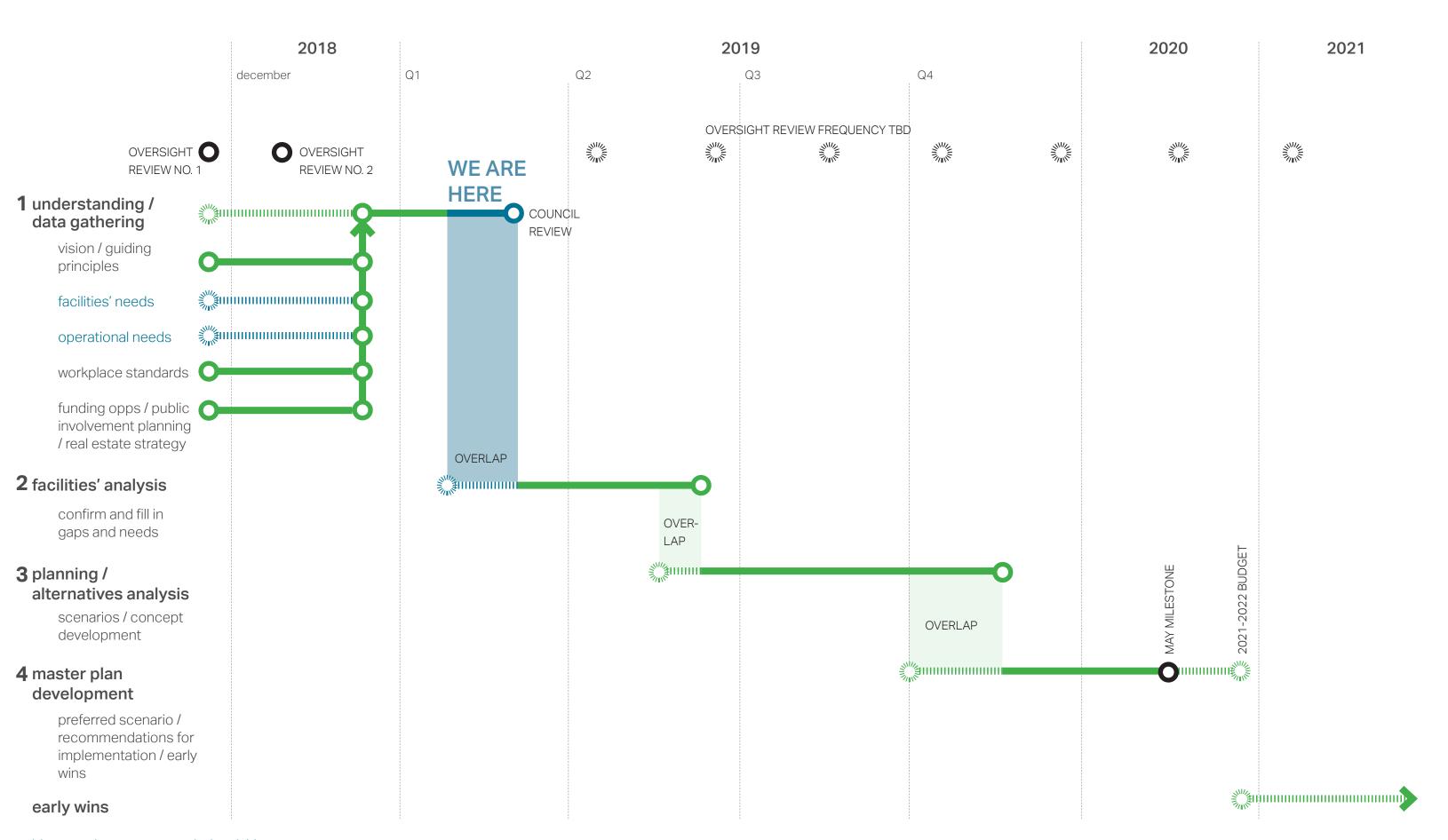
ACTING

Take actions as planned and implement the SFP. Feedback from actions taken can be incorporated into the next plan and/or project to provide continuous improvement to future SFPs. The cyclical nature of constant planning for the changing future and adopting plans along the way are normal events. These changes and updates must be managed to ensure they are achievable.

PLANNING

Develop plans that meet the long-range needs of the organization. The SFP should be reviewed and updated as conditions require.

Source: Strategic Facility Planning: A White Paper on Strategic Facility Planning, 2009, International Facility Management Association



PHASE I SUMMARY

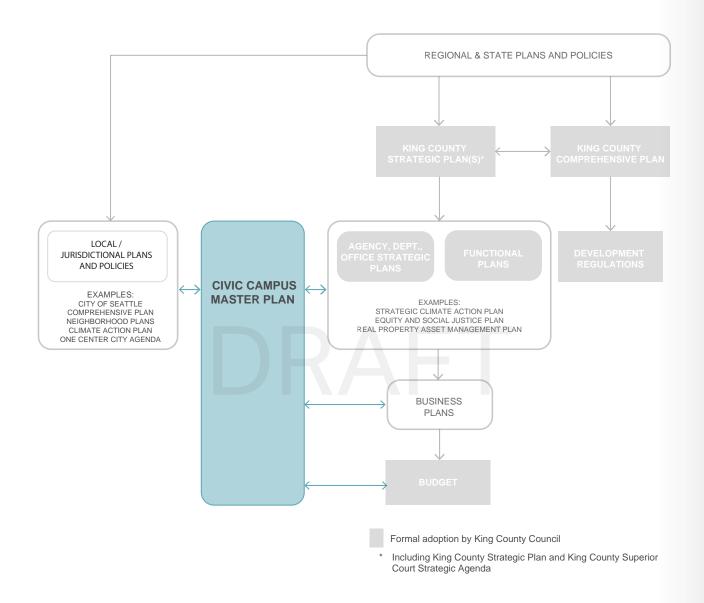
table of contents

executive summary	5
introduction	13
background and context	15
vision and guiding principles	23
overview	24
vision	27
guiding principles	29
facilities' needs	43
overview	47
king county courthouse	59
king county administration building	65
king county correctional facility	71
420 4th Avenue	77
chinook building	83
goat hill garage	89
yesler building	95
king street center	101
goat hill west	107
goat hill south	111
key observations	114
filling in the gaps	115

operatio	nal needs	119
C	overview	121
C	operational needs	125
fo	Forecasting	131
k	key observations	134
fi	filling the gaps	135
looking a	ahead	137
k	key considerations	139
C	delivering financially sound projects	144
þ	public involvement plan	151



king county civic campus master plan 2018 phase one report table of contents



how does the civic campus master plan fit in with county planning?

The Civic Campus Master Plan synthesizes and implements County plans and policies through the design of the downtown Campus. As a result, the Plan serves the strategic interests and directives of all three branches of King County government, as well as nearly two dozen of its departments and agencies. Additionally, it interfaces with plans, policies, and projects being undertaken by the City of Seattle and other local public and private organizations.

4,000,000+ square feet of zoned development capacity

2,400,000+ square feet of gross building area

160 feet of elevation change

91 years of buildings

departments and divisions

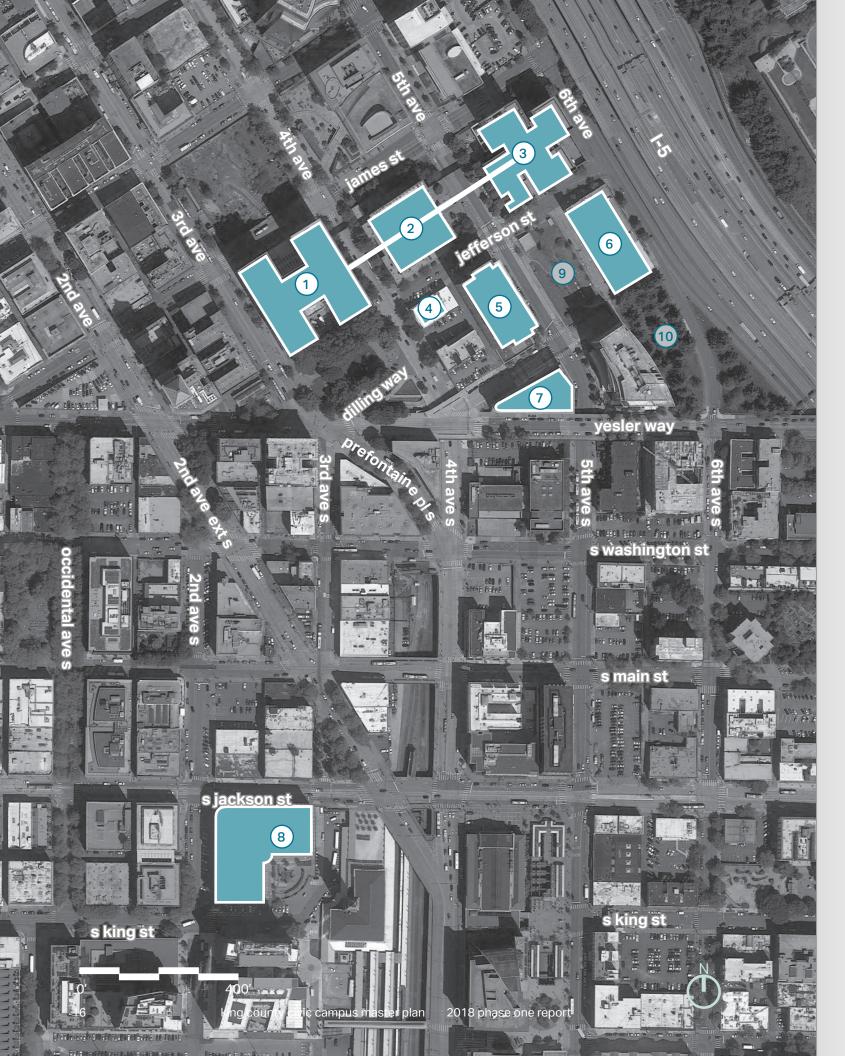
10 properties

city blocks

buildings

zoning designations

vacant lots



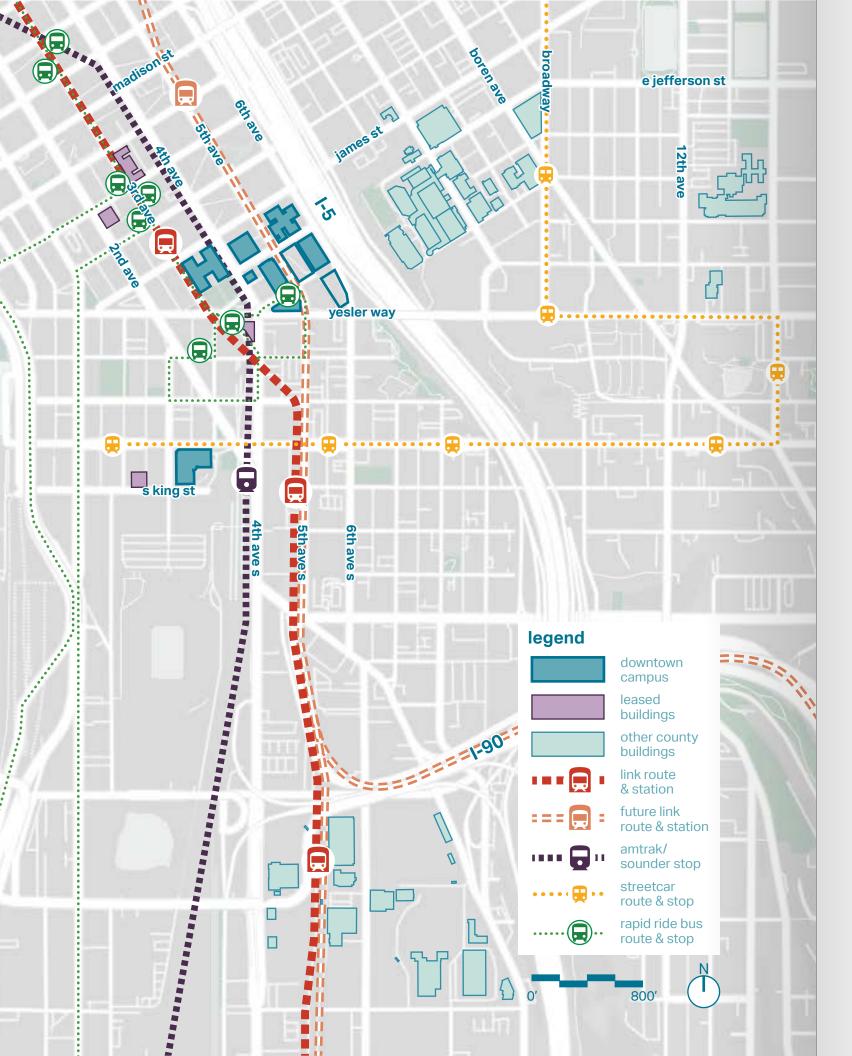
what are the campus properties?

The Civic Campus is composed of eight buildings and ten sites, spread over eight downtown Seattle blocks. It comprises over eight acres of land area and 2.3 million square feet of building area. Some buildings are underutilized (420 4th Ave and Yesler) and two lots remain vacant (Goat Hill West and Goat Hill South), yet some departments are space-constrained or in facilities that do not meet their operational needs (e.g. King County Arraignment Court). In total, the Campus utilizes roughly half of its 4.3 million square feet of zoned development capacity.

	King County Courthouse	King County Administration	King County Correctional Facility	420 4th Ave	Chinook Building	Goat Hill Garage	Yesler Building	King Street Center	Goat Hill West	Goat Hill South
Key Number	1	2	3	4	5	6	7	8	9	10
Site Area	57,120 SF	59,280 SF	57,256 SF	4,260 SF	28,320 SF	82,432 SF	16,266 SF	57,437 SF	Incl. in Goat Hill Garage	Incl. in Goat Hill Garage
Exterior Gross (BOMA)	669,496 SF	223,920 SF	398,374 SF	10,824 SF	359,578 SF	250,754 SF	123,933 SF	404,463 SF	N/A	N/A
Net Rentable (BOMA)	625,522 SF	206,683 SF	373,217 SF	10,542 SF	310,752 SF	-	115,062 SF	388,632 SF	N/A	N/A
Year of Original Construction	1916/ 1931	1970	1985	1924	2007	2005	1909	1999	N/A	N/A
Full Time Employees	1,425	754	440	0	1,583	0	68	1,562	N/A	N/A
Predicted Renewal Cost*	\$124.2M	\$40.4M	\$55.9M	\$1.4M	\$46.4M	\$3.7M	\$21.0M	\$55.1M	N/A	N/A

^{*} Source: Draft Facilities Conditions Assessment (FCA) Report, 2018

introduction 17



overview

The goal of the Facilities' Needs Chapter is to provide a planning-level catalogue of the County's existing properties downtown, suitable for use in evaluating facilities' needs and in developing strategic planning scenarios for the Civic Campus. It is important to note that, while the Campus comprises a specific set of eight buildings and two vacant lots, its facilities' needs are inextricably linked to other County properties, both nearby and throughout the region - as effective work functions and the delivery of government services depend on inter-departmental and, often, inter-local coordination and collaboration. Seeing the Campus in this larger context (an example is provided at left) reveals the web of activities and interconnections that work together to help the Campus function.

The following Chapter outlines:

A summary of the Campus' existing facilities' conditions, zoning, functional utilization (e.g. stacking diagrams) and future development potential, including contextual and urban design considerations related to transit, site accessibility, and street-level uses.

Site specific information related to existing floor area, structure height, building use (occupancy), construction type, predicted renewal costs (measured over 20 years), replacement value, annual operating costs, and permitted redevelopment parameters related to land use and development standards.

Key observations regarding the conditions of existing facilities and the potential of County-controlled development sites.

An itemization of planning-level information gaps for Campus facilities.

Notes regarding information contained in this Chapter:

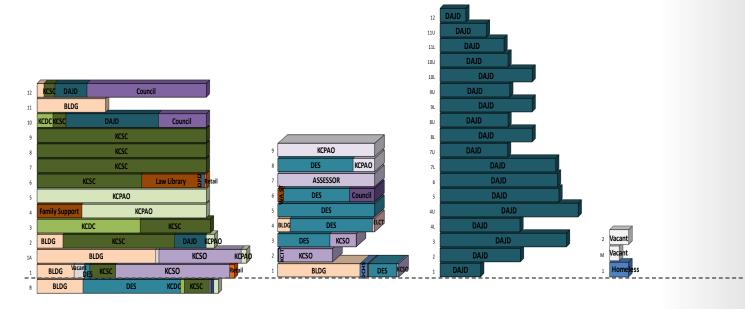
Data is synthesized from documentation provided by the Civic Campus Facilities' Needs Task Force (comprised of members of the King County Facilities Management Division), public documents that are readily available (King County Assessor data, historic reports, etc.), and documents from work completed by this Consultant Team previously for King County facilities.

Floor areas were measured per BOMA standards for exterior gross, net usable, and net rentable.

Zoning analysis is based on Seattle Municipal Code 2018 Title 23 Land Use, as well as other applicable sections related to administration, definitions and measurement. Research focused on allowable building height and massing for each site to determine a planning level understanding of the Campus's potential development capacity.

facilities' needs 41

stacking diagrams



King County Courthouse



King County Administration



King County
Correctional Facility



420 4th Ave



Chinook Building

BLDG A

DPH

DPH

DES EXEC

DCHS

DCHS

DES DCHS DPH

BLDG DES

Retail DES



PARKING

PARKING

PARKING

PARKING

PARKING

PARKING

PARKING

PARKING

PARKING

Goat Hill Garage

Yesler Building

7

Vacant

King Street Center

DOT

BLDG

BLDG

DOT DNRP

BLDG

Retail DOT DN



Legend

44





SupportMisc. SupportRetailRetailVacantVacantBLDGBuilding/ Back of House

king county civic campus master plan 2018 phase one report facilities' needs 45



king county courthouse

The King County Courthouse is a full-service court facility serving north and east King County.

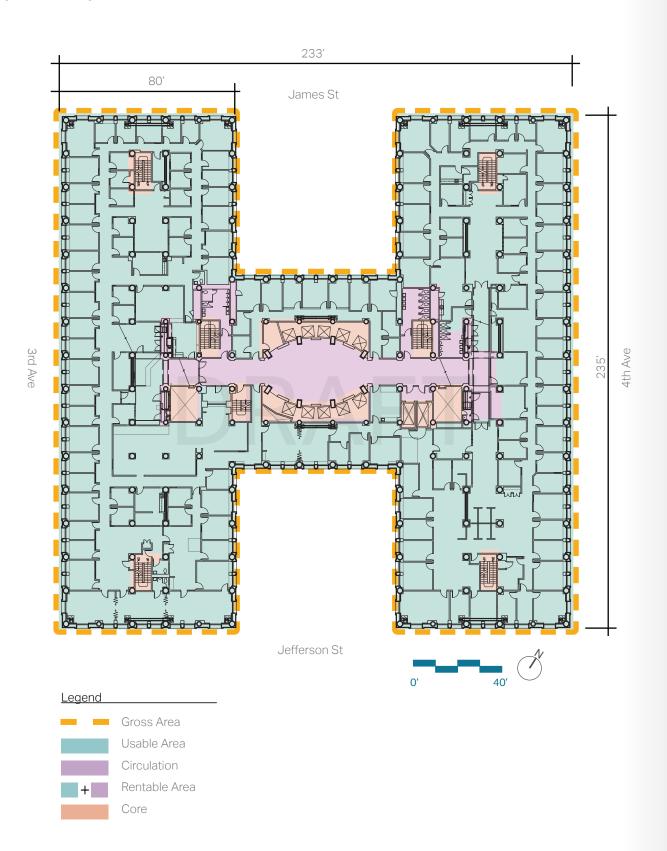
The original five-story beaux arts courthouse was completed in 1916. The steel and concrete structure with stone and terra cotta cladding had six stories added on to it in 1931, including two stories of jail facilities at the top of the building. Being designated as a King County Landmark, the building boasts a mix of historic and modern elements. The courthouse is home to the County Council, District Court, Superior Court, and other County departments.

Predicted Renewal Cost \$124,228,703



facilities' needs 53

typical floorplate



facility overview

Building Name King County Courthouse

Address 516 3rd Ave
Parcel # 094200-0860

existing building information

 Gross (BOMA)
 668,240 SF, EGA

 Net Rentable
 625,522 SF

 Net Useable
 465,585 SF

Stories 12 + Basement, Storage Floor, and Penthouse

Height 193'

Historic Designation King County Designated Landmark; National Register Pioneer Square Historic District

- Contributing

Year Built 1916; Addition - 1931

Construction Type I-A, Sprinklered

Building Uses Office (B), Courtrooms (A-3), Storage (S)

Full Time Employees 1,425

facility costs

Renewal Cost \$124,228,703

Predicted Repl. Value \$308,592,840

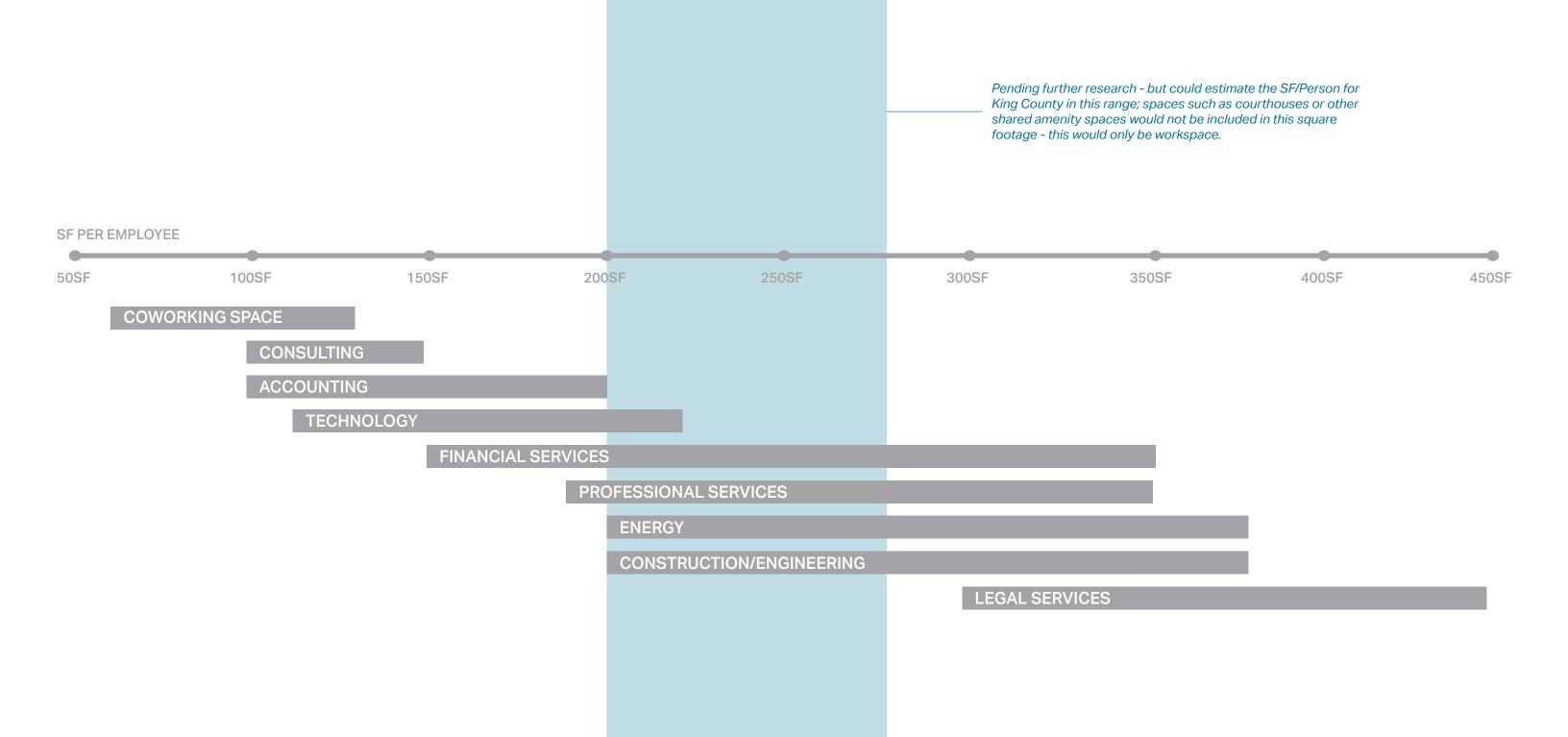
Operational Cost \$8,063,485

Observed Deficiencies \$39,250,964

Note: Other investments are needed to make the Courthouse functional in the long-run.

5,992 FTEs "on Campus" 1,583 FTEs in the Chinook Building, largest concentration FTEs in the Department of Natural Resources and Parks, 827 located in the King Street Center 501 Transit FTEs in the King Street Center, being reallocated to Metro 200-275 square feet per FTE 41% of total County FTEs are "on Campus"

square footage trends





key considerations

linking real estate strategies to project vision and potential partners

Unlocking the underlying value in the County's real estate assemblage is a critical component to enabling the development and reorganization of the highest quality Campus at the lowest cost to the County. In line with the Civic Campus' Vision and Guiding Principles, and Facilities and Operational Needs, this may involve:

Encouraging a diversity of uses, including mixed-income housing, artist lofts or work/live space, office space, social services, schools, restaurants, shopping, parks and community spaces;

Enabling spaces for large corporate headquarters to coexist and thrive together with affordable, small-format spaces for start-ups, incubators, and small low-margin businesses;

Holistic environmentally-friendly design, include multiple transit solutions and opportunities to reduce the life cycle cost of building operations.

An inclusive market-based approach that welcomes County employees as well as private sector and professional tenants, students, artists, non-profits, teachers, and others.

Innovative funding strategies that leverage private sector capital to deliver key County priorities such as affordable workforce housing - even in high-density high-rise conditions, where construction costs create significant challenges.

	Property	Land SF	Land Value as Utilized ¹	Zoning Allowable SF ²	Theoretical Raw Land Value ³	Theoretical Upzone Allowable SF ^{4,5,6}	Theoretical Future Land Value ^{4,5,6}	
)	KC Courthouse	57,120	\$46,763,360	628,320	\$50,265,600	1,199,520	\$55,756,800	
)	Admin	59,280	\$15,747,360	652,080	\$52,166,400	1,244,880	\$94,848,000	
)	KC Jail	57,256	\$30,857,200	1,202,376	\$96,190,080	1,202,376	\$91,609,600	
)	Chinook	28,320	\$23,333,440	358,380	\$28,670,400	684,180	\$52,128,000	
)	Land and Parking (GH)	59,032	\$20,060,320	649,352	\$51,948,160	1,239,672	\$94,451,200	
)	Yesler	16,266	\$7,470,320	113,862	\$9,108,960	341,586	\$14,916,530	
)	King Street Center	57,437	\$26,536,640	459,496	\$36,759,680	1,206,177	\$91,899,200	
)	Land	23,400	\$0	257,400	\$20,592,000	491,400	\$37,440,000	
	Total	358,111	\$170,768,640	4,321,266	\$345,701,280	7,609,791	\$533,049,330	

- 1. Based on current built square footage
- 2. Yesler and KSC allowable SF estimated at 7 FAR due to height-limited zoning
- 3. Based on rough order of magnitude valuation of \$80 per buildable square foot
- 4. Assumes Upzone to 21 FAR with unlimited height (DOC-1), and potential TDRs at \$30/SF
- 5. Does not include additional residential square footage (estimated 10-20% of commercial square footage)
- 6. Assuming urban design and planning activities implemented per project vision and guiding principles, including upzone per SMC 23.49.036 Planned community developments (PCD)

theoretical raw vs. utilized land values

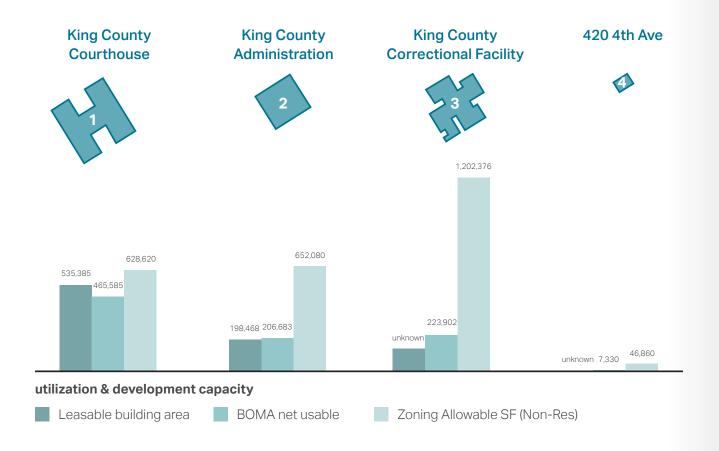
The theoretical raw land value (undeveloped condition) of County property exceeds the value of the property based on the actual as-built square footage.

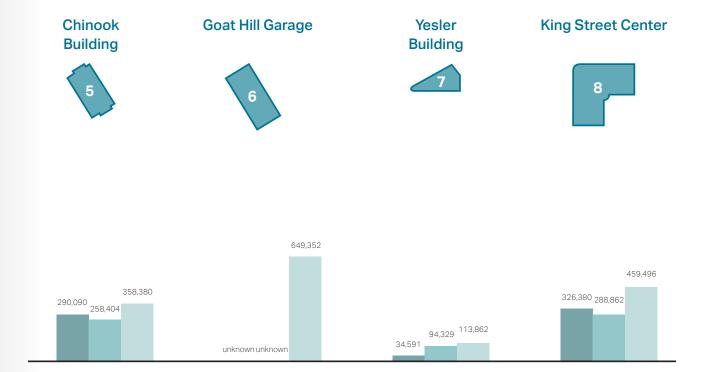
While the numbers at left indicate rough order of magnitude only, it is easy to see that the County is currently utilizing less than half of its development. A successful up-zone could potentially triple the realized value of County land. As we begin to look at potential scenarios in Phase II, unlocking the inherent value in the underlying land will be critical to finding a real estate solution that both maximizes value, and limits cost to the County.

revealing potential

Looking ahead to future scenario planning, it is important to understand the relative challenges and opportunities for each of the County properties.

Graphing **Utilization and Development Capacity** (Leasable Building Area relative to Net Usable Building Area and Zoning Allowable SF) reveals the elasticity of individual sites within the portfolio. For example, King Street Center, Chinook, and the Courthouse are at or near their full redevelopment potential and utilization "as-is", whereas the Correctional Facility, the Admin. Building, and Goat Hill are significantly underbuilt and underutilized.

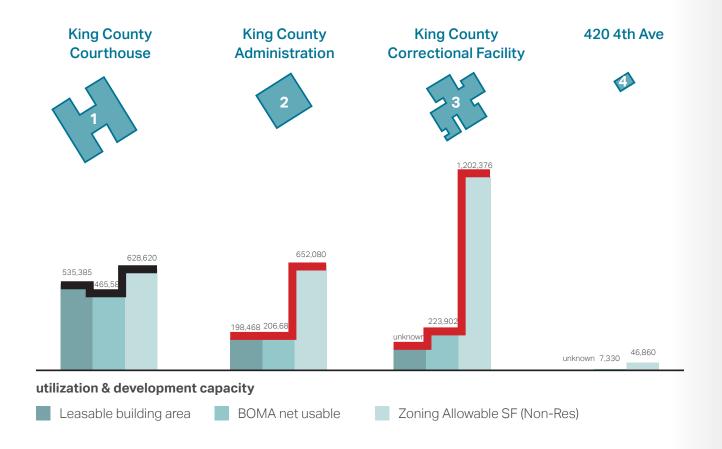


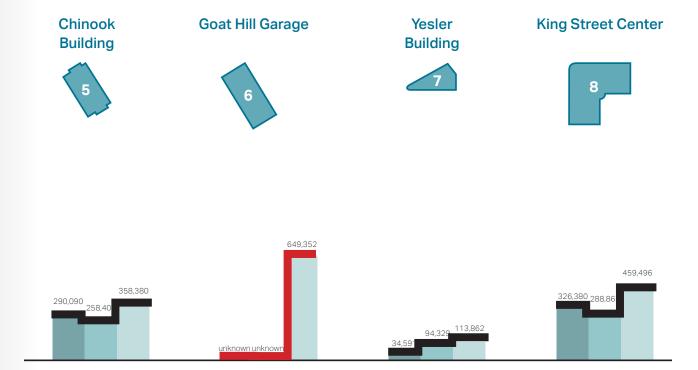


revealing potential

Looking ahead to future scenario planning, it is important to understand the relative challenges and opportunities for each of the County properties.

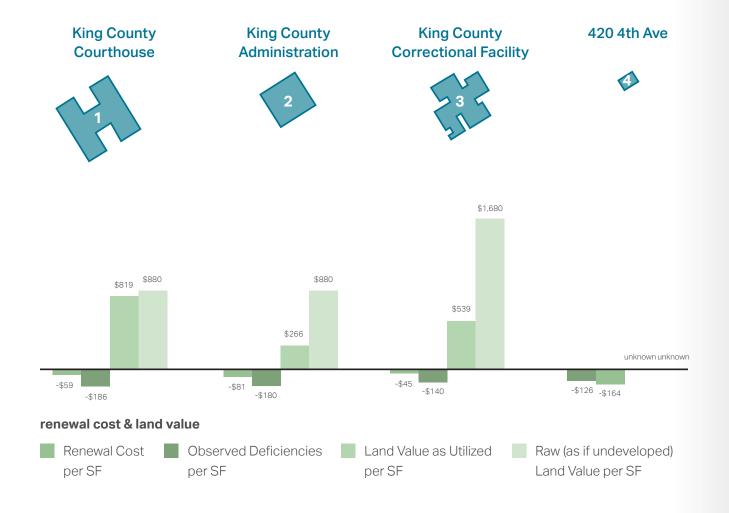
Graphing **Utilization and Development Capacity** (Leasable Building Area relative to Net Usable Building Area and Zoning Allowable SF) reveals the elasticity of individual sites within the portfolio. For example, King Street Center, Chinook, and the Courthouse are at or near their full redevelopment potential and utilization "as-is", whereas the Correctional Facility, the Admin. Building, and Goat Hill are significantly underbuilt and underutilized.

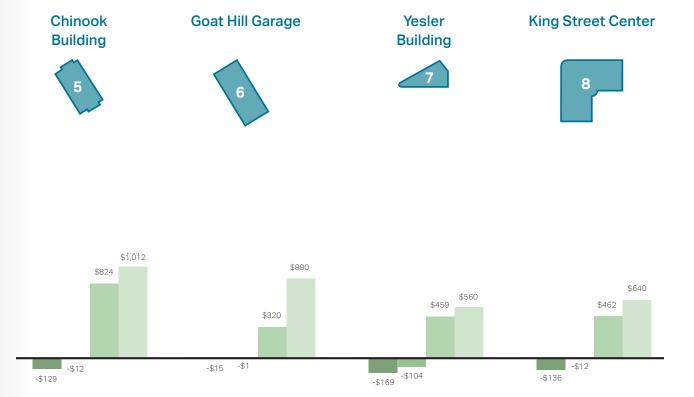




optimizing opportunity

Similarly, graphing the **Renewal Cost and Land Value** (Renewal Cost per SF and Observed Deficiency Cost relative to Land Value per SF as Utilized and Raw (as if undeveloped) Land Value per SF) reveals that while each building faces similar costs difficulties per square foot for ongoing operations and maintenance, the potential return on investment, should the County look to vacate a site to leverage asset value to realize Civic value, is greatest by far on the Correctional Facility, with significant opportunities on the Administration Building and Goat Hill properties as well. Conversely, the Courthouse, Chinook, Yesler, and King Street leverage similar returns whether as-is or undeveloped, and thus should be considered for ongoing use or adaptive re-use.





optimizing opportunity

Similarly, graphing the **Renewal Cost and Land Value** (Renewal Cost per SF and Observed Deficiency Cost relative to Land Value per SF as Utilized and Raw (as if undeveloped) Land Value per SF) reveals that while each building faces similar costs difficulties per square foot for ongoing operations and maintenance, the potential return on investment, should the County look to vacate a site to leverage asset value to realize Civic value, is greatest by far on the Correctional Facility, with significant opportunities on the Administration Building and Goat Hill properties as well. Conversely, the Courthouse, Chinook, Yesler, and King Street leverage similar returns whether as-is or undeveloped, and thus should be considered for ongoing use or adaptive re-use.





VISION AND GUIDING PRINCIPLES

guiding principles

design for equity and fairness

Program, plan, and build to realize Equity and Social Justice in physical space.

Ensure access to opportunity for all.

Focus on health and wellbeing through design.

build respectful civic experiences

Contribute to a safe and welcoming environment.

Make access to government services self-evident.

Celebrate the differences we have in common.

create resilient working places

Foreground spaces that connect people in government with the people government serves.

Accomplish long-term functional durability.

Construct workplace environments that support recruitment and retention.

deliver financially sound projects

Plan for a future that begins now.

Unlock real estate value to realize new civic value.

Deliver projects that reduce long-term cost to taxpayers.

design beautifully restorative environments

Be a global model for the renewal of urban ecologies, sustainable design, and low-carbon development.

Demonstrate that beauty and practicality are inseparable.

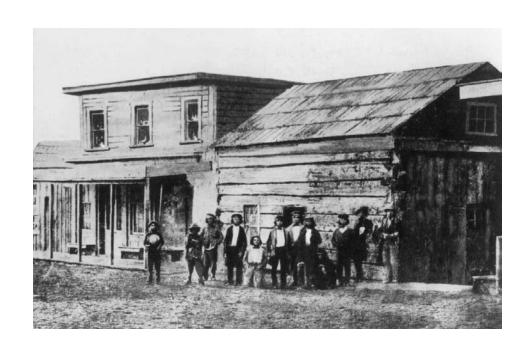
Make the unique characteristics of the County's region and cultures visible in the Civic Campus.

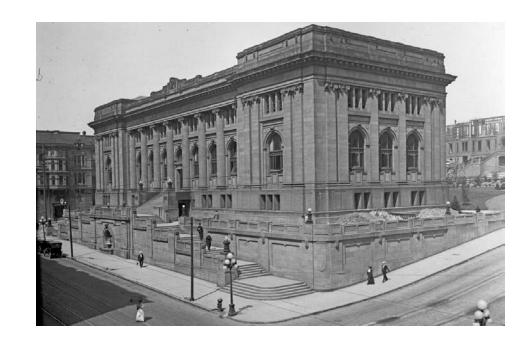
vision

A welcoming, equitable, and enduring place, inspiring civic life and serving the region.

Situated in the heart of downtown Seattle, at the epicenter of trade, technology, and culture for the Puget Sound Region, the King County Civic Campus plays a key role in delivering effective and efficient government to millions of citizens. It also has the potential to contribute to a thriving and sustainable physical environment. With twenty-one departments among three branches of government, thousands of employees, and over two million square feet of assets spanning eight downtown blocks, the Campus itself embodies an unmatched opportunity to holistically rethink how government can better serve through the places it has the ability to shape.

The King County Civic Campus Master Plan seeks to seamlessly weave government functions into the fabric of the urban environment, contributing to a welcoming, safe, and secure public realm, and inspiring pride in its place and in public service.







sawmill cookhouse 1866

seattle public libary 1906

seattle public libary 2004

questioning definitions

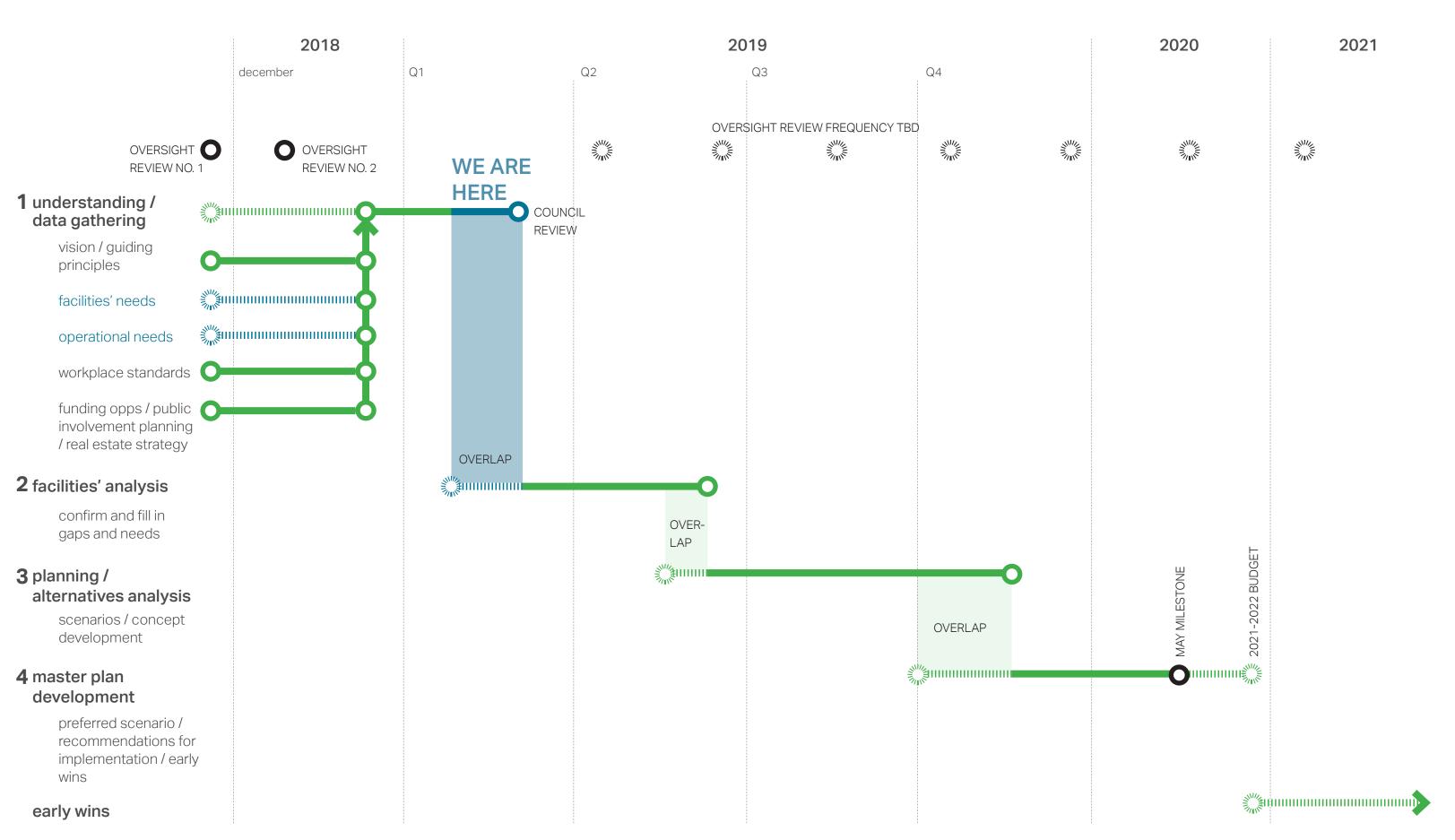
What does civic mean?

What does 'mixed-use' mean in the context of a civic campus?

How do we frame project boundaries?

NEXT STEPS

PHASEII



CORE TEAM

PLANNING AND URBAN DESIGN

northwest studio architects urban designers

Aaron Young, Partner ayoung@northweststudio.com

David Cutler, Partner dcutler@northweststudio.com

FACILITIES' PROGRAMMING AND ANALYSIS

CLARK | BARNES W. Scott Clark, AIA, Partner sclark@clarkbarnes.com

OPERATIONS / FINANCIAL ANALYSIS

ECONorthwest Morgan Shook shook@econw.com

FACILITATION

Cocker Fennessy
Anne Fennessy
fen@cofen.com
Vanessa Lund, Research Director
vanessa@cofen.com

PUBLIC OUTREACH

Stepherson & Associates
Josh Stepherson, Principal
josh@stephersonassociates.com

RESOURCE TEAM

WORKPLACE STRATEGIES

CBRE Workplace
Georgia Collins
georgia.collins@cbre.com

URBAN CLIMATE, ECOLOGY, SUSTAINABILITY

Atelier Ten Emilie Hagen emilie.hagen@atelierten.com

MOBILITY

Nelson \ Nygaard

Jennifer Wieland, Principal
jwieland@nelsonnygaard.com

REAL ESTATE

Kinzer Partners Craig Kinzer, CEO craig@kinzer.com