

KING COUNTY

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

Signature Report

May 3, 2011

Ordinance 17072

Proposed No. 2011-0018.4

Sponsors Ferguson, von Reichbauer and Dunn

1	AN ORDINANCE providing for the submission to the
2	qualified electors of King County at a special election to be
3	held in King County on August 16, 2011, of a proposition
4	to provide regional health and human services to residents
5	of King County by renewing and replacing authorization of
6	the veterans and human services property tax levy in excess
7	of the levy limitation contained in chapter 84.55 RCW, for
8	a consecutive six-year period at a first year rate of not more
9	than \$0.05 per one thousand dollars of assessed valuation,
10	with subsequent maximum levy collections being increased
11	by the greater of 1% or the percentage increase in the
12	consumer price index as long as that amount does not
13	exceed 3%, for the purpose of providing funding to enable
14	the provision of health and human services such as
15	affordable and supportive housing, mental health
16	counseling, substance abuse prevention and treatment,
17	employment assistance and other essential regional health
18	and human services for residents of King County and
19	establishing county citizen oversight boards to review and

20	report on expenditures of levy proceeds, contingent on
21	voter approval of the levy.
22	BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:
23	SECTION 1. Findings:
24	A. To enhance the available funding for veterans and other human services in
25	King County, the metropolitan King County council approved Ordinance 15279, placing
26	a six-year veterans and human services levy on the ballot. In November 2005, the
27	veterans and human services levy passed with nearly fifty-eight percent approval,
28	generating much needed funding to help veterans, military personnel and their families
29	and other individuals and families in need across the county through a variety of regional
30	health and human services.
31	B. The veterans and human services levy generates an average of \$14.6 million
32	per year. One-half of these revenues are dedicated exclusively for veterans and their
33	families and the remaining one-half is dedicated to other King County residents in need
34	of human services. This levy remains in effect until December 31, 2011.
35	C. All activities supported by the levy advance one or more of three overarching
36	policy goals:
37	1. Reducing homelessness;
38	2. Reducing emergency medical and criminal justice involvement; or
39	3. Increasing self-sufficiency for veterans, military personnel, their families and
40	other individuals and families in need.
41	D. Since 2006, the veterans and human services levy has met these policy goals
42	by:

1. Enrolling over one thousand seven hundred chronically homeless individuals
in outreach services as a first milestone in ending homelessness. Of those helped,
approximately eighteen percent are veterans and at least one hundred had been involved
in the criminal justice system due to mental illness or co-occurring disorders;

- 2. Providing over four hundred homeless veterans with twenty-four thousand bed-nights of emergency shelter and transitional housing, coupled with case management and advocacy;
- 3. Expanding King County's existing veterans programs and adding one new program to serve over nine thousand military personnel, veterans and their families. These programs include: financial aid and emergency assistance for rent, food, utilities, medical needs and burial; employment services such as job placement, career counseling and job training; transportation; mental health counseling, including crisis and posttraumatic stress disorder counseling and intervention services; case management services for those needing housing, treatment or other assistance; long-term and short-term housing; treatment for trauma; homeless prevention; veterans' incarcerated prevention; and other programs;
- 4. Serving three hundred eighty veterans experiencing posttraumatic stress disorder with five thousand nine hundred thirty hours of levy-funded counseling in 2009 alone, with a demonstrated success rate of ninety-five percent of clients reducing posttraumatic stress disorder symptoms;
- 5. Assessing over ten thousand four hundred low-income persons for behavioral health issues. Of these persons, more than three thousand were indicated to have depression or anxiety symptoms and entered treatment by the end of 2009;

66	6. Treating one thousand primary care clients, including an estimated one
67	hundred fifty veterans or their family members, successfully reducing their depression or
68	anxiety symptoms and improving their long-term health prospects; and
69	7. Screening over seven thousand one hundred mothers for maternal depression.
70	Of these, six hundred eighty-five received behavioral health treatment services,
71	contributing to the healthy development of their children. Of those measured, sixty-eight
72	percent have reduced depression or anxiety, or both, thereby improving the likelihood of
73	their successful parenting and improved self sufficiency;
74	E. Although the veterans and human services levy is set to expire at the end of
75	2011, the need for veterans and human services remains high. Approximately one
76	hundred thirty-nine thousand veterans live in King County representing over twenty
77	percent of the state's veterans. The population of veterans in the state is growing and
78	Washington ranks eighth nationwide for the total number of veterans in the state.
79	F. King County has a growing homeless population, estimated to be as many as
80	eight thousand five hundred on any given night. Among these, the United States
81	Department of Veterans Affairs estimates that there are as many as two thousand five
82	hundred homeless veterans in the Puget Sound region.
83	G. The current recession continues to challenge individuals and families
84	throughout the region, as high unemployment and foreclosure rates increase the need for
85	housing and supportive health and human services.
86	H. King County's current expense fund faces continuing challenges in future
87	years, including anticipated shortfalls in 2012 and 2013 in excess of twenty million

dollars each year. As a discretionary service under state law, human service funding has

been almost entirely eliminated and faces complete elimination in future years. At the
state level, cuts to human services funding are anticipated to have devastating impacts on
King County families in need.

- I. Given the positive outcomes of the veterans and human services levy on the lives of veterans, military personnel, their families and other individuals and families in need, and the projected need for sustained veterans and human services funding in future, it is appropriate to ask the voters to renew and replace the veterans and human services levy.
- J. The current economic crisis has eroded property values causing jurisdictions to reach the limits of the authorized property tax rate under state law. As a result, any future increase in the veterans and human services levy rate would negatively affect the ability of other jurisdictions in King County to collect needed revenues for flood prevention, hospital maintenance and fire district operations. As such, it is appropriate to maintain the current rate of \$0.05 per one thousand dollars of assessed valuation in the first year of the levy.
- K. Under state law, a levy lid lift is limited to a maximum term of six years if the levy provides for a specified index to be used to determine the limit factor.
- SECTION 2. **Definitions.** The definitions in this section apply throughout this ordinance unless the context clearly requires otherwise.
 - A. "Family" means a veteran's or military personnel's spouse, domestic partner or child or the child of the spouse or domestic partner or other dependent relatives if living in the household of a veteran or military personnel.

111	B. "Human services for veterans" means services and projects of the King
112	County veterans' program specifically developed to meet the needs of veterans, military
113	personnel and their families in King County.
114	C. "Levy" means the levy of regular property taxes for the specific purpose and
115	term provided in this ordinance and authorized by the electorate in accordance with state
116	law.
117	D. "Levy proceeds" means the principal amount of funds raised by the levy and
118	any interest earnings on the funds.
119	E. "Limit factor" means the greater of 1% or the percentage increase in the
120	consumer price index as long as that amount does not exceed 3%. The consumer price
121	index is defined as the ratio of the most recent June Consumer Price Index to the
122	immediately previous June Consumer Price Index (final published CPI-W Seattle-
123	Tacoma-Bremerton, as calculated by the United States Bureau of Labor Statistics, or its
124	successor) expressed as a multiple of one hundred percent to achieve the result of one
125	hundred percent plus inflation.
126	F. "Military personnel" means those persons currently serving in a branch of the
127	military, including the National Guard and reservists for any branch of the military.
128	G. "Regional health and human services" means a range of services and related
129	capital facilities, including housing, that meet basic human needs and promote safe and
130	healthy communities including, but not limited to:
131	1. Prevention and early intervention services that reduce or prevent adverse
132	human behaviors and social conditions that lead to crises, serious dysfunction or
133	disability;

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134	2. Criminal justice linked services that assist individuals and their families in
135	avoiding or mitigating their involvement with the criminal justice system;
136	3. Crisis intervention services that address life threatening situations and other
137	crises;
138	4. Rehabilitation and support services that provide treatment for individual and
139	family problems or provide support to maintain or enhance their present level of
140	independence.
141	H. "Veterans" mean those persons who have served in any branch of the military,
142	including the National Guard and reservists for any branch of the military.
143	SECTION 3. Levy submittal to voters. To provide necessary funds for the
144	provision of regional health and human services to King County's veterans, military
145	personnel and their families and other residents in need of health and human services, the
146	county council shall submit to the qualified electors of the county a proposition to renew
147	and replace an expiring levy and authorize a regular property tax levy in excess of the
148	levy limitation contained in chapter 84.55 RCW for six consecutive years, commencing
149	in 2011, with collection beginning in 2012, at a rate not to exceed five cents per one
150	thousand dollars of assessed value in the first year, with subsequent levies limited by the
151	limit factor as defined in section 2 of this ordinance.
152	SECTION 4. Deposit of levy proceeds. The levy proceeds shall be deposited in
153	two special revenue funds, which funds shall be specified by ordinance. The levy
154	proceeds shall be divided to place fifty percent of the levy proceeds in one fund

designated for the provision of regional health and human services for veterans, military

personnel and their families. The remaining fifty percent of the levy proceeds shall be

placed in another fund designated for the provision of regional health and human services to a wide range of people in need of such services.

SECTION 5. Eligible expenditures. If approved by the qualified electors of the county, all levy proceeds shall be used to pay the costs associated with provision of regional health and human services to a wide range of people in need of such services, including, but not limited to, services that increase self-sufficiency for veterans, military personnel and their families, services that reduce involvement in the criminal justice system, services that reduce emergency medical costs, services for children and youth, the elderly, the unemployed and underemployed and for services specific to veterans' needs such as treatment for posttraumatic stress disorder and specialized employment assistance. The provision of services will include a range of regional health and human services and related capital facilities including, but not limited to, housing assistance, homelessness prevention, mental health counseling substance abuse prevention and treatment and employment assistance.

Eligible expenditures shall also include payment of costs to strengthen and improve the health and human services system and infrastructure to provide greater access to services and engender better coordination and integration of regional health and human services addressing the needs of veterans, military personnel and their families.

SECTION 6. Call for special election. In accordance with RCW 29A.04.321, it is hereby deemed that an emergency exists requiring the submission to the qualified electors of the county at a special election to be held on August 16, 2011, a proposition authorizing a regular property tax levy for the purposes described in this ordinance. The director of the elections department shall cause notice to be given of this ordinance in

180 accordance with the state constitution and general law and to submit to the qualified electors of the county, at the said special county election, the proposition hereinafter set 181 182 forth. The clerk of the council shall certify that proposition to the director of the elections department, in substantially the following form, with such additions, deletions 183 184 or modifications as may be required for the proposition listed below by the prosecuting 185 attorney: PROPOSITION : The King County council has passed Ordinance 186 concerning funding for regional veterans, health, and human 187 services. This proposition would renew and replace an expiring levy and 188 fund capital facilities and services that reduce medical costs, 189 190 homelessness, and criminal justice system involvement with half of 191 proceeds supporting veterans and their families. It would authorize King 192 County to levy an additional property tax of 5 cents per \$1,000 of assessed 193 valuation for collection in 2012 and authorize annual increases by the 194 percentage increase in the consumer price index or 1%, whichever is 195 greater, with a maximum increase of 3%, for the five succeeding years. Should this proposition be: 196 197 Approved? 198 Rejected? 199 <u>SECTION 7.</u> County citizen oversight boards established. If the levy is 200 reapproved by the voters, the oversight boards established by Ordinance 15279 shall be continued and the criteria identified for board membership shall be maintained. 201

SECTION 8. Ratification. Certification of the proposition by the clerk of the
county council to the director of the elections department in accordance with law before
the election on August 16, 2011, and any other act consistent with the authority and
before the effective date of this ordinance are hereby ratified and confirmed.
SECTION 9. Severability. If any provision of this ordinance or its application to

any person or circumstance is held invalid, the remainder of the ordinance or the application of the provision to other persons or circumstances is not affected.

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Ordinance 17072 was introduced on 1/3/2011 and passed as amended by the Metropolitan King County Council on 5/2/2011, by the following vote:

Yes: 9 - Mr. Phillips, Mr. von Reichbauer, Mr. Gossett, Ms. Hague, Ms. Patterson, Ms. Lambert, Mr. Ferguson, Mr. Dunn and Mr.

McDermott

No: 0 Excused: 0

> KING COUNTY COUNCIL KING COUNTY, WASHINGTON

Larry Gossett, Chair

ATTEST:

Anne Noris, Clerk of the Council

APPROVED this 6 day of MAY, 2011.

Dow Constantine, County Executive

Attachments: None