

S1

September 19, 2016

[SAG and KC]

Sponsor: Kohl-Welles

Proposed No.: 2016-0281.3

1 **STRIKING AMENDMENT TO PROPOSED ORDINANCE 2016-0281, VERSION**

2 **3**

3 On page 1, beginning on line 5, strike everything through page 10, line 204, and insert:

4 "STATEMENT OF FACTS:

5 1. In July 2015, Ordinance 18088 submitted to the voters of King County
6 a proposition known as the "best starts for kids levy," authorizing a regular
7 property tax levy in excess of the levy limitation for six consecutive years,
8 commencing in 2016, at a rate not to exceed fourteen cents per one
9 thousand dollars of assessed value in the first year and with an increase of
10 up to three percent in the five succeeding years, for the purpose of funding
11 prevention and early intervention strategies to improve the health and
12 well-being of children, youth and their communities.

13 2. The six-year levy commencing in 2016 has been approved by the
14 voters for the express purpose of paying costs as outlined in Ordinance
15 18088, Section 5. Except for levy proceeds designated for the youth and
16 family homelessness prevention initiative and sums necessary to provide
17 for the costs and charges incurred by the county that are attributable to the

*JKW -> 9-0
as amended*

18 election, the remaining levy proceeds may only be expended as authorized
19 in Ordinance 18088, Section 5.C.

20 3. Ordinance 18088, Section 5.C., authorized the following expenditures
21 from levy proceeds:

22 a. Fifty percent that shall be used to plan, provide and administer
23 strategies focused on children and youth under five years old and their
24 caregivers, pregnant women and for individuals or families concerning
25 pregnancy. Of these moneys, not less than \$42.8 million shall be used to
26 provide health services, such as maternity support services and nurse
27 family partnership home visiting program services;

28 b. Thirty-five percent that shall be used to plan, provide and administer
29 strategies focused on children and youth ages five through twenty-four
30 years old;

31 c. Ten percent that shall be used to plan, provide and administer
32 communities of opportunity; and

33 d. Five percent that shall be used to plan, fund and administer the
34 following:

- 35 (1) evaluation and data collection activities;
- 36 (2) activities designed to improve the delivery of services and programs
37 for children and youth and their communities;
- 38 (3) services identified in Ordinance 18088, Section 5.B. provided by
39 metropolitan park districts in King County. Of these moneys identified in
40 Ordinance 18088, Section 5.C.4.c., an amount equal to the lost revenues to

41 the metropolitan park districts resulting from prorationing as mandated by
42 RCW 84.52.010, up to one million dollars, that shall be provided to those
43 metropolitan park districts if authorized by the county council by
44 ordinance; and

45 (4) services identified in Ordinance 18088, Section 5.B. provided by
46 fire districts, in an amount equal to the lost revenues to the fire districts in
47 King County resulting from prorationing, as mandated by RCW
48 84.52.010, for those services, to the extent the prorationing was caused
49 solely by the best starts for kids levy and if authorized by the county
50 council by ordinance.

51 4. Ordinance 18088 also directs that by June 1, 2016, the executive
52 transmit to the council for review and approval an implementation plan
53 that identifies the strategies to be funded and outcomes to be achieved
54 with the use of levy proceeds described in Ordinance 18088, Section 5.C.
55 Ordinance 18088 required this plan to be developed in collaboration with
56 the oversight and advisory board and the communities of opportunity
57 interim governance group, as applicable. Ordinance 18088 also required
58 that, to the maximum extent possible, this implementation plan take into
59 consideration the county's youth action plan, adopted by Motion 14378,
60 and any recommendations of the county's steering committee to address
61 juvenile justice disproportionality that was formed in 2015 that are adopted
62 into policy.

63 5. An oversight and advisory board was established by ordinance as
64 directed by Ordinance 18088 to serve as the oversight and advisory board
65 for the portion of levy proceeds described in Ordinance 18088, Section
66 5.C.1., 2. and 4. The oversight and advisory board, referred to in this
67 statement of facts as the children and youth advisory board, under the
68 guidance of the department of community and human services, met six
69 times in order to provide input on the development of the best starts for
70 kids prenatal to twenty-four portions of the implementation plan.

71 6. Ordinance 18088 also directed that applicable portions of the
72 implementation plan be developed in collaboration with the communities
73 of opportunity interim governance group. The communities of
74 opportunity interim governance group met eleven times from January
75 through May 2016 to provide input on the development of the
76 communities of opportunity portion of the implementation plan.

77 7. In addition to the input of the children and youth advisory board, the
78 executive convened sixteen community conversations throughout the
79 county to help shape the plan, gathering input from almost one thousand
80 community members.

81 8. The executive also convened a science and research panel composed of
82 twenty local and national science and practice experts. The panel
83 provided review of components of the implementation plan related to
84 strategies aimed at children and youth birth to twenty-four years old to
85 ensure there is alignment with the latest research and scientific evidence.

86 9. Input was sought from local municipalities including through the
87 Sound Cities Association Best Starts for Kids Roundtable and meetings
88 with the city of Seattle.

89 10. Approximately twenty-five thousand children are born in King
90 County every year. County residents under age eighteen comprise twenty-
91 one percent of the county's population. Nearly half of people under age
92 eighteen in King County are people of color.

93 11. According to the Center for the Developing Child, eighty-five percent
94 of the human brain is developed by age three and the basic skills necessary
95 to be ready to learn in school and be successful as an adult are developed
96 by age five before children go to school.

97 12. A second significant time of brain development is adolescence.
98 According to the National Institute of Mental Health, the parts of the brain
99 responsible for controlling impulses and planning ahead, which are the
100 hallmarks of successful adult behavior, mature during adolescence.
101 Adolescence is also the critical period when young people learn to form
102 safe and healthy relationships, and when many patterns of health
103 promoting or potentially health-damaging behaviors are established.

104 13. According to the Centers for Disease Control and Prevention, adverse
105 childhood experiences can have a tremendous impact on lifelong health
106 and opportunity, can impact healthy brain development, and have been
107 linked to risky behaviors, mental health and physical health problems,

108 increasing the odds of experiencing homelessness as an adult and
109 contributing to a shorter life expectancy.

110 14. Researchers at the Center for the Study of Social Policy have
111 combined research on stress and the impact of adverse childhood
112 experiences on brain development with research on positive child and
113 youth development, resilience and neuroscience to identify protective and
114 promotive factors for children, families and youth that increase the
115 likelihood that children and youth can develop into healthy, thriving
116 adults. The implementation plan incorporates much of this research on
117 protective and promotive factors in its strategies.

118 15. King County's work is informed by research on adverse childhood
119 experiences in a number of ways including working with community
120 partners to develop specific, strategic activities focused on mitigating the
121 impacts of trauma and adversity. These strategies include incorporating
122 the concepts of toxic stress, trauma-informed care and resiliency in its
123 work.

124 16. Disparities in health and well-being exist within King County.
125 According to U.S. Census data, the percentage of children five and under
126 living in poverty is as low as six percent in some regions of the county and
127 as high as twenty-six percent in other regions. According to the
128 Washington State Department of Health, infant mortality is four times
129 higher in some areas of King County than others and approximately one-
130 third of pregnant women do not receive the recommended levels of

131 prenatal care. Data from the Washington State Healthy Youth Survey
132 show that one in five adolescents is overweight or obese. The same
133 survey data shows that twenty-nine percent of adolescents report having
134 depressive feelings and twenty-five percent report using alcohol or other
135 illicit drugs.

136 17. One of the areas where disparities exist in those who do not receive
137 appropriate services before a crisis occurs is in the juvenile justice system.
138 The King County office of performance, strategy and budget's juvenile
139 justice statistics report shows that in the first quarter of 2016, 85.7 percent
140 of the young people in secured detention were young people of color, with
141 fifty-nine percent being African American young people. King County
142 has applied significant effort in recent years to improving juvenile justice
143 data collection and tracking, which has informed the development and
144 implementation of new policies and programs such as the Family
145 Intervention and Restorative Services program for diverting youth arrested
146 for domestic violence, and is committed to ending disproportionality in the
147 juvenile justice system. King County has lowered the juvenile secure
148 detention average daily population from one hundred eighty-seven in 1998
149 to fifty-seven in July 2016 (year-to-date average).

150 18. The majority of levy proceeds from the voter-approved best starts for
151 kids levy is intended to go to community partners to provide services in
152 the community. As the plan is implemented, one of the county's goals is
153 to ensure that diverse communities and small organizations, including

154 those that are using emerging and innovative approaches to provide
155 services, are able to access moneys in order to provide culturally
156 appropriate services in King County. The county intends to collaborate
157 with these organizations and help evaluate innovative new programs and
158 services to demonstrate their effectiveness.

159 19. Communities of Opportunity is addressing inequities in health, social
160 racial and economic outcomes across the region so that communities with
161 the most to gain can thrive. Communities of Opportunity has been in
162 existence since 2014. The best starts for kids investments will strengthen
163 Community of Opportunity's interlocking elements:

164 a. places: awards to community partnerships, both place-based and
165 cultural, to close the gap in equity outcomes across different communities
166 in King County;

167 b. institutional, policy and systems change: investments to reform the
168 institutions, systems and policies that create and perpetuate inequities in
169 specific places and throughout the entire region; and

170 c. learning community: creating spaces, both actual and virtual, for
171 communities and organizations to share the work they have undertaken,
172 fostering collaboration and building momentum toward shared results at
173 the regional level.

174 20. In 2010, the King County council adopted Ordinance 16948,
175 transforming its work on equity and social justice from an initiative to an
176 integrated effort that intentionally applies the King County Strategic Plan's

177 "fair and just" principle to county actions and integrates equity and social
178 justice practices to eliminate inequities and create opportunities for all
179 people and communities. The services identified in the implementation
180 plan are intended to meet the goals of the 2016 King County's Equity and
181 Social Justice Plan.

182 21. In 2013, the council adopted Motion 13943, accepting the Health and
183 Human Services Transformation Plan. The transformation plan
184 establishes the county's goal that, by 2020, the people of King County will
185 experience significant gains in health and well-being because our
186 community worked collectively to make the shift from a costly, crisis-
187 oriented response to health and social problems, to one that focuses on
188 prevention, embraces recovery and eliminates disparities. King County's
189 work also focuses on maintaining healthy communities. The
190 implementation plan aims to be consistent with that vision.

191 22. In 2014, the county enacted Ordinance 17738, establishing the youth
192 action plan task force and providing policy direction regarding the
193 development of a youth action plan. The implementation plan is generally
194 aligned with the youth action plan's recommendations.

195 23. To develop the plan for eligible expenditures of levy proceeds
196 authorized by Ordinance 18088, Section 5.C.4.c., the county worked with
197 metropolitan parks districts that had their property tax levy reduced in
198 2016 due to prorationing under RCW 84.52.010 to identify eligible
199 programs or services that could be funded with levy proceeds. Those

200 programs and services eligible for funding with the best starts for kids levy
201 proceeds have been incorporated into the implementation plan.

202 BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

203 SECTION 1. The Best Starts for Kids Implementation Plan, Attachment A to this
204 ordinance, is hereby approved. The plan may be amended by ordinance.

205 SECTION 2. A. The executive shall develop and transmit the reports and plans
206 required in Attachment A to this ordinance in the manner and by the deadlines set forth in
207 Attachment A to this ordinance.

208 B. Any report or plan required by this ordinance shall be filed in the form of a
209 paper original and an electronic copy with the clerk of the council, who shall retain the
210 original and provide an electronic copy to all councilmembers and all members and
211 alternate members of the regional policy committee, or its successor.

212 SECTION 3. Ordinance 18285, Section 3, is hereby amended to read as follows:

213 ~~((One year from the effective date of this ordinance))~~ By May 27, 2017, the
214 executive shall submit to the metropolitan King County council a report describing the
215 people served and outcomes of the youth and family homelessness prevention initiative.
216 No additional reporting is required in 2017. By June 1, 2018, the executive shall transmit
217 a program outcomes report for the youth and family homelessness prevention initiative
218 independent of any report for the entire best starts for kids levy ordinance. Thereafter, by
219 June 1 of each year, through June 1, 2022, the executive shall include reporting for the
220 youth and family homelessness prevention initiative in any annual report for the entire
221 best starts for kids levy ordinance. Any report required by this section shall be filed in

222 the form of a paper original and an electronic copy with the clerk of the council, who
223 shall retain the original and provide an electronic copy to all councilmembers.

224 SECTION 4. Ordinance 18285, Section 2 is hereby amended to read as follows:

225 The family and youth homelessness prevention initiative implementation plan,
226 updated September 19, 2016, Attachment ((A to Ordinance 18285)) B to this ordinance,
227 is hereby approved."

228

229 Delete Attachment A, Best Starts for Kids Implementation Plan, Updated September 7,
230 2016, and insert Attachment A, Best Starts for Kids Implementation Plan, Updated
231 September 19, 2016.

232

233 Delete Attachment B, Youth and Family Homelessness Prevention Initiative
234 Implementation Plan, Updated September 7, 2016, and insert Attachment B, Youth and
235 Family Homelessness Prevention Initiative Implementation Plan, Updated September 19,
236 2016.

237

238 Engross any adopted amendments to the striking amendment and delete the line numbers.

239

240 **EFFECT: The amendment would make a number of changes to the proposed**
241 **implementation plan (Attachment A to the Proposed Ordinance). It would:**

- 242
- **Correct the table of contents to match the sections in the plan.**
 - **Add auditory health as a component of the Community-Based Parenting**
- 243
- 244 **Supports program area.**

- 245 • **Correct statement of non-guarantee of funding such that it consistently**
246 **speaks about organizations not programs.**
- 247 • **Differentiate between prenatal programs and programs that begin at birth,**
248 **where relevant.**
- 249 • **When calling out programs and services for which youth in the foster care**
250 **system might qualify, change the language to differentiate between those**
251 **programs and services that youth involved in the child welfare system might**
252 **qualify for and those for which youth in the foster care system might qualify.**
- 253 • **Substitute people first language (e.g., youth in the foster care system vs.**
254 **foster youth).**
- 255 • **Add body of work in prenatal–5 allocation and 5-24 allocation aimed at**
256 **preventing future behavioral health ramifications for children and youth**
257 **who have been victims of or otherwise exposed to a traumatic event through**
258 **ensuring they are connected to services and that there is a warm hand-off to**
259 **those services.**
- 260 • **Add non-exclusionary language specifying several programs and services**
261 **that might benefit victims of commercial sexual exploitation, among others.**
- 262 • **Add language requiring that the Prevention/Intervention/Reentry, Youth**
263 **and Young Adult Employment and SCOPE programs coordinate provision**
264 **of case management to avoid duplication.**
- 265 • **Add language following the Communities of Opportunity goal recognizing**
266 **the importance of working on reducing income inequality and its impacts.**

- 267 • Add language prefacing the investment strategy areas chart for Communities
268 of Opportunity, clarifying the chart.
- 269 • Change 14% for Communities of Opportunity annual staffing and
270 administrative costs as estimated for the 2017-2018 biennium to
271 approximately 14%.
- 272 • Add funding ranges to Communities of Opportunity investment strategy
273 areas chart based on percent ranges in the chart.
- 274 • Provide additional information on the Communities of Opportunity Strategic
275 Investments to Benefit COO Partners Broadly description.
- 276 • Provide a description for Communities of Opportunity investment strategy
277 COO Staffing and Administration.
- 278 • Provide additional clarification to reporting section.
- 279 • Update language in Appendix 9 on Communities of Opportunity history to
280 align with legislative status with regard to the transition from an Interim
281 Governance Group to its successor.
- 282 • Note that dashboards included in the plan are snapshot examples from the
283 original transmittal and will be updated to be consistent with the updated
284 plan.
- 285 • Make typographical and grammatical corrections.