

**KING COUNTY** 

## Signature Report

August 16, 2011

## Ordinance 17166

	<b>Proposed No. 2011-0308.3</b> Spon	sors Phillips
1	AN ORDINANCE relating to integra	ting annual reporting
2	on climate change, energy, green buil	lding and
3	environmental purchasing programs;	amending Ordinance
4	11617, Section 3, as amended, and K	.C.C. 2.95.015,
5	Ordinance 9240, Section 17, as amen	ded, and K.C.C.
6	10.16.170 and Ordinance 9240, Section	on 18, as amended, and
7	K.C.C. 10,16,180, adding new chapte	ers to K.C.C. Title 18,
8	recodifying K.C.C. 2.95.005, K.C.C.	2.95.015, K.C.C.
9	2.95.025, K.C.C. 2.95.035, K.C.C. 10	).16.010, K.C.C.
10	10.16.020, K.C.C. 10.16.055, K.C.C.	10.16.060, K.C.C.
11	10.16.075, K.C.C. 10.16.090, K.C.C.	10.16.160, K.C.C.
12	10.16.170 and K.C.C. 10.16.180 and	repealing Ordinance
13	5770, Section 101, and K.C.C. 18.04.	010, Ordinance 5770,
14	Section 102, Ordinance 5770, Section	1 201 (part), and
15	K.C.C. 18.08.010, Ordinance 5770, S	ection 201 (part), and
16	K.C.C. 18.08.020, Ordinance 5770, S	ection 201 (part), and
17	K.C.C. 18.08.030, Ordinance 5770, S	ection 201 (part), and
18	K.C.C. 18.08.040, Ordinance 5770, S	ection 201 (part), and
19	K.C.C. 18.08.050, Ordinance 5770, S	ection 201 (part), and

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20	K.C.C. 18.08.060, Ordinance 5770, Section 201 (part), and
21	K.C.C. 18.08.070, Ordinance 5770, Section 301, and K.C.C.
22	18.12.010, Ordinance 5770, Section 302, as amended, and
23	K.C.C. 18.12.020, Ordinance 5770, Section 303, and K.C.C.
24	18.12.030, Ordinance 5770, Section 304, and K.C.C.
25	18.12.040 and Ordinance 5770, Section 401, and K.C.C.
26	18.16.010.
27	STATEMENT OF FACTS:
28	1. Three separate annual program reports are currently provided to the
29	King County council on climate change and energy, green building and
30	environmental purchasing.
31	2. The 2010 King County Energy Plan, adopted by Motion 13368, noted
32	in Strategy 13, that the county will "Integrate and streamline reporting
33	requirements related to energy efficiency, green building, and greenhouse-
34	gas emissions to maximize their value for evaluating performance,
35	informing policy choices and capital investments, and providing useful
36	information to the public."
37	3. On January 31, 2011, the King County executive transmitted a letter of
38	intent to the King County council to comply with this strategy by
39	producing a consolidated report on the county's climate change, energy
40	and green building programs, and indicated the report would also
41	incorporate the closely related environmental purchasing report required
42	under Ordinance 15912.

43	4. A single comprehensive report covering these related efforts provides
44	several benefits: integrating climate change, energy, green building and
45	environmental purchasing performance measures; providing a single
46	reference for the public, council and other stakeholders about county
47	progress on these related efforts; streamlining the resources directed to
48	multiple related reporting requirements, allowing a greater focus on
49	implementation; and facilitating collaboration and coordination on diverse
50	but related issues.
51	5. A consolidated climate change, energy, green building and
52	environmental purchasing report replaces the annual Climate Change
53	Report required by Motion 12362 and due on February 1, the green
54	building annual report required by Ordinance 16147 and due May 1, and
55	the environmental purchasing report required by Ordinance 15912 and due
56	in April.
57	BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:
58	SECTION 1. There is hereby established a new chapter in K.C.C. Title 18. This
59	new chapter shall contain section 2 of this ordinance.
60	NEW SECTION. SECTION 2. There is hereby added to the new chapter
61	established in section 1 of this ordinance a new section to read as follows:
62	The executive shall transmit by June 30 of each year a report on the county's
63	major environmental sustainability programs intended to reduce energy use, climate
64	emissions and resource use. The executive shall transmit the report to council, filed in
65	the form of a paper original and an electronic copy with the clerk of the council, who

66	shall retain the original and provide an electronic copy to all councilmembers, the council
67	chief of staff and the lead staff for the transportation economy and environment
68	committee or its successor. The report shall cover the climate change, energy, green
69	building and environmental purchasing programs. For each of these programs, the
70	executive shall describe the major accomplishments and include a summary of
71	performance relative to key environmental goals and indicators, challenges and
72	opportunities and recommendations. The report shall be structured in a way that links
73	actual performance to established goals and indicators and can guide policy choices,
74	program priorities, and investments in capital projects. The report should address the
75	following:
76	A. The climate change program, including:
77	1. The greenhouse gas emissions reduction targets for both county government
78	operations and the county as a whole and actions to reduce operational and community
79	scale greenhouse gas emissions; and
80	2. Specific climate mitigation and adaptation strategies, performance measures
81	and targets;
82	B. The energy program, including energy targets established in the 2010 Energy
83	Plan;
84	C. The green building program, including:
85	1. The total number of capital projects for which a division is responsible, and
86	the number of LEED projects and other sustainable development projects, such as
87	historic restoration and adaptive reuse, and their status;
88	2. The additional costs associated with achieving LEED certification;

- 89 3. The total number of non-LEED projects that have completed a sustainable
  90 development scorecard;
- 4. The green strategies employed: 91 92 5. The operations and maintenance costs for all completed projects incorporating green building principles and practices and projects incorporating 93 94 renewable energy or energy efficiency components, as well as the operations and 95 maintenance costs that were projected before construction: 96 6. The reductions in greenhouse gas emissions; 97 7. The construction waste recycled; renewable resources used: 98 8. The green materials used; and 99 9. The fiscal performance of all projects incorporating green building principles 100 and practices including an accounting of all project costs and benefits that can be 101 quantified, documented and verified; and 102 D. The environmental purchasing program, including: 103 1. Quantities, costs and types of recycled and other environmentally preferable 104 products purchased, and quantities of computers and electronics recycled: 105 2. A summary of savings achieved through the purchase of recycled and other environmentally preferable products; 106 3. A summary of program promotional efforts; and 107 108 4. Recommendations for changes in procurement policies. 109 SECTION 3. There is hereby established a new chapter in K.C.C. Title 18. This new chapter shall contain K.C.C. 2.95.005 as recodified by this ordinance, K.C.C. 110

111 2.95.015, as recodified by this ordinance, K.C.C. 2.95.025, as recodified by this

112 ordinance, and K.C.C. 2.95.035, as recodified by this ordinance.

113 <u>SECTION 4.</u> K.C.C. 2.95.005 is hereby recodified as a new section in the new
 114 chapter established in section 3 of this ordinance.

115 <u>SECTION 5.</u> K.C.C. 2.95.015, as amended by this ordinance, is hereby

recodified as a new section in the new chapter established in section 3 of this ordinance.

117 <u>SECTION 6.</u> Ordinance 16147, Section 3, as amended, and K.C.C. 2.95.015 are
 118 each hereby amended to read as follows:

A. The intent of this policy is to ensure that the design, construction, maintenance and operation of any King County-owned or financed capital project is consistent with the latest green building and sustainable development practices.

B. This policy applies to all King County-owned or lease-to-own capital projects,
excluding projects that have already completed thirty percent of the design phase ((at the
time of ordinance adoption)) by June 23, 2008.

125 C. All capital projects to which this chapter applies shall utilize relevant LEED 126 criteria to implement sustainable development practices in planning, design, construction 127 and operation as set forth in this chapter.

D. All LEED-eligible new construction and major remodels and renovations shall be registered through the United States Green Building Council and should plan for and achieve a LEED Gold certification, as long as a Gold certification can be achieved with no incremental cost impact to the current expense fund over the life of the asset and an incremental cost impact of no more than two percent to other funds over the life of the asset, as compared to a project that is not seeking a LEED rating. At or before the project

134	has reached thirty percent of the design phase, the project team shall conduct an analysis
135	that determines the incremental costs for achieving a LEED Gold rating as compared to a
136	building that is not seeking a LEED rating. The analysis shall include the up-front
137 <sup>-</sup>	incremental construction costs, the up-front costs of registration and certification and the
138	present value of operations and maintenance cost savings over the life of the asset. For
139	the purposes of this analysis, operations and maintenance cost savings shall be comprised
140	of projected costs the county will incur over the life of the asset. The costs included in
141	this analysis shall be quantifiable, documented and verifiable by third-party review upon
142	project completion and thereafter.
143	At thirty percent of the design phase, the project team shall also provide a
144	summary discussion of the LEED points that the project will achieve and the LEED
145	points that are technically infeasible for the project to obtain.
146	For projects achieving a LEED rating, the project team shall ensure that energy
147	efficiency is given the highest priority. Project teams shall submit a completed LEED
148	checklist, which documents which LEED points the project team expects to achieve, to
149	the green building team, initially at the schematic or thirty percent design phase of the
150	project and then at the completion of the project.
151	If it is determined that costs are too high to achieve a LEED Gold rating, or that
152	the project is unable to achieve that rating for technical reasons, projects shall achieve the
153	highest rating possible with no incremental cost impact to the current expense fund over
154	the life of the asset and an incremental cost impact of no more than two percent to other
155	funds over the life of the asset as compared to a project not achieving a LEED rating.
156	There may be extenuating circumstances for some LEED-eligible projects that make it

157 cost prohibitive to achieve any level of LEED certification. These projects must submit a written summary to the director of the department managing the project for approval, 158 documenting the reasons why the project is not getting a LEED certification. 159 E. All capital projects, where the scope of the project or type of structure limits 160 161 the ability to achieve LEED certification, shall incorporate cost-effective green building 162 and sustainable development practices based on relevant LEED criteria and other 163 applicable sustainable development goals and objectives. These projects shall use a project scorecard that is to be developed by the green building team, along with 164 guidelines for using the scorecard. The project scorecard and guidelines will be 165 166 developed by the green building team in conjunction with divisions that have capital 167 project or building management staff and the GreenTools technical support team. ((The 168 project scorecard and related guidelines for non-LEED projects shall be developed by 169 January 1, 2009.)) Project teams shall submit a completed project scorecard to the green 170 building team, initially at the schematic or thirty percent design phase of the project and 171 then at the completion of the project. For small, related capital projects with construction 172 costs of less than seven hundred and fifty thousand dollars each that are implemented as part of a program, the project scorecard and reporting requirements may be done for the 173 program rather than for each individual small project. 174

F. For those projects which only involve making either renewable energy improvements or energy efficiency improvements, or both, at or before the project has reached thirty percent of the design phase, the project team shall conduct an analysis that determines the incremental costs of making such improvements. The costs to be included in this analysis shall include the up-front incremental construction costs and the present

180 value of the operations and maintenance cost savings over the life of the asset. For the 181 purposes of this analysis, operations and maintenance cost savings shall be comprised of 182 projected costs the county will incur over the life of the asset. The costs included in this 183 analysis shall be quantifiable, documented and verifiable by third-party review upon 184 project completion and thereafter.

185 G. To help achieve a standard level of green building operations in existing buildings, the green building team, in coordination with divisions that have capital project 186 187 or building management staff and the GreenTools technical support team, shall develop a set of both mandatory and recommended green building operational guidelines for 188 divisions to incorporate into their facility operations procedures. The guidelines shall 189 190 provide direction on the use of green practices in minor remodels and renovations, water and energy conservation, waste reduction and recycling expectations, green cleaning 191 standards and retrocommissioning to improve a facility's operating performance. ((The 192 guidelines shall be developed by January 1, 2009.)) 193

194 H. No later than January 31 of each year, all divisions responsible for capital improvement projects or building management shall submit a report to the department of 195 196 natural resources and parks, detailing the green building and sustainable development accomplishments for the previous year. ((The green building team shall develop a 197 198 reporting form for this purpose and issue it to all divisions responsible for capital improvement projects or building management no later than January 1, 2009, to be used 199 200 for the 2009 reporting year.)) Information to be submitted shall include, but not be 201 limited to:

202	1. The total number of capital projects a division is responsible for; number of
203	LEED projects and other sustainable development projects, such as historic restoration
204	and adaptive reuse, and their status;
205	2. The additional costs associated with achieving LEED certification;
206	3. The total number of non-LEED projects that have completed a sustainable
207	development scorecard;
208	4. The green strategies employed;
209 <sup>.</sup>	5. The operations and maintenance costs for all completed projects
210	incorporating green building principles and practices and projects incorporating
211	renewable energy or energy efficiency components, as well as the operations and
212	maintenance costs that were projected before construction;
213	6. The reductions in greenhouse gas emissions;
214	7. The construction waste recycled; renewable resources used;
215	8. The green materials used; and
216	9. The fiscal performance of all projects incorporating green building principles
217	and practices including an accounting of all project costs and benefits that can be
218	quantified, documented and verified.
219	I. ((The department of natural resources and parks shall compile an annual
220	progress report of county projects using the information submitted by departments.
221	Eleven copies of the annual progress report shall be files with the clerk of the council by
222	May 1 of each year, for distribution to all councilmembers.)) The executive shall report
223	on the progress of implementing K.C.C. 2.95.015 in accordance with section 2 of this
224	ordinance.

225	J. The green building team shall coordinate and share information about the use
226	of sustainable development practices countywide and, with assistance from the
227	GreenTools program, develop tools and training for project managers to implement this
228	legislation. Its role includes:
229	1. Helping to assess regionally appropriate green building and sustainable
230	development practices;
231	2. Developing regionally appropriate building and infrastructure design
232	standards and guidelines;
233	3. Developing tools and procedures for assessing life-cycle fiscal,
234	environmental and functional costs and benefits;
235	4. Convening and facilitating sustainable development planning and charrette
236	workshops;
237	5. Evaluating performance of projects and facilities, including conducting post
238	occupancy surveys, energy and water use audits and evaluating benefits realized; and
239	6. Tracking and reporting progress on implementation of green building and
240	sustainable development practices.
241	K. Each division with capital project or building management staff shall
242	designate one or more green building team member or members. The team member is
243	expected to regularly attend meetings and actively participate in disseminating
244	sustainable development practices information back to the respective division. Green
245	building team members should also receive either specialized training or additional
246	training, or both, in green building design and should be encouraged to achieve the LEED
247	Accredited Professional designation, as appropriate.

248 L. County capital improvement project managers that are currently managing or 249 will manage projects that fit the criteria in subsections D. and E. of this section are 250 responsible for attending appropriate LEED and sustainable development training and annual refresher courses. Trainings shall be coordinated by the green building team. 251 252 M. The GreenTools program shall provide technical support for the county green building team and to cities and the general public in the county as appropriate, including, 253 254 but not limited to, training on LEED and other green building and sustainable 255 development technologies, research, project review, assisting with budget analysis and convening groups to develop strategies and policies relating to green buildings and 256 257 sustainable infrastructures.

N. The preservation, restoration and adaptive reuse of existing buildings is an 258 259 important green building strategy because historic preservation is, in itself, sustainable development. As part of the county green building strategy, the county shall preserve and 260 261 restore the historic landmarks and properties eligible for landmark designation that are owned by the county, except in cases where a certificate of appropriateness is granted by 262 263 the King County landmarks commission. Projects involving designated landmarks or 264 properties that are eligible for landmark designation shall seek to maximize green 265 building strategies such as natural daylighting and passive ventilation. However, the 266 King County landmarks commission or other applicable regulatory body may waive 267 requirements of this section upon issuing findings that strict compliance with this chapter would adversely affect the historic character of the resource in question, or that there are 268 no feasible alternatives for preservation. 269

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SECTION 7. Section 6 of this ordinance expires December 31, 2013.

271	SECTION 8. K.C.C. 2.95.025 and K.C.C. 2.95 035 are each hereby recodified as
272	new sections in the new chapter established under section 3 of this ordinance.
273	SECTION 9. There is hereby established a new chapter in K.C.C. Title 18. This
274	new chapter shall contain K.C.C. 10.16.010, as recodified by this ordinance, K.C.C.
275	10.16.020, as recodified by this ordinance, K.C.C. 10.16.055, as recodified by this
276	ordinance, K.C.C. 10.16.060, as recodified by this ordinance, K.C.C. 10.16.075, as
277	recodified by this ordinance, K.C.C. 10.16.090, as recodified by this ordinance, K.C.C.
278	10.16.160, as recodified by this ordinance, K.C.C. 10.16.170, as recodified by this
279	ordinance, K.C.C. 10.16.180, as recodified by this ordinance, and K.C.C. 10.16.190, as
280	recodified by this ordinance.
281	SECTION 10. K.C.C. 10.16.010, K.C.C. 10.16.020, K.C.C. 10.16.055, K.C.C.
282	10.16.060, K.C.C. 10.16.075, K.C.C. 10.16.090 and K.C.C. 10.16.160 are each hereby
283	recodified as new sections in the new chapter established under section 9 of this
284	ordinance.
285	SECTION 11. K.C.C. 10.16.170, as amended by this ordinance, is hereby
286	recodified as a new section in the new chapter established in section 11 of this ordinance.
287	SECTION 12. Ordinance 9240, Section 17, as amended, and K.C.C. 10.16.170
288	are each hereby amended to read as follows:
289	The solid waste division is responsible for:
290	A. Providing information and technical assistance to local governments, schools,
291	colleges and other public and private organizations to increase their purchase of recycled
292	and other environmentally preferable products;

293	B. Preparing press releases and fact sheets publicizing the successes of the
294	program;
295	C. ((Assisting the procurement and contract services section by forwarding the
296	annual program report to the council in June of each year;
297	D.)) Assisting the procurement and contract services section in fulfilling its
298	responsibilities under this chapter; and
299	$((\underline{E}.))$ <u>D</u> . Providing technical assistance to county departments in evaluating
300	paper reduction strategies and educating employees in implementing paper conservation
301	measures.
302	SECTION 13. K.C.C. 10.16.180 is hereby recodified as a new section in the new
303	chapter established under section 9 of this ordinance.
304	SECTION 14. Ordinance 9240, Section 18, as amended, and K.C.C. 10.16.180
305	are each hereby amended to read as follows:
306	The procurement and contract services section is responsible for:
307	A. Assigning appropriate personnel to fulfill the requirements of this policy;
308	B. Preparing or revising bid documents and contract language where necessary to
309	implement this chapter;
310	C. Researching opportunities for procurement of recycled and other
311	environmentally preferable products and communicating these to appropriate county
312	departments for evaluation and purchase;
313	D. Collecting data on purchases by departments of recycled and other
314	environmentally preferable products; and

315	E. Preparing ((and submitting a report to the solid waste division each year by
316	March 31, describing the progress of departments in implementation of the environmental
317	purchasing policy, including the following elements:
318	1. Quantities, costs and types of recycled and other environmentally preferable
319	products purchased, and quantities of computers and electronics recycled;
320	2. A summary of savings achieved through the purchase of recycled and other
321	environmentally preferable products;
322	3. A summary of program promotional efforts; and
323	4. Recommendations for changes in procurement policies)) information and
324	staff support as necessary for the preparation of the report required in section 2 of this
325	ordinance.
326	SECTION 15. K.C.C. 10.16.190 is hereby recodified as a new section in the new
327	chapter established under section 9 of this ordinance.
328	SECTION 16. The following are hereby repealed:
329	A. Ordinance 5770, Section 101, and K.C.C. 18.04.010;
330	B. Ordinance 5770, Section 102;
331	C. Ordinance 5770, Section 201 (part), and K.C.C. 18.08.010;
332	D. Ordinance 5770, Section 201 (part), and K.C.C. 18.08.020;
333	E. Ordinance 5770, Section 201 (part), and K.C.C. 18.08.030;
334	F. Ordinance 5770, Section 201 (part), and K.C.C. 18.08.040;
335	G. Ordinance 5770, Section 201 (part), and K.C.C. 18.08.050;
336	H. Ordinance 5770, Section 201 (part), and K.C.C. 18.08.060;
337	I. Ordinance 5770, Section 201 (part), and K.C.C. 18.08.070;

- 338 J. Ordinance 5770, Section 301, and K.C.C. 18.12.010;
- 339 K. Ordinance 5770, Section 302, as amended, and K.C.C. 18.12.020;
- 340 L. Ordinance 5770, Section 303, and K.C.C. 18.12.030;

M. Ordinance 5770, Section 304, and K.C.C. 18.12.040; and 341

N. Ordinance 5770, Section 401, and K.C.C. 18.16.010. 342

343

Ordinance 17166 was introduced on 7/18/2011 and passed as amended by the Metropolitan King County Council on 8/15/2011, by the following vote:

> Yes: 9 - Mr. Phillips, Mr. von Reichbauer, Mr. Gossett, Ms. Hague, Ms. Patterson, Ms. Lambert, Mr. Ferguson, Mr. Dunn and Mr. McDermott No: 0 Excused: 0

> > Larry Gossett, Chair

KING COUNTY COUNCIL KING COUNTY, WASHINGTON

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DUNTY COUNCIL

ATTEST:

Anne Noris, Clerk of the Council

APPROVED this 26 day of AUGUST, 2011.

Dow Constantine, County Executive

Attachments: None