March 19, 2024



Enforcement, implementation, and effective date

| and effective date | | |
|---|-------------------|---|
| F & TZ' - 1 | Sponsor: | Zahilay |
| [A. Kim] | Proposed No.: | 2023-0310 |
| STRIKING AMENDMENT TO | PROPOSED C | RDINANCE 2023-0310, VERSION |
| 1 | | |
| On page 1, beginning on line 13, s | strike everything | through page 22, line 467, and insert: |
| "BE IT ORDAINED BY 1 | THE COUNCIL | OF KING COUNTY: |
| SECTION 1. Findings: | | |
| A. In 2016, state of Wash | ington voters pas | sed Initiative 1433 to increase the |
| state's hourly minimum wage rate | and have it annu | ally adjusted for inflation. Initiative |
| 1433 also required state of Washin | ngton employers | to provide paid sick leave to |
| employees. The 20232024 hourly | minimum wage | rate for Washington state is |
| \$ 15.74<u>16.28</u> per hour. | | |
| B. According to the $\frac{20222}{2}$ | 2023 National Lo | ow Income Housing Coalition's Out of |
| Reach data, an employee making | Washington's mi | nimum wage would have to work 103 |
| hours each week to afford a mode | st one-bedroom | rental home at fair market rent in King |
| County. | | |
| C. According to The Self- | Sufficiency Stan | dard for Washington State, developed |
| in partnership with the University | of Washington's | Center for Women's Welfare and the |
| Workforce Development Council | of Seattle-King | County, the state's minimum wage is |
| insufficient to meet the basic need | ls of working fan | nilies in King County. In 2023, for a |

dual-income household of two working adults and two school-aged children living in
King County and earning the state's minimum wage, the family would fall short on
average \$36,442 to meet the basic needs of the houseoldhousehold. In other words, both
working adults would need to have a minimum wage of \$24.50 per hour to meet the basic
needs of the houseoldhousehold.

24 D. In King County, falling short to meet the basic needs of the household 25 disproportionately impacts Black, Indigenous, and People of Color, which are also known 26 as BIPOC, communities. According to 2021 census data, in King County, 23 percent of 27 households earn less than the state's minimum wage, however, for Black households this 28 increases to 46 percent; for Indegenous Indigenous households it is 42 percent; and for 29 Latinx households it is 32 percent. Moreover, the median household income for King 30 County is \$110,586, which is 109 percent of the Self-Sufficiency Standard for a dual-31 income household of two working adults and two school-aged children, however, for 32 Black households it is \$57,437, which is 56 percent of the Self-Sufficiency Standard; and 33 for Latinx households it is \$74,357, which is 73 percent of the Self-Sufficiency Standard. 34 E. RCW 49.46.120, codified by Initiative 1433, declares that the state's minimum 35 standards for wages, paid sick leave, and working conditions are supplementary to local 36 law or ordinance which may be more favorable to employees and therefore the more 37 favorable minimum standards shall be in full force and effect and enforced. 38 F. In 2013, before Initiative 1433 was adopted by the state of Washington, voters 39 from the Citycity of SeaTac, approved local Proposition 1 that established an hourly

40 minimum wage <u>rate</u> of \$15.00 per hour and other benefits and rights for employees in the
41 hospitality and transportation industries, including those that were employed in the

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42 Seattle-Tacoma International Airport. The city of SeaTac was one of the first local 43 jurisdictions in the country to increase the hourly minimum wage rate. The city of 44 SeaTac's 20232024 hourly minimum wage rate is \$19.0671 per hour, currently the 45 highest minimum wage rate for employees in the country according to the University of 46 California, Berkley Labor Centerhospitality and transportation industries. 47 G. In 2014, the city of Seattle enacted Ordinance 124490 to increase the hourly 48 minimum wage rate and minimum compensation rates for employees performing work in 49 the city. The city of Seattle's 20232024 hourly minimum wage rate for employers with 50 501 or more employees is $\frac{18.69}{19.97}$ per hour.

51 H. On May 19, 2014, the council adopted Motion 14131 to affirm that it is 52 county policy that a living wage should be paid to county employees and to the 53 employees of persons, businesses, organizations, and other entities that receive 54 procurement contracts, tax exemptions or credits, or other financial benefits from the 55 county. Subsequently, on October 6, 2014, the county enacted Ordinance 17909 to 56 require that a living wage be paid to county employees and to the employees of certain 57 county contractors. To avoid conflicts for county employees who work in the city of 58 Seattle and reduce the administrative burden on county contractors, the ordinance 59 followed the city of Seattle's minimum wage ordinance by setting variable living wage 60 rates based on the size (, which is the number of employees), of the contractor, and 61 whether health benefits were provided to employees by the contractor. The county's 62 20232024 hourly living wage rate for county employees and contractors with 501 or 63 more employees is \$18.6919.97 per hour.

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I. In 2022, voters from the city of Tukwila, approved local Initiative Measure 1

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that established a minimum wage equal to the minimum wage rate in the city of SeaTac
for employees performing work in the city. As a result<u>However</u>, the city of Tukwila's
20232024 minimum wage rate is also \$19.06\$20.29 per hour, currentlydue to the varied
approach on calculating the annual inflation rate. Currently, the city of Tukwila has the
highest minimum wage rate in the country according to the University of California,
Berkley Labor Center.

J. According to the department of local service's 2022 Business Survey, an online survey for the unincorporated King County business community, sixty-seven percent of the respondents supported an increase in the <u>hourly minimum wage rate</u>, with many respondents saying they already paid employees above the <u>hourly minimum wage rate</u> or that the owner was the only employee and therefore the business would not be affected by <u>aan hourly minimum wage rate</u> increase.

K. Some employers, particularly small businesses and nonprofit organizations,
may have initial difficulty accommodating the increased costs due to the increased <u>hourly</u>
minimum wage rate and a gradual phase-in approach may be beneficial.

80 L. K.C.C. 2.10.210.B. defines the county's fourteen determinants of equity as the 81 social, economic, geographic, political, and physical environment conditions in which 82 people in our county are born, grow, live, work, and age that lead to the creation of a fair 83 and just society. Access to the determinants of equity is necessary to have equity for all 84 people and inequities are created when barriers exist that prevent individuals and 85 communities from accessing these conditions and reaching their full potential. Access to 86 jobs that have the ability to make sufficient income for the purchase of basic necessities 87 to support themselves and their families is one of the fourteen county determinants. The

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| 88 | council finds that it is necessary for the county to enact policies to ensure the well-being |
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| 89 | of all residents by ensuring their access to the determinants of equity. |
| 90 | SECTION 2. Sections 3 through 6 of this ordinance should constitute a new |
| 91 | chapter in K.C.C. Title 2. |
| 92 | NEW SECTION. SECTION 3. The definitions in this section apply throughout |
| 93 | this chapter unless the context clearly requires otherwise. |
| 94 | A. "Contract" means a mutually binding legal relationship or any modification |
| 95 | thereof obligating the county to pay a contractor one hundred thousand dollars or more to |
| 96 | provide professional services, technical services, or services, as defined in K.C.C |
| 97 | 2.93.030 to, or at the direction of, the county. "Contract" does not include: a contract |
| 98 | between a contract-awarding authority and another government or public entity; a |
| 99 | contract that the county enters into as the administrator of grants received from a third |
| 100 | party; a contract for public works; an architectural or engineering contract; or a collective |
| 101 | bargaining agreement. |
| 102 | B. "Contract-awarding authority" means the county officer, department, |
| 103 | commission, employee, or board authorized to enter into or to administer contracts on |
| 104 | behalf of the county. |
| 105 | C. "Contractor" means any person that enters into a contract with the county, or |
| 106 | negotiates the extension of an existing contract with the county, after October 27, 2014, |
| 107 | or that is a subcontractor performing services under such a contract. |
| 108 | D. "Employ" means to engage, suffer, or permit to work. |
| 109 | E. "Employee" means any individual employed by an employer, whether on a |
| 110 | full-time, part-time, temporary, or seasonal basis, including temporary workers, |

- 111 contracted workers, contingent workers, and persons made available to work through a
- 112 temporary services, staffing, or employment agency or similar entity.
- 113 F. "Employer" includes any individual, partnership, association, corporation,
- 114 <u>business trust, or any entity, person or group of persons, or a successor thereof, that</u>
- 115 <u>employs another person and includes any such an entity or person acting directly or</u>
- 116 indirectly in the interest of an employer in relation to an employee. More than one entity
- 117 <u>may be the "employer" if employment by one employer is not completely disassociated</u>
- 118 from employment by the other employer if the economic reality of the relationship
- 119 <u>between the entities and the employee or employees is that of employer and employee.</u>
- 120 <u>The economic reality of the relationship is to be determined by the circumstances of the</u>
- 121 <u>whole activity, not a mechanical weighing of relevant factors.</u>
- 122 <u>G.</u> "Hourly minimum wage" means the minimum wage due to an employee under
- 123 this chapter for each hour worked during a pay period.
- 124 H. "Person" means one or more individuals, partnerships, associations,
- 125 organizations, corporations, cooperatives, legal representatives, trustees, trustees in
- 126 <u>bankruptcy</u>, receivers, or groups or persons, limited liability companies, sole
- 127 proprietorships, joint adventures, estates, trusts, or other entities, groups, or combinations
- 128 acting as units, and the individuals constituting the groups or units.
- I. "Wage" means compensation due to an employee by reason of employment,
- 130 payable in legal tender of the United States or checks on banks convertible into cash on
- 131 <u>demand at full face value.</u>
- 132 <u>NEW SECTION. SECTION 4.</u>
- A. A contractor shall pay their employees an hourly minimum wage rate of not

- 134 less than twenty dollars and twenty-nine cents per hour or the hourly minimum wage rate
- 135 established by federal or state law, whichever is greater. Beginning January 1, 2025, the
- 136 hourly minimum wage rate shall increase annually on a percentage basis to reflect the
- 137 <u>annual rate of inflation and calculated to the nearest cent on January 1 of each year</u>
- 138 thereafter. For purposes of this section, "the annual rate of inflation" means one hundred
- 139 percent of the annual average growth rate of the U.S. Department of Labor, Bureau of
- 140 <u>Labor Statistics Seattle-Tacoma-Bremerton Area Consumer Price Index for urban wage</u>
- 141 <u>earners and clerical workers, CPI-W, or a successor index, for the twelve month period</u>
- 142 <u>ending in August, but the percentage increase shall not be less than zero.</u>
- B. An employee is covered by this chapter for each hour the employee is
- 144 <u>performing a measurable amount of work under a contract with the county.</u>
- 145 C. For the purposes of this chapter, temporary employment agency employees
- 146 who perform, for an employer, a measurable amount of work under a contract with the
- 147 <u>county, shall be paid no less than the hourly minimum wage rate required to be paid to</u>
- 148 <u>employees as specified in subsection A. of this section.</u>
- 149 <u>D. A contract-awarding authority shall not execute a contract with a contractor</u>
- 150 <u>unless the contract includes provisions requiring the contractor to comply with the hourly</u>
- 151 <u>minimum wage rate as specified in subsection A. of this section and containing</u>
- appropriate remedies for the breach of the contracts as prescribed in section 5 of this
- 153 <u>ordinance.</u>
- 154 <u>NEW SECTION. SECTION 5.</u>
- 155 The executive shall:
- 156 A. Adopt public and administrative rules in accordance with this chapter

- 157 <u>establishing standards and procedures for effectively carrying out this chapter;</u>
- B. Determine when and how any notice and opportunity to cure a violation of this
- 159 <u>law should be afforded;</u>
- 160 C. Determine and impose appropriate sanctions or remedies, or both, and
- 161 procedures for administrative review, for violation of this chapter by contractors,
- 162 <u>including but not limited to:</u>
- 163 <u>1. Disqualification of the contractor from bidding on or being awarded a county</u>
- 164 <u>contract for up to two years;</u>
- 165 <u>2. Remedies allowable by contract including, but not limited to, liquidated</u>
- 166 <u>damages and termination of the contract;</u>
- 167 <u>3. Remedial action after a finding of noncompliance, as specified by rule; and</u>
- 168 4. Other appropriate civil remedies and sanctions allowable by law; and
- 169 D. Administer other requirements specified by this chapter or that are necessary
- 170 <u>to implement the purposes of this chapter.</u>

171 <u>SECTION 6.</u> Ordinance 17909, Section 4, as amended, and K.C.C. 3.18.010 are

- 172 hereby amended to read as follows:
- 173 A. (("Actuarial value" means the percentage of total average costs for covered
- 174 benefits that a health benefits package will cover.
- B.)). "Bonuses" means non-discretionary payments in addition to hourly, salary,
 commission or piece-rate payments paid under an agreement between an employer and
- 177 employee.
- 178 ((C.)) <u>B</u>. "Commissions" means a sum of money paid to an employee upon
 179 completion of a task, usually selling a certain amount of goods or services.

| 180 | ((D.)) <u>C</u> . "Compensation" means wages together with the money paid by an |
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| 181 | employer towards an individual employee's health benefits plan. |
| 182 | ((E.)) <u>D</u> . "Contract" means a mutually binding legal relationship or any |
| 183 | modification thereof obligating the county to pay a contractor one hundred thousand |
| 184 | dollars or more to provide professional services, technical services or services, as defined |
| 185 | in K.C.C 2.93.030 to, or at the direction of, the county. "Contract" does not include: a |
| 186 | contract between a contract-awarding authority and another government or public entity; |
| 187 | a contract that the county enters into as the administrator of grants received from a third |
| 188 | party; a contract for public works; an architectural or engineering contract; or a collective |
| 189 | bargaining agreement. |
| 190 | ((F.)) <u>E</u> . "Contract-awarding authority" means the county officer, department, |
| 191 | commission, employee or board authorized to enter into or to administer contracts on |
| 192 | behalf of the county. |
| 193 | ((G.)) F. "Contractor" means any person that enters into a contract with the |
| 194 | county, or negotiates the extension of an existing contract with the county, after October |
| 195 | 27, 2014, or that is a subcontractor performing services under such a contract. |
| 196 | ((G. "Contractor" means any person that enters into a contract with the |
| 197 | county, or negotiates the extension of an existing contract with the county, after October |
| 198 | 27, 2014, or that is a subcontractor performing services under such a contract. |
| 199 | H.)) G. "Division" means the finance and business operations division of the |
| 200 | department of executive services. |
| 201 | ((I.)) <u>H</u> . "Director" means the manager of the finance and business operations |
| 202 | division of the department of executive services, or the manager's designee. <u>J.)</u> |

203 <u>"Employ" means to engage, suffer, or permit to work.</u>

204 I. "Employ" means to engage, suffer, or permit to work. 205 JB. "Employee" means any individual employed by an employer, whether on a 206 full-time, part-time, temporary or seasonal basis, including temporary workers, 207 contracted workers, contingent workers, and persons made available to work through a 208 temporary services, staffing, or employment agency or similar entity. 209 K. "Employer" includes King County and any individual, partnership. association, corporation, business trust, or any entity, person or group of persons, or a 210 211 successor thereof, that employs another person and includes any such an entity or person 212 acting directly or indirectly in the interest of an employer in relation to an employee. 213 More than one entity may be the "employer" if employment by one employer is not 214 completely disassociated from employment by the other employer if the economic reality 215 of the relationship between the entities and the employee or employees is that of 216 employer and employee. The economic reality of the relationship is to be determined by 217 the circumstances of the whole activity, not a mechanical weighing of relevant factors. 218 L. "Franchise" means an agreement, express((K. "Employer" includes King 219 County and any individual, partnership, association, corporation, business trust or 220 implied, oral or written, by which: 1. A person is granted the right to engage in the business or group of offering, 221 selling, or distributing goods or services under a marketing plan prescribed or suggested 222 223 in substantial part by the grantor or its affiliate; 224 2. The operation of the business is substantially associated with a trademark, service mark, trade name, advertising, or other commercial symbol; designating, owned 225

- 226 by, or licensed by the grantor or its affiliate; and
- 227 <u>persons acting</u>—<u>3.</u><u>The person pays, agrees to pay, or is required to pay, directly or</u>
- 228 indirectly, a franchise fee. The term "franchise fee" is meant to be construed broadly to
- 229 <u>include any instance in which the grantor or its affiliate derives income or profit from a</u>
- 230 person who enters into a franchise agreement with the grantor in the interest of an
- 231 <u>employer in relation to an employee</u>.
- 232 <u>M. "Franchisee" means a person to whom a franchise is offered or granted.</u>
- 233 <u>N. "Franchisor" means a person who grants a franchise to another person.</u>
- 234 ((L. L. "Health benefits plan" means a silver or higher level essential health
- 235 benefits package, as defined in 42 U.S.C. Sec. 18022, or an equivalent plan that is
- 236 designed to provide benefits that are actuarially equivalent to seventy percent of the full
- 237 actuarial value of the benefits provided under the plan, whichever is greater.
- 238 M. "Hourly minimum compensation" means the minimum compensation due to
- 239 an employee under this chapter for each hour worked during a pay period.
- 240 N.)) O.C. "Hourly minimum wage" means the minimum wage due to an
- 241 <u>employee under this chapter for each hour worked during a pay period.</u>

242 ((O.)) D—"Hourly minimum wage" means the minimum wage due to an employee

- 243 under this chapter for each hour worked during a pay period.
- 244 ((O.)) <u>P</u>. "Person" means ((any)) <u>one or more</u> individual<u>s</u>, partnership<u>s</u>,
- 245 <u>associations, organizations, corporations, cooperatives, legal representatives, trustees,</u>
- 246 <u>trustees in bankruptcy, receivers, or groups or persons, limited liability ((company))</u>
- 247 <u>companies</u>, sole proprietorships, ((association,)) joint adventures, estates, trusts, or other
- 248 ((entity)) <u>entities</u>, groups, or combinations acting as ((\underline{a})) units, and the individuals

| 249 | constituting the groups or units. |
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| 250 | ((P. | "Piece-rate" | means a | price | paid per | unit of work. |
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| | ~ ~ ~ | | | 1 | 1 1 | |

| 251 | \cap | "Rate of inflation" means one hundred percent of the annual average growth |
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| 201 | ک | Rate of inflation means one numered percent of the annual average growth |

252 rate of the bi-monthly Seattle-Tacoma-Bremerton Area Consumer Price Index for urban

- 253 wage earners and clerical workers, termed CPI-W, for the twelve month period ending in
- 254 August, provided that the percentage increase shall not be less than zero.
- 255 R. "Schedule 1 employer" means an employer that employs more than five
- 256 hundred employees in the United States, regardless of where those employees are
- 257 employed in the United States.
- S. "Schedule 2 employer" means an employer that employs five hundred or fewer
 employees in the United States, regardless of where those employees are employed in the
 United States.
- 261 T.)) Q. "Subcontractor" means any person, not an employee, that enters into a 262 contract with a contractor or subcontractor, and that employs employees for that purpose, 263 to excite the contractor on subcontractor in conforming a contract with the country P(x)
- 263 to assist the contractor or subcontractor in performing a contract with the county...))
- 264 <u>R. "Service charge" means a separately designated amount collected by employer</u>
- 265 <u>from a customer that is for services provided by employees, or is described in such a way</u>
- 266 <u>that a customer might reasonably believe that the amounts are for such services. "Service</u>
- 267 <u>charges" include but are not limited to charges designated on receipts as a "service</u>
- 268 <u>charge," "gratuity," "delivery charge," or "porterage charge."</u>
- 269 <u>S. "Tip" means a verifiable sum to be presented by a customer as a gift or</u>
- 270 gratuity in recognition of some service performed for the customer by the employee
- 271 <u>receiving the tip.</u>

| 272 | $((U_{\cdot}))$ <u>TE</u> . "Wage" means compensation due to an employee by reason of |
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| 273 | employment, payable in legal tender of the United States or checks on banks convertible |
| 274 | into cash on demand at full face value ((, subject to such deductions, charges or |
| 275 | allowances as may be permitted by rules of the director. "Wages" include commissions, |
| 276 | piece-rate compensation and bonuses, all of which shall be counted as wages in the work- |
| 277 | week in which they were earned. An employer payment toward a health benefits plan |
| 278 | does not constitute a "wage.")). |
| 279 | SECTION 3. Ordinance 17909, Section 5, as amended, and K.C.C. 3.18.020 are |
| 280 | hereby amended to read as follows: |
| 281 | A. An employee is covered by this chapter for each hour the employee is |
| 282 | performing a measurable amount of work as a county employee or under a contract with |
| 283 | the county. An employee who is not covered by this chapter is still included in |
| 284 | determining the size of the employer. |
| 285 | B.((1. For the purpose of determining whether an employer is a Schedule 1 |
| 286 | employer or a Schedule 2 employer, separate entities that form an integrated enterprise |
| 287 | shall be considered a single employer under this chapter. Separate entities are considered |
| 288 | an integrated enterprise and a single employer under this chapter if a separate entity |
| 289 | controls the operation of another entity. The factors to consider in making this |
| 290 | assessment include, but are not limited to: |
| 291 | a. The degree of interrelation between the operations of multiple entities; |
| 292 | b. The degree to which the entities share common management; |
| 293 | c. Centralized control of labor relations; and |
| 294 | d. The degree of common ownership or financial control over the entities. |
| I | |

295 <u>7</u>—<u>2.</u>—There shall be a presumption that separate legal entities, which may share
 296 some degree of interrelated operations and common management with one another, are
 297 considered separate employers for purposes of this section as long as: the separate legal
 298 entities operate substantially in separate physical locations from one another; and each
 299 separate legal entity has partially different ultimate ownership.

300 3. The determination of employer schedule for the current calendar year is 301 calculated based upon the average number of employees employed per calendar week 302 during the preceding calendar year for any and all weeks during which at least one 303 employee worked for compensation. For an employer that did not have any employees 304 during the previous calendar year, the employer schedule is calculated based upon the 305 average number of employees employed per calendar week during the first ninety calendar days of the current year in which the employer engaged in business. 306 307 308 perform, for an ((Schedule 1 or Schedule 2)) employer, a measurable amount of work 309 under a contract with the county, shall be paid no less than the hourly minimum wage 310 required to be paid to ((covered)) employees ((of the Schedule 1 or Schedule 2 employer-311 **D**. This chapter does not apply to the payment of wages to: individuals defined in 312 RCW 49.46.010(3), individuals employed in the categories listed in RCW 49.46.060(1) 313 or individuals less than eighteen years of age.

E. The county's human resources director shall establish by rule the minimum wage for employees under the age of eighteen years, but any percentage of the hourly rate

316 established by rule shall not be lower than the percentage applicable under state statutes

and regulations)) as specified in section 9 of this ordinance.

<u>SECTION 4.</u> Ordinance 17909, Section 6, as amended, and K.C.C. 3.18.030 are
 hereby amended to read as follows:

| 320 | The county shall pay its employees ((at a rate no less than the)) an hourly |
|-----|--|
| 321 | minimum wage ((for Schedule 1 employers, except for short-term temporary employees |
| 322 | who are employed in social service programs designed to help youth gain basic work |
| 323 | training skills)) as specified in section 9 of this ordinancerate of not less than twenty |
| 324 | dollars and twenty-nine cents per hour or the hourly minimum wage rate established by |
| 325 | federal or state law, whichever is greater. Beginning January 1, 2025, the hourly |
| 326 | minimum wage rate shall increase annually on a percentage basis to reflect the annual |
| 327 | rate of inflation and calculated to the nearest cent on January 1 of each year thereafter. |
| 328 | For purposes of this section, "the annual rate of inflation" means one hundred percent of |
| 329 | the annual average growth rate of the U.S. Department of Labor, Bureau of Labor |
| 330 | Statistics Seattle-Tacoma-Bremerton Area Consumer Price Index for urban wage earners |
| 331 | and clerical workers, CPI-W, or a successor index, for the twelve month period ending in |
| 332 | August, but the percentage increase shall not be less than zero. An employee is covered |
| 333 | by this chapter for each hour the employee is performing a measurable amount of work as |
| 334 | a county employee. |
| 335 | SECTION 8. The following are hereby repealed: |
| 336 | A. 5. Ordinance 17909, Section 5, as amended, and K.C.C. 3.18.020; |
| 337 | B. Ordinance 17909, Section 7, and K.C.C. 3.18.040-are hereby amended to read |
| 338 | as follows: : |
| 339 | ((A.1. Except as otherwise provided in subsection B. of this section, beginning |
| 340 | April 1, 2015, and ending January 1, 2016, Schedule 1 e))Employers shall pay their |

employees who are covered by this chapter an hourly minimum wage ((of at least eleven 341 342 dollars)) as specified in section 9 of this ordinance. ((Except as otherwise provided in 343 subsection B. of this section, beginning January 1 of each year thereafter, Schedule 1 344 employers shall pay covered employees an hourly minimum wage as follows: **Hourly Minimum Wage Year** 2016 <u>\$13.00</u> 2017 \$15.00 -2. Beginning January 1, 2018, the hourly minimum wage paid by a Schedule 1 345 346 employer to covered employees shall be increased annually on a percentage basis to 347 reflect the rate of inflation and calculated to the nearest cent on January 1 of each year 348 thereafter. 349 B.1. Beginning January 1, 2016, and ending January 1, 2019, Schedule 1 350 employers that pay toward a covered employee's health benefits plan shall pay the 351 employee no less than an hourly minimum wage as follows: **Year Hourly Minimum Wage** 2016 <u>\$12.50</u> 2017 <u>\$13.50</u> 2018 <u>\$15.00</u> -Beginning January 1, 2019, payment by the employer of health 352 2 C 353 benefits for employees shall no longer affect the hourly minimum wage paid by a 354 Schedule 1 employer.)) SECTION 6. The following are hereby repealed: 355 356 A. Ordinance 17909, Section 8, and K.C.C. 3.18.050;

| 357 | BD . Ordinance 17909, Section 9, and K.C.C. 3.18.060;-and |
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| 358 | |
| 359 | F. Ordinance 17909, Section 11, as amended, and K.C.C. 3.18.080-; and |
| 360 | G. Ordinance 17909, Section 12, and K.C.C. 3.18.090. |
| 361 | <u>SECTION 79.</u> Sections $\frac{810}{1315}$ of this ordinance is should constitute a |
| 362 | new chapter in K.C.C. Title 12. |
| 363 | <u>NEW SECTION. SECTION 810.</u> The definitions in this section apply |
| 364 | throughout this chapter unless the context clearly requires otherwise. |
| 365 | A. "Department" means the department of local services or designee. |
| 366 | B. "Director" means the director of the department of local services or designee. |
| 367 | C. "Employ" means to engage, suffer, or permit to work. |
| 368 | D. "Employee" means any individual employed by an employer, whether on a |
| 369 | full-time, part-time, temporary, or seasonal basis, including temporary workers, |
| 370 | contracted workers, contingent workers, and persons made available to work through a |
| 371 | temporary services, staffing, or employment agency or similar entity. |
| 372 | E. "Employer" means any individual, partnership, association, corporation, |
| 373 | business trust, or any entity, person-or, group of persons, or a successor thereof, that |
| 374 | employs another person and includes any such entity or person acting directly or |
| 375 | indirectly in the interest of an employer in relation to an employee. More than one entity |
| 376 | may be the "employer" if employment by one employer is not completely disassociated |
| 377 | from employment by the other employer if the economic reality of the relationship |
| 378 | between the entities and the employee or employees is that of employer and employee. |
| 379 | The economic reality of the relationship is to be determined by the circumstances of the |

380 whole activity, not a mechanical weighing of relevant factors.

381 F. "Franchise" means an agreement, express or implied, oral or written, by382 which:

383 1. A person is granted the right to engage in the business of offering, selling, or
384 distributing goods or services under a marketing plan prescribed or suggested in
385 substantial part by the grantor or its affiliate;

386
2. The operation of the business is substantially associated with a trademark,
387 service mark, trade name, advertising, or other commercial symbol; designating, owned
388 by, or licensed by the grantor or its affiliate; and

389 3. The person pays, agrees to pay, or is required to pay, directly or indirectly, a 390 franchise fee. "Franchise fee" is meant to be construed broadly to include any instance in 391 which the grantor or its affiliate derives income or profit from a person who enters into a 392 franchise agreement with the grantor.

393 G. "Franchisee" means a person to whom a franchise is offered or granted.

H. "Franchisor" means a person who grants a franchise to another person.

395 I. "Person" includes one or more individuals, partnerships, associations,

396 organizations, corporations, cooperatives, legal representatives, trustees, trustees in

397 bankruptcy, receivers, or groups of persons, limited liability companies, sole

398 proprietorships, joint adventures, estates, trusts, or other entities, groups, or combinations
399 acting as units, and the individuals constituting the groups or units.

J. "Service charge" means a separately designated amount collected by employer
from a customer that is for services provided by employees, or is described in such a way
that a customer might reasonably believe that the amounts are for such services. "Service

403 charges" includecharge" includes but areis not limited to charges charge designated on
 404 receipts as a "service charge," "gratuity," "delivery charge," or "porterage charge."

K. "Tip" means a verifiable sum to be presented by a customer as a gift or
gratuity in recognition of some service performed for the customer by the employee
receiving the tip.

408 L. "Unincorporated King County" means those areas outside any city or town and409 under King County's jurisdiction.

M. "Wage" means compensation due to an employee by reason of employment,
payable in legal tender of the United States or checks on banks convertible into cash on
demand at full face value.

413

<u>NEW SECTION. SECTION 911.</u>

414 A. All employers in unincorporated King County shall pay their employees at an 415 hourly minimum wage at a rate of not less than eighteen twenty dollars and ninety twenty-416 nine cents per hour or the hourly minimum wage rate established by federal or state law, 417 whichever is greater. Beginning on January 1, 20242025, the hourly minimum wage rate 418 shall increase annually on a percentage basis to reflect the annual rate of inflation and 419 calculated to the nearest cent on January 1 of each year thereafter. For purposes of this 420 section, "the annual rate of inflation" means one hundred percent of the annual average 421 growth rate of the U.S. Department of Labor, Bureau of Labor Statistics Seattle-Tacoma-422 Bremerton Area Consumer Price Index for urban wage earners and clerical workers, CPI-423 W, or a successor index, for the twelve month period ending in August, but the 424 percentage increase shall not be less than zero. Tips, gratuities, and service charges paid 425 to an employee shall be in addition to, and not count towards, the hourly minimum wage

426 <u>rate</u>.

B. All employers in unincorporated King County shall pay to its employees all the
following:

429 <u>1. All</u> tips, <u>and gratuities</u>; and

430 <u>2. All service charges except those that, under RCW 49.46.160, are itemized as</u>
431 not being payable to the employee or employees servicing the customer.

432 C. By October 1 of each year, the director shall make available to the public on 433 the county's website, the hourly minimum wage amount<u>rate</u> determined in accordance 434 with this section.

435

D.<u>1</u>. The following are exceptions to subsection A. of this section:

436 <u>I.-_a.</u> Beginning on January 1, 20242025, employers that employ fifteen
437 employees or lessfewer and hashave an annual gross revenue less than two million
438 dollars shall pay their employees an hourly minimum wage <u>rate</u> as established in
439 subsection A. of this section minus three dollars. The three-dollar reduction shall
440 decrease annually by fifty cents on FebruaryJanuary 1 of each year thereafter until the
441 reduction is zero;; and

<u>2 b.</u> Beginning on-January 1, <u>20242025</u>, employers that employ more than
fifteen employees but <u>lessfewer</u> than five hundred employees shall pay their employees
an hourly minimum wage <u>rate</u> as established in subsection A. of this section minus two
dollars per hour. The two-dollar reduction shall decrease annually by one dollar on
FebruaryJanuary 1 of each year thereafter until the reduction is zero.

447 <u>32</u>. For the purposes of this subsection D. of this section, the following shall
448 apply:

| 449 | a. The employers that are subject to the exceptions in this subsection D. of this |
|-----|---|
| 450 | section shall not include franchisees associated with a franchisor or a network of |
| 451 | franchises with franchisees that employ more than fifteen employees in aggregate, |
| 452 | regardless of the geographic location of the franchises; |
| 453 | b. "Gross revenue" means the total revenue generated by the employer |
| 454 | regardless of geographic location; and |
| 455 | c. The number of employees shall be calculated by determining the average |
| 456 | number of employees employed by the employer during the last twelve months regardless |
| 457 | of the location of employment of each employee. |
| 458 | E. All employers in unincorporated King County shall annually certify |
| 459 | compliance with this chapter to the department and maintain adequate records to provide |
| 460 | proof of compliance and either have it available upon request by the department or have |
| 461 | it available for a proceeding involving an aggrieved employee bringing a civil action in a |
| 462 | court of competent jurisdiction against an employer for violating this chapter as described |
| 463 | in section $\frac{1114}{14}$ of this ordinance, or both. Adequate records shall include, but not be |
| 464 | limited to: |
| 465 | 1. The number of employees employed by the employer forduring the previous |
| 466 | year; |
| 467 | 2. The number of employees paid the minimum wage as required by subsection |
| 468 | A. of this Section forsection during the previous year; |
| 469 | 3. Wages paid by the employer to all employees for <u>during</u> the previous year; |
| 470 | 4. The number of work hours of each employee forduring the previous year; |
| 471 | 5. Wages paid to each employee forduring the previous year; and |
| I | |

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472

473

6. The amount of any deductions from the wages paid to each employee forduring the previous year.

474

NEW SECTION. SECTION 1012.

A. Beginning January 1, 20252026, the directormanager of the office of
performance, strategy, and budget, or its designee, shall annually convene a workgroup
to: evaluate whether the current hourly minimum wage <u>rate</u> as established by this chapter
is sufficient to meet the basic needs of working <u>familieshouseholds</u> in King County; and
analyze the current hourly minimum <u>wage'swage rate's</u> impact to the region's economy.
In its<u>The workgroup's</u> evaluation and analysis, the workgroup shall include, but not be
limited to, the following considerations:

482 1. The Self-Sufficiency Standard for Washington State, developed in

483 partnership with the University of Washington's Center for Women's Welfare and the

484 Workforce Development Council of Seattle-King County;

485
485
2. Impacts to the county labor market including, but not limited to, employment
486 rates, small business labor costs, and ability to attract new businesses to the region;

487 3. Impacts on the number of county residents that receive the federal

488 EarnEarned Income Tax Credit, the Washington State Working Families Tax Credit, and

any other government benefits that are provided to low- and middle-income households;

- 490 and
- 491 4. Disproportionate impacts to Black, Indigenous, and People of Color492 communities, if any.

493 B. Workgroup membership shall include, but not be limited to, the following:
494 1. <u>DirectorThe manager</u> of the office of performance, strategy, and budget, or its

| 495 | designee; |
|-----|---|
| 496 | 2. County's The county's chief economist, or its designee; |
| 497 | 3. Director The manager of the finance and business operations division, or its |
| 498 | designee; |
| 499 | 4. Director The director of the department of local services, or its designee; |
| 500 | 5. Director The director of the department of human resources, or its designee; |
| 501 | and |
| 502 | 6. Chair <u>The chair</u> of the budget and fiscal management committee, or its |
| 503 | successor, or its designee. |
| 504 | C. The workgroup shall seek input from the community on its evaluation and |
| 505 | analysis work as described in subsection A. of this section. The community shall include, |
| 506 | but not be limited to, the following: |
| 507 | 1. Economists and wage experts from accredited <u>colleges and</u> universities in the |
| 508 | state of Washington; |
| 509 | 2. Representatives from the King County Coalition of Unions; |
| 510 | 3. Employers that contract with the county or have showed interest in |
| 511 | contracting with the county; and |
| 512 | 4. Organizations that represent employees in unincorporated King County and |
| 513 | employers in unincorporated King County. |
| 514 | D. The On behalf of the workgroup, the executive shall provide transmit a report |
| 515 | of its findings and a recommendation, if any, to modify the hourly minimum wage <u>rate</u> |
| 516 | established by this chapter. The executive shall electronically file the report and any |
| 517 | legislation proposed ordinance that would amend this ordinance chapter and any other |
| I | |

| 518 | chapters related to the hourly minimum wage rate of county employees and county |
|-----|--|
| 519 | contractors to implement the hourly minimum wage rate as recommended by the |
| 520 | workgroup no later than June 30 of each year with the clerk of the council, who shall |
| 521 | retain an electronic copy and provide an electronic copy to all councilmembers, the |
| 522 | council chief of staff, and the lead staff for the local services and land use transportation, |
| 523 | economy, and environment committee, or its successor. The executive shall |
| 524 | electronically distribute the report to all government entities in the county and to relevant |
| 525 | state and federal agencies, including, but not limited to, the Washington state |
| 526 | Employment Security Department of Labor and Industries, or its successor. |
| 527 | NEW SECTION. SECTION <u>1113</u> . |
| 528 | A. An employer shall not interfere with, restrain, or deny the exercise of, or the |
| 529 | attempt to exercise, any right protected under this chapter by an employee. Also, an |
| 530 | employer shall not take any adverse action against an employee or to discriminate against |
| 531 | an employee because the employee has exercised in good faith the rights under this |
| 532 | chapter. The rights shall include, but are not limited to, the right to: |
| 533 | 1. Right to fileFile a complaint with any entity or agency about an employer's |
| 534 | alleged violation of this chapter; |
| 535 | 2. Right to informInform the person's employer, union, or similar organization, |
| 536 | the person's legal counsel, or any other person about an alleged violation of this chapter; |
| 537 | 3. Right to cooperate <u>Cooperate</u> in any investigation of alleged violations of this |
| 538 | chapter; |
| 539 | 4. Right to testify <u>Testify</u> in a proceeding related to violations of this chapter; |
| 540 | and |

541 5. <u>Right to informInform</u> other employees of the rights protected under this
542 chapter.

543 B. For the purposes of this section, "adverse action against an employee" 544 includes, but is not be limited to actions:

545 1. Actions relating<u>Relating</u> to an employee's employment including pay, work 546 hours, responsibilities, or other material change in the terms and conditions of 547 employment;

548 2. Actions relating<u>Relating</u> to an employee's immigration or citizenship status; 549 and

3. <u>Actions dissuadingDissuading</u> an employee from exercising any right
afforded by this chapter.

552

NEW SECTION. SECTION 1214.

553 A. An aggrieved employee may bring a civil action in a court of competent 554 jurisdiction against an employer for violating this chapter and, upon prevailing, may be 555 awarded reasonable attorneys' fees and costs and such legal or equitable relief as is 556 appropriate to remedy, which shall include, but not be limited to, the payment of any 557 unpaid wages plus interest, as specified in subsection D. of this section, due to the 558 employee, and liquidated damages, which shall include, but not be limited to, up to twice 559 the unpaid wages and any collateral damages incurred by the aggrieved employee, and a 560 penalty payable to any aggrieved employee of up to five thousand dollars if the employer 561 was in violation of this chapter. An aggrieved employee shall be entitled to liquidated 562 damages without a finding that the violation of this chapter was willful and an aggrieved 563 employee may recover both liquidated damages and prejudgment interest. If the court

- 564 <u>finds that an employer's violation of this chapter was willful then a penalty shall be</u>
- 565 payable to any aggrieved employee of up to five thousand dollars.
- B. Before filing a civil action against an employer for violating section 11
- 567 <u>of this ordinance, an aggrieved employee or the employee's representative shall give</u>
- 568 notice by certified U.S. mail with return receipt requested or by a comparable method to
- the employer demanding that the employer pay the hourly minimum wage rate as
- 570 required by section 11 of this ordinance and provide payment of any unpaid wages plus
- 571 interest, as specified in subsection D. of this section, to the aggrieved employee. An
- 572 <u>employer's refusal to accept or read the letter is not a failure to send the letter. If the</u>
- 573 employer fails to pay the unpaid wages plus interest within fourteen days of the return
- 574 receipt date of the notice, then the aggrieved employee may file a civil action as specified
- 575 <u>in subsection A. of this section.</u>
- 576 <u>C.</u> For the purposes of this section, an aggrieved employee means an employee 577 who claims to have been injured by an employer's violation of this chapter.
- 578 <u>CD</u>. For the purposes of this section, interest shall be twelve percent per 579 <u>annumyear</u> or the maximum rate permitted under RCW 19.52.020, whichever is higher, 580 and accrue from the date the unpaid wages were first due.
- 581 D.—An employee may report any violations of this chapter to the department, who 582 is hereby authorized to investigate and, if the department deems it appropriate, initiate 583 legal or other action to remedy any violation of this chapter.
- 584 <u>NEW SECTION. SECTION 1315.</u>
- 585 <u>A. A. The director is authorized to enforce and implement this chapter.</u>
 586 <u>B.</u> The director may adopt rules and procedures, in accordance with K.C.C.
 - 26 -

587 chapter 2.98, to implement this chapter and ensure compliance of this chapter. If the 588 director adopts appropriate rules and procedures, before giving public notice of the rules 589 and procedures as required by K.C.C. chapter 2.98, the director shall seek feedback of the 590 rules and procedures from organizations that represent employees in unincorporated King 591 <u>County</u> and employers in unincorporated King County.

- 592 B. The director may negotiate an interlocal agreement with a governmental entity
- 593 or contract with a nonprofit organization to implement this chapter and ensure
- 594 compliance with this chapter.
- 595 C.1. If the executive determines that the enforcement and implementation of this
- 596 <u>chapter by the county is cost prohibitive due to the budgetary constraints of the county's</u>
- 597 general fund, the executive is requested to explore other enforcement and implementation
- 598 <u>methods</u>. As part of this effort, the executive shall also explore methods to support
- 599 aggrieved employees who may be reluctant to bring a civil action.
- 600 2. If the executive determines a cost effective approach to implementing and
- 601 enforcing this chapter, other than what is required by subsections A. and B. of this
- 602 section, then the executive shall transmit a letter notifying to the council of the
- 603 <u>executive's plans for implementation and enforcement</u>. The executive shall electronically
- 604 <u>file the letter with the clerk of the council, who shall retain an electronic copy and</u>
- 605 provide an electronic copy to all councilmembers, the council chief of staff, and the lead
- 606 <u>staff for the transportation, economy, and environment committee, or its successor.</u>
- 607 <u>SECTION <u>14.</u> This<u>16.</u></u>
- A. The executive is requested to consult with the community to evaluate the
- 609 <u>hourly minimum wage rate as required by this</u> ordinance <u>on the agricultural sector in</u>

- 610 <u>unincorporated King County</u>. The community should include, but not be limited to, the
- 611 <u>following:</u>
- 612 <u>1. King County agriculture commission representatives;</u>
- 613 <u>2. Either individuals or organizations, or both, that represent agricultural sector</u>
- 614 employees in unincorporated King County; and
- 615 <u>3. takes The chair of the local services and land use committee, or designee.</u>
- 616 B. The executive should transmit a letter with findings and recommendations, if
- 617 <u>any, to address any impacts on the agricultural sector as a result of this ordinance. The</u>
- 618 executive shall electronically file any such a letter and any proposed ordinance to
- 619 <u>implement the recommendations no later than September 30, 2024, with the clerk of the</u>
- 620 <u>council, who shall retain an electronic copy and provide an electronic copy to all</u>
- 621 <u>councilmembers, the council chief of staff, and the lead staff for the transportation,</u>
- 622 <u>economy, and environment committee, or its successor.</u>
- 623 <u>SECTION 17. Sections 1 through 15 of this ordinance take</u> effect January 1,
- 624 2024<u>2025</u>.
- 625 <u>SECTION 1518.</u> If any provision of this ordinance <u>ofor</u> its application to any 626 person or circumstance is held invalid, the remainder of the ordinance or the application 627 of the provision to other persons or circumstances is not affected."
- 628

629 EFFECT prepared by A. Kim: *The striking amendment would make the following*630 *changes:*

631 1. [Section 11.A.] Update the hourly minimum wage rate to \$20.29 to account for
632 the 2023 inflationary increase;

| 633 | 2. | [Section 11.E.] Remove the requirement for employers in unincorporated King |
|-----|----|--|
| 634 | | County to annually certify compliance with this chapter to the Department of |
| 635 | | Local Services (<u>Note</u> : Employers would still be required to maintain records |
| 636 | | adequate records to provide proof of compliance and either have it available |
| 637 | | upon request by the department or have it available for a proceeding involving |
| 638 | | an aggrieved employee bringing a civil action); |
| 639 | 3. | [Section 12] Require the county workgroup that would evaluate the hourly |
| 640 | | minimum wage rate to start convening on January 1, 2026, rather than |
| 641 | | January 1, 2025. |
| 642 | 4. | [Section 14] Remove the provision allowing an impacted individual in |
| 643 | | unincorporated King County to report any violations of the hourly minimum |
| 644 | | wage to the Department of Local Services; |
| 645 | 5. | [Section 14] Remove the requirement that the Department of Local Services |
| 646 | | investigate and initiate legal or other action to remedy any violation of the |
| 647 | | hourly minimum wage rate reported by an impacted individual in |
| 648 | | unincorporated King County; |
| 649 | 6. | [Section 14] Remove "collateral damages" from the list of remedies for private |
| 650 | | right of action and specify that the penalty of up to \$5,000 shall be payable to |
| 651 | | any aggrieved employee if the court finds that an employer's violation of this |
| 652 | | chapter was willful. |
| 653 | 7. | [Section 14] Before filing a civil action against an employer, require the |
| 654 | | aggrieved employee or the employer's representative to give notice demanding |
| 655 | | the employer pay the required hourly minimum wage rate and make payment of |

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| 656 | any unpaid wages including interest. If the employer does not pay the unpaid |
|-----|---|
| 657 | wages including interest within 14 days, then the employee may file a civil |
| 658 | action against the employer as already allowed by the proposed ordinance; |
| 659 | 8. [Section 15.C.] If the executive determines that the implementation and |
| 660 | enforcement of this chapter by the county is cost prohibitive due to the |
| 661 | budgetary constraints of the county's general fund, then the executive is |
| 662 | requested to explore other enforcement and implementation methods. |
| 663 | a. As part of this effort, the executive shall also explore methods to support |
| 664 | aggrieved employees who may be reluctant to bring a civil action. |
| 665 | b. If the executive determines an alternative implementation and |
| 666 | enforcement of this chapter other than what is required by the ordinance |
| 667 | then the executive shall transmit a letter notifying to the council of the |
| 668 | executive's plans for implementation and enforcement. |
| 669 | 9. [Section 16] Request the executive to consult with the community to evaluate |
| 670 | the hourly minimum wage rate on the agricultural sector in unincorporated |
| 671 | King County. The executive should transmit a letter with findings and |
| 672 | recommendations, if any, and any proposed ordinance to implement the |
| 673 | recommendations by September 30, 2024. |
| 674 | 10. [Section 17] Modify the effective date of sections 1 through 15 of the |
| 675 | ordinance from January 1, 2024, to January 1, 2025; and |
| 676 | 11. [Various Sections] Make technical corrections including the following: |
| 677 | a. Moving the hourly minimum wage rate requirements for employees of |
| 678 | certain county contractors from King County Code Title 3 to Title 2 |

| 679 | (<u>Note</u> : Title 3 is designated solely for policies related to county |
|-----|---|
| 680 | employees. In 2014, Ordinance 17909 erroneously included the hourly |
| 681 | minimum wage rate requirement for certain county contractors in Title |
| 682 | 3 instead of Title 2. The hourly minimum wage rate requirements for |
| 683 | county employees would continue to remain in Title 3.); and |
| 684 | b. Adding clarification that the hourly minimum wage rate exceptions |
| 685 | provided for unincorporated King County employers does not apply to |
| 686 | certain county contractors. |