

Eastside Rail Corridor

**2015-2016 Executive Branch Work
Plan**

Ordinance 17941, Section 18, Proviso P2

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I. Purpose Statement and Background

Purpose Statement

This Work Plan responds to requirements in Ordinance 17941, Section 18, Proviso P2 and is intended to meet the following purposes:

- Identify and integrate King County Executive branch actions directly related to the achievement of the goal for the Eastside Rail Corridor (ERC) as a multi-use facility that integrates uses such as high capacity transit and trail, utility uses including wastewater and communication infrastructure, other compatible uses, and the agencies that will implement those actions
- Provide the substantive basis for coordination of Executive branch agencies in support of development of the ERC, and formalize the organizational structure enabling that coordination
- Identify the timeline, financial, and staffing implications for Executive branch actions related to ERC development, and thus clarify expectations for actions and enable appropriate consideration of resource allocation supporting implementation of the actions
- Initiate an adaptive and efficient approach to ERC development actions by the Executive branch that accounts over time for progress in implementing identified actions, the identification of new actions, and the timely response to emerging and unanticipated opportunities and events affecting ERC development

The primary audiences for this Work Plan include Executive branch agencies with authorities, responsibilities, or interests related to the ERC and its development, and King County Council members and staff.

Background

The Eastside Rail Corridor (ERC) is a 42 mile long rail corridor extending from Renton to Snohomish and encompassing a 7.3 mile spur line that extends from Woodinville to Redmond. The portion of the ERC from Woodinville (milepost 23.8) to Renton (milepost 5.0) and the entire spur have been railbanked under the federal National Trails Act (see Appendix B for background on railbanking). The portion of the ERC from Woodinville to Snohomish remains in active freight use (see Appendix C for a map of the railbanked and active freight areas). Implementation of the actions in this Work Plan will account for the location of the actions relative to the railbanked and active freight portions of the ERC.

Over recent decades, the Wastewater Treatment Division of the Department of Natural Resources and Parks acquired various property interests in the corridor from then owner Burlington Northern Santa Fe (BNSF) in support of constructing and maintaining wastewater system infrastructure that provides service to significant portions of east King County. Between 2009 and 2015, King County acquired property interests in the ERC from the Port of Seattle, which had acquired BNSF's interests in the corridor. King County's interests include a multi-purpose easement throughout the railbanked area, residual interest¹ over 15.6 miles of the railbanked area, and a floating trail easement over 3.6 miles of the corridor from Woodinville to the Brightwater Treatment Plant in south Snohomish County (within the active freight area). This Work Plan focuses on actions by King County Executive branch agencies to achieve desired outcomes for these county-owned property interests.

King County's interests in the ERC overlap geographically in varying degrees with property interests acquired by several other entities, including the Cities of Redmond and Kirkland, Sound Transit, and Puget Sound Energy (see Appendix D for a map showing respective ownership interests). The County and these additional corridor owners have joined together to form the ERC Regional Advisory Council (RAC), whose shared vision is that the corridor will be developed to support multi-modal transportation needs (i.e. high-capacity transit and non-motorized trail use), integrate the larger transportation network, and enable key utility infrastructure. The purpose of the RAC is to coordinate the owners' activities developing the corridor to realize this vision. This Work Plan captures King County Executive branch actions within King County's ownership areas that relate to achieving that regional vision, and anticipates the need

¹ Residual Interest here is shorthand for all of the rights that BNSF conveyed to the Port, less those specific easement rights conveyed by the Port to others (e.g. PSE, Sound Transit, etc.). The interests labeled as Residual Interest here thus may amount to Residual Interest simple title to the corridor in some segments, or a railroad easement in others.

for ongoing awareness of RAC-driven interests that are or should be accounted for in this evolving work plan.

II. Charter for the Eastside Rail Corridor Executive Branch Work Plan Implementation Team

Team purpose: The Eastside Rail Corridor (ERC) Work Plan Implementation Team provides ongoing strategic direction for and coordination of Executive branch agency activity implementing the 2015-2016 ERC Work Plan. The Work Plan documents actions intended to support the multiple use vision for the ERC, including implementation of activities aiding development of the corridor for multi-modal transportation uses including high capacity transit and trail, utility uses including wastewater and communication infrastructure, and other compatible uses.

Scope extent and boundaries of team activities: This team will identify and take actions to ensure that Executive branch agencies are aware of the ongoing efforts by the County and its fellow ERC owners to develop the ERC as a multiple use asset for this and future generations. The team will work to ensure that projects or programs within the Executive branch that advance or affect the achievement of the vision for the ERC are scoped, sequenced, and implemented to support that vision. This team will identify opportunities for the County to maximize the benefits of its ERC ownership interests through its policies, programs and projects in support of the vision for the ERC, and support evaluation of emerging County and external actions for their alignment with that vision. This team will identify resource implications for augmented or new actions that improve the County's overall effort to achieve the vision for the ERC. This team will work through member agency leadership to address Work Plan scope, priority, and resource issues affecting the effectiveness of the Work Plan.

Team composition and operations: Team membership includes senior staff from Executive branch agencies that have authorities, responsibilities, or roles essential or closely related to achieving the multiple use vision for the ERC. Agencies will identify as team members a single point of contact and an alternate whose work plans will include consistent participation on this team. Team members will have access to agency decision makers with authority to allocate and prioritize the resources necessary to implement the actions in the Executive's ERC Work Plan. The team will employ a collaborative approach to implement its scope. The team's Work Plan will be approved by Executive branch agency leadership on an annual basis, incorporating adjustments that improve the effectiveness of the team in addressing its scope.

Initial team membership includes representatives from the Executive's Office of Performance, Strategy and Budget, Budget and Regional Planning sections; the

Department of Natural Resources and Parks Director's Office, Parks and Recreation Division, and Wastewater Treatment Division; the Department of Transportation Director's Office; the Department of Information Technology Director's Office; and the Department of Executive Services, Facilities Management Division. Additional agencies will be involved through ongoing team membership or through limited-duration engagement as tasks and circumstances require.

The Department of Natural Resources and Parks' (DNRP) Director Christie True will be the Executive sponsor for the team and will coordinate with other King County agencies at the Director level in support of Work Plan implementation. The team will be convened and coordinated by the DNRP Director's Office.

Team member responsibilities and time commitments: Team members will engage as collaborative and supportive agency representatives seeking effective implementation of the Work Plan and the achievement of the vision for the ERC. Team members will consistently attend and participate in team meetings. Team members will report back to their agency leadership to keep them informed of the status of actions to implement the Work Plan, and will share information with other staff in their agency whose work is relevant to actions in the Work Plan. Team members will seek and share information with the team regarding ongoing and emerging external actions in and near the ERC that may affect partner agency interests in the ERC. Team members will serve as the primary point of contact for information regarding their agency's actions related to the ERC.

The team's general 2015 work plan is as follows:

2Q2015:

- Complete final 2015-2016 ERC Work Plan
- Conduct briefings for Executive branch agency leadership and staff to ensure awareness of the County's vision for the ERC and the elements of the Work Plan supporting achievement of the vision
- Initiate regular team coordination meetings
- Identify resource needs for Work Plan implementation for consideration in development of the 2016 supplemental budget, as needed

3Q2015:

- Continue regular team coordination meetings
- Review status of work plan implementation, identify needs to amend the work plan to reflect action status and emerging opportunities and issues, including those related to coordination with Council, the Prosecuting Attorney's Office, and the RAC

4Q2015

- Continue regular team coordination meetings
- Gain agency and Executive approval for amendments to the work plan for 2016

III. Work Action Areas and Tasks

Operations and Maintenance

Action Area OM-1: Complete the Right of Way (ROW) certification process

Task a: Complete topographical survey of county owned portions of the ERC ROW (DNRP-Parks) – 2Q-3Q2015

Task b: Inventory non-permitted uses in the ROW (DNRP-Parks, DES-FMD/RES) – 2Q-3Q2015

Task c: Submit required documentation on the ROW acquisition process per Washington State DOT requirements to receive certification, final bill and close out existing Federal Highway Administration grant. (DNRP-Parks, DES-FMD/RES, DOT-RSD) – 3Q2015

Task d: Eliminate encroachments, issue revocable permits for approved temporary uses, and document that all existing uses are permitted or licensed, and unapproved uses are eliminated (DNRP-Parks, DES-FMD/RES) – 3Q-4Q2015

Action Area OM-2: Implement activities to maintain the physical integrity and safety of the property

Task a: Maintain drainage, manage vegetation and keep the tracks and ROW clear of nuisance plant growth (DNRP-Parks) – Ongoing

Task b: Install and maintain locked gates at locations along the corridor where public access must be restricted due to hazards, such as on bridges and trestles; conduct routine inspections for timely notice of unpermitted uses, hazards, and other matters needing attention; install signage; and implement general maintenance activities (DNRP-Parks) – Ongoing

Task c: Monitor graffiti incidents and develop strategies for cost-effectively removing and preventing future graffiti (DNRP-Parks) – 3Q-4Q2015

Task d: Implement an updated and more detailed bridge and trestle inspection, to augment the 2010 inspection by King County Road Services Division (DNRP-Parks) – 2Q-3Q2015

Action Area OM-3: Explore alternative maintenance approaches to enable cost effective management

Task a: Evaluate the cost implications of maintaining and repairing the existing rails, railbed, and associated rail-related infrastructure, and acquisition and maintenance of rail-based equipment, in order to facilitate ongoing maintenance (DNRP-Parks) – 2Q-3Q2015

Task b: Evaluate the cost implications of removing the rails and maintaining the corridor with the rails removed (DNRP-Parks) – 2Q-3Q2015

Task c: Develop recommendations and related staffing and capital costs for modifications to the maintenance plan for the corridor (DNRP-Parks) – 3Q2015

Task d etc: Approval and implementation of recommendations; this task includes addressing the requirements for King County Council approval and coordination with Sound Transit before rail removal could proceed if rail removal is part of the updated maintenance plan (DNRP-Parks) – TBD

Action Area OM-4: Maintain timely awareness of potential or proposed projects or actions in or in close proximity to portions of the ERC where King County owns non-utility property interests

Task a: Ensure external project proponents are aware of King County staff contacts for project proposal notifications (DNRP-Parks) – Ongoing/as needed

Task b: Track potential external project development plans through formal and informal mechanisms (DNRP-Parks) – Ongoing/as needed

Action Area OM-5: Engage proponents of projects with potential for significant policy, program, and/or physical opportunities or impacts in portions of the ERC where King County owns non-utility property interests

Task a: Evaluate project proposals for their effects on ERC interests, identifying those with the most potential for significant effects (DNRP-Parks) – Ongoing/as needed

Task b: Identify and secure the appropriate level of leader and staff engagement for significant proposals (DNRP-Parks) – Ongoing/as needed

Task c: Engage project proponents directly and/or through standard project development processes to address opportunities or impacts (DNRP-Parks) – Ongoing/as needed

Action Area OM-6: Evaluate third party project proposals such as Local Public Agency (LPA) reviews in the ERC for their impacts on King County wastewater utility infrastructure; review, recommend and secure appropriate design modifications and/or mitigation and issue approvals as appropriate. Adjacent properties, future linear users, and existing stakeholders are coordinated to fully evaluate impacts to WTD's infrastructure.

Task a: Meetings and initial review of proposals to evaluate potential impacts on King County's wastewater facilities (e.g., the East Side Interceptor) (DNRP-WTD) – Ongoing/as needed

Task b: Investigation of options to minimize impact to King County's wastewater facilities and still meet Applicant/Proponent objectives (DNRP-WTD) – Ongoing/as needed

Task c: Coordination of engineering review of 60%, 90% and Final construction documents (DNRP-WTD) – Ongoing/as needed

Task d: Determination of conditions of approval based on engineering review of the construction documents (DNRP-WTD) – Ongoing/as needed

Task e: Draft and finalize the approval letter authorizing construction with noted conditions (DNRP-WTD) – Ongoing/as needed

Action Area OM-7: Define and implement a near-term, interim permitting strategy for expiring permits granted for existing uses and for new permit applications, while policy and program guidance for the longer term is developed

Task a: Catalog the general types of private and public uses currently and prospectively permitted within the ERC (DNRP-Parks, DES-FMD/RES) – 2Q2015

Task b: Develop a standard procedure for response to essential permitting requests of each general type within the ERC (DNRP-Parks, DES-FMD/RES) – 2Q2105

Task c: Develop a standard methodology for identifying and permitting or otherwise addressing unauthorized uses of the ERC (DNRP-Parks, DES-FMD/RES) – 2Q-3Q2015

Action Area OM-8: Maintain King County's existing wastewater facilities within the ERC.

Task a: Continue existing process for facilities maintenance including inspection of facilities, pipelines and manholes for condition, potential for repairs, augmentation or expansion to system, etc. (DNRP-WTD) – Ongoing

Task b: Provide timely notice and coordination, including through meetings and correspondence, with stakeholders within the corridor of possible King County projects and/or repairs (DNRP-WTD) – Ongoing

Policy and Planning

Action Area PP-1: Implement the Trail Master Plan project and related environmental review processes in support of long term development of trail development

Task a: Complete Phase 1a of Trail Master Plan, including completing connection feasibility studies exploring connections of the ERC to the regional trail system and evaluation of challenges impacting trail location, including inventories and studies of steep slopes, pinch points, bridge/trestle use and conditions, road crossings, environmental conditions and adjacent land uses (DNRP-Parks) – 2Q2015

Task b: In conducting planning of potential trail area, preserve goal of multiple uses and coordinate closely with partner plans (DNRP-Parks) – Ongoing through 2016

Task c: Explore opportunities to connect trail uses in the corridor with transit infrastructure in close proximity to the corridor (DNRP-Parks, DOT-Metro) – 2Q2015-3Q2016

Task d: Complete Phase 1b of Trail Master Plan, including identifying specific trail alignment alternatives, engaging the public and stakeholders, conducting an environmental process, developing implementation strategies and priorities, issuing draft and final Trail Master Plan and Environmental Impact Statement (DNRP-Parks)– 2Q2015-3Q2016

Task e: Submit completed Trail Master Plan and associated Environmental Impacts Statement to King County Council for adoption (DNRP-Parks) – 3Q2016.

Action Area PP-2: Explore opportunities to expedite interim development of segments of the corridor for near term public access and use while planning, design, and implementation of the permanent trail facility is underway

Task a: Negotiate an agreement with the Washington State Department of Transportation (WSDOT) for it to design and construct the bike/pedestrian crossing of I-405 at the Wilburton Gap, and initiate the coordinated planning and design work effort; timeframe for completion of planning, design, permitting, and construction is TBD (DNRP-Parks) – 2Q-3Q2015

Task b: Develop interim trail connection alternatives on the north and south side of the Wilburton Gap crossing (DNRP-Parks) – 2Q2015-3Q2016

Task c: Insert terms in the Master Development Agreement for Sound Transit's Operations and Maintenance Satellite Facility (OMSF), that future Transit Oriented Development integrated with the OMSF design be required to create high quality connections to the ERC trail, orient the developments toward the ERC ("front door" treatment) and take advantage of opportunities to integrate and connect the ERC with Spring District TOD and Light Rail transit center (DNRP-DO, DNRP-Parks) – 2Q-3Q2015

Task d: Explore, in partnership with the City of Bellevue and other relevant parties, opportunities to develop the trail use of the corridor between the boundary of the Cross Kirkland Corridor (CKC) and downtown Bellevue, including through funding available through the federal Transportation Investment Generating Economic Recovery (TIGER) grant program (DNRP-Parks) – 2Q2015-4Q2016

Task e: Explore mitigation opportunities related to partner or other developments, which could result in sections of trail being implemented (DNRP-Parks) (DNRP-DO, DNRP-Parks) – Ongoing

Task f: Identify criteria and the planning, permitting, and implementation process for rail removal in the corridor, including documentation of the rail bed centerline for property description purposes, which could clear the way for implementation of interim trail soft surface treatments similar to Kirkland's CKC (related to maintenance considerations for Task B2b); this task includes accounting for the requirements for King County Council approval and coordination with Sound Transit before rail removal could proceed (DNRP-Parks) – 2Q-3Q2015

Task g: Monitor progress of Snohomish County and the City of Woodinville in acquiring property interests in the ERC and maintain coordination with them as their acquisition efforts proceed (DNRP-Parks) – 2Q2015-4Q2015

Action Area PP-3: Ensure support for corridor development in relevant King County and regional policies

Task a: Identify and evaluate opportunities to revise or augment relevant policies in support of corridor development for transit, trail, and utility uses, including but not limited to those policies² identified in the 2013 ERC Dual Use report (PSB-Regl Plng, DNRP-DO, DNRP-Parks, DOT-DO) – 2Q-3Q2015

Task b: Develop and implement a plan for achieving desirable policy changes in the appropriate venues (PSB-Regl Plng, DNRP-DO, DNRP-Parks, DOT-DO) – 3Q2015 - TBD

Action Area PP-4: Incorporate support for corridor development into the 2016 King County Comprehensive Plan update

Task a: Add consideration of policies to support the ERC into the 2016 Scope of Work (PSB-Regl Plng, DNRP-DO, DOT-DO) – 2Q2015

Task b: Work with the interdepartmental team and the RAC and its Principals Staff Team to identify policy areas to revise with particular attention to regional planning, regional trails, and transportation (PSB-Regl Plng, DNRP-DO, DOT-DO) – 2Q-3Q2015

Task c: Draft policy language for the Public Review Draft (PSB-Regl Plng, DNRP-DO, DOT-DO) – 3Q-4Q2015

Task d: Implement next steps in the update process, as needed (PSB-Regl Plng, DNRP-DO, DOT-DO) - TBD

Action Area PP-5: Incorporate support for corridor development into the King County Countywide Planning Policies

² These include Countywide Planning Policies, the King County Comprehensive Plan, King County Code, the King County Strategic Plan, the King County Equity and Social Justice Initiative, the Parks Levy Plan, Sound Transit's Long Range Plan and other plans, and the Puget Sound Regional Council's Vision 2040 Multicounty Planning Policies.

Task a: Work with interdepartmental team and the RAC and its Principals Staff Team to prepare follow-up report to Growth Management Planning Council on how the Countywide Planning Policies can support the ERC (PSB-Regl Plng, DNRP-DO, DOTDO) – 2Q-3Q2015

Task b: Draft policies for consideration by the GMPC (2 meetings required) (PSB-Regl Plng, DNRP-DO, DOT-DO) – 2Q-4Q2015

Task c: Implement next steps in the policy consideration process, as needed (PSB-Regl Plng, DNRP-DO, DOT-DO) - TBD

Action Area PP-6: Work within the Puget Sound Regional Council policy framework to enable support for ERC actions

Task a: Participate in committees and discussion at the Puget Sound Regional Council to prioritize regional non-motorized trails and connections (PSB-Regl Plng, DNRP-Parks, DOT-DO) – Ongoing

Task b: Prepare and submit proposals as applicable (PSB-Regl Plng, DNRP-Parks, DOT-DO) – Ongoing

Task c: Provide briefing material to decision makers to advocate for the ERC as applicable in the selection processes (PSB-Regl Plng, DNRP-Parks, DOT-DO) – Ongoing

Action Area PP-7: Gain approval for the addition of a communications use within the ERC, encompassing a joint effort with other ERC owners to construct continuous fiber optic and telecommunications cable along the entire ERC creating a smart technology corridor of regionally connected high-speed broadband and telecommunications systems serving commercial, municipal, education, residential, and transportation users.

Task a: Explore, through the Community Connectivity Consortium group or other appropriate venue, a combined ERC RAC staff effort to implement a significant regional telecommunications and fiber build along the full length of the corridor (DIT-Chief Information Officer's Office) – 2Q2015

Task b: Develop a formal business case proposal for a joint communications infrastructure build in the corridor, including assessment and evaluation of infrastructure alternatives, communications uses, telecommunications and fiber needs, high-level design, fiscal impacts, and project management roles of the

corridor owners. Complete this in time to allow individual stakeholder or joint efforts (e.g., Kirkland's fiber optic proposal) to complete work in timely cooperation with as many permanent trail, transit, and utility plans as possible (DIT-CIOO) – 3Q-1Q2016

Task c: Gain King County Executive and King County Council approval of business case for expanding the utility infrastructure to include a communications use within the ERC (DIT-CIOO) – 4Q2015-1Q2016

Action Area PP-8: Explore opportunities to augment King County's existing wastewater facilities and opportunities for external water utilities to expand their facilities within the ERC

Task a: Identify and evaluate opportunities for future King County wastewater facility expansions in the context of a multiple use corridor (DNRP-WTD) – Ongoing

Task b: Identify and evaluate opportunities for external water utilities to expand their facilities in the context of a multiple use corridor (DNRP-WTD) – Ongoing

Action Area PP-9: Ensure the County's permit processes and property interest transactions related to the ERC have the policy basis for and are administered in alignment with development goals for the ERC

Task a: Assess the sufficiency of existing guidance for permitting and property interest transactions for addressing anticipated activities in the ERC (DNRP-Parks, DES-FMD/RES) – 2Q2015

Task b: Scope, staff, and implement a plan to develop guidance that better addresses ERC-related needs; this will begin with drafting of a policy white paper that identifies the areas where policies need to be established, strengthened or clarified – or where protocols and processes need to be developed to facilitate consistent management of the ERC property interests (DNRP-Parks, DES-FMD/RES) – 2Q-3Q2015

Task c: As needed, incorporate new guidance for implementing permitting processes and property interest transactions related to the ERC; this task would incorporate any new policies developed under Task b into the processes, permit applications and other established protocols for permitting and property transactions in the ERC (DNRP-Parks, DES-FMD/RES) – 3Q-4Q2105

Action Area PP-10: Engage federal and state delegations and agencies to secure funding and policy support

Task a: Provide briefings, tours, and/or other information-sharing opportunities to delegation members and their staff and key agency representatives (Executive's Office-Government Relations, DNRP-DO, DOT-DO) – Ongoing

Task b: Include support for ERC development priorities in federal and state lobbying agendas, with increasing focus on specific projects and needs as they are identified through the Trail Master Plan and other appropriate processes and venues (Executive's Office-Government Relations, DNRP-DO, DOT-DO) – 3Q-4Q2015

Action Area PP-11: Track implementation progress and emerging opportunities and demands and reflect them in the work plan

Task a: Through the regular Executive Work Plan Implementation Team and Executive-Council coordination meetings, assess the status of tasks and the need to adjust or add tasks based on new information (DNRP-DO, DOT-DO) – Weekly, ongoing

Task b: Based on Task a, identify significant adds or adjustments and their timing and cost implications for the Work Plan (DNRP-DO, DOT-DO) – Ongoing

Task c: Based on Task b, gain decision-maker approval of additions or adjustments to the Work Plan (DNRP-DO) – Ongoing

Task d: Address completion of tasks and adjustments and additions to the Work Plan in supplemental and bi-annual budget processes (DNRP-DO) – Annual, ongoing

Action Area PP-12: Account for the RAC priorities in the implementation and revision of the county's two-year Work Plan for its ERC activities

Task a: On a quarterly basis initiated upon the development of the RAC's 2015-2016 work plan, assess the status of RAC work plan implementation and identify RAC-driven priorities (e.g., branding and funders' collaborative development) and related work tasks that could be addressed at a greater or lesser level in the county's Work Plan (DNRP-DO) – Quarterly beginning in 2Q2015, ongoing

Task b: Consider RAC-driven changes to the county's ERC Work Plan in Executive and Executive-Council coordination discussions and identify those that should be reflected in the county's Work Plan (DNRP-DO) – Quarterly, ongoing

Task c: Address RAC-driven Work Plan changes with significant cost implications to the county in the supplemental and biennial budget processes (DNRP-DO) – Annually, ongoing

Financial and Funding

Action Area FF-1: Complete the acquisition process by selling bonds to reimburse the Parks Fund for initial payment

Task a: Complete due diligence questionnaire and review with bond counsel (PSB-Budget, DNRP-Parks, DES-FBOD) – 2Q2015

Task b: Finalize legislative packet (PSB-Budget, DES-FBOD) – 2Q2015

Task c: Gain Council approval for Limited Tax General Obligation bond sale (PSB-Budget, DES-FBOD) – 2Q2015

Task d: Sell bonds (DES-FBOD) – 2Q-3Q2015

Action Area FF-2: Provide funding support to the City of Kirkland for its proposed connection to the Cross Kirkland Corridor from King County Metro Transit's South Kirkland Park and Ride garage

Task a: Negotiate and implement the actions captured in the interlocal agreement facilitating the transfer of \$75,000 from Parks and \$75,000 from Transit to Kirkland for this project (DNRP-DO, DNRP-Parks, DOT-Metro) – 2Q2015-project completion

Action Area FF-3: Develop public and private partnerships that provide funding support for implementing development actions

Task a: Participate in considerations at the RAC regarding the development of a Funders Collaborative for the ERC (DNRP-DO, DNRP-Parks, DOT-DO) – 2Q-4Q2015

Task b: Engage the King County Parks Foundation and other appropriate venues and entities to build funding partnerships (DNRP-Parks) – Ongoing

Action Area FF-4: Find and participate in federal and state funding opportunities supporting actions to advance the ERC vision

Task a: Monitor federal programs, e.g., through Grants.gov, and state programs for upcoming solicitations (DNRP-DO, DNRP-Parks, DOT-DO) – Ongoing

Task b: Provide comments on applicable rulemakings and guidance related to these programs (DNRP-DO, DNRP-Parks, DOT-DO) – Ongoing

Task c: Prepare and submit proposals as applicable (DNRP-Parks, DOT-DO) – Ongoing

Coordination

Action Area C-1: Monitor and adjust the Executive branch Work Plan and budget

Task a: Convene Executive staff implementing Work Plan tasks on a monthly basis to assess the status of implementation and identify progress and needed improvements and identify potential county agency actions that could affect the ERC and should be accounted for in work plan implementation (DNRP-DO, PSB-Regl PIng, PSB-Budget, DNRP-Parks, DNRP-WTD, DOT-DO, DOT-FMD/RES, DIT) – Monthly, ongoing

Action Area C-2: Coordinate implementation of the Work Plan with the King County Council

Task a: With staff from the King County Council, create a charter documenting the Executive-Council coordination framework, roles, and responsibilities (DNRP-DO, DOT-DO) – 2Q2015

Task b: With staff from the King County Council, review the Executive Work Plan to identify activities that specifically involve decision points for the Council and ensure they are appropriately reflected in the Executive branch and Council Work Plans (DNRP-DO) – 2Q2015

Task c: Participate in the King County ERC Internal Team meetings (DNRP-DO, DOT-DO) – Weekly, ongoing

Task d: Participate in and support meetings of the county's members of the ERC RAC (DNRP-DO, DOT-DO) – Monthly, ongoing

Task e: Brief the Council on work plan status, including the Trail Master Plan (DNRP-DO, DNRP-Parks) – Quarterly, ongoing

Action Area C-3: Coordinate implementation of the work plan with the Prosecuting Attorney's Office (PAO)

Task a: Review the final work plan with the PAO, identifying discrete and ongoing needs for PAO support (DNRP-DO) – 2Q2015

Task b: Develop a prioritized work plan for activities involving PAO support (DNRP-DO) – 2Q2015

Task c: Review status of the work plan on a quarterly basis with the PAO and make adjustments to the PAO staffing plan as needed (DNRP-DO) – Quarterly starting 3Q2015

Action Area C-4: Engage at the appropriate leadership and staff levels to catalyze and enable progress by the owners toward achieving the vision for the ERC

Task a: Represent the Executive branch in RAC meetings and leader meetings related to the achievement of the RAC vision (DNRP-DO) – Ongoing, quarterly

Task b: As needed, provide administrative support for quarterly RAC meetings (DNRP-DO) – Ongoing, quarterly

Task c: Participate in the twice monthly Principals Staff Team meetings (DNRP-DO) – Ongoing, semi-monthly

Outreach and Public Engagement

Action Area OPE-1: Build and maintain public awareness of the county's investments in the ERC and progress toward achieving the desired benefits of its ownership in the ERC

Task a: In coordination with outreach for the Trail Master Plan, evaluate and advance, as appropriate, the use of various communication tools, including public meetings or events, webpages, media engagement, tours, and others, in supporting awareness of the county's actions to support corridor development (DNRP-DO) – 2Q-4Q2015

Task b: Identify and develop proposals for participation in conferences and workshops (e.g., the American Planning Association) that can help gain exposure for the corridor and improve connections between the project and funders, decision makers, and subject matter leaders (DNRP-Parks, DOT-DO) – Ongoing

Agency-Task Connections Summary

Shaded boxes indicate agency roles in implementing tasks in the noted Action Area

	Exec's Office-Gov't Relations	PSB-Reg'l Plng	PSB-Budget	DNRP-DO	DNRP-Parks	DNRP-WTD	DOT-DO	DOT-RSD	DOT-Metro	DIT-CIOO	DES-FMD/RES	DES-FBOD
OM-1												
OM-2												
OM-3												
OM-4												
OM-5												
OM-6												
OM-7												
OM-8												
PP-1												
PP-2												
PP-3												
PP-4												
PP-5												
PP-6												
PP-7												
PP-8												
PP-9												
PP-10												
PP-11												
PP-12												
FF-1												
FF-2												
FF-3												
FF-4												
C-1												
C-2												
C-3												
C-4												
OPE-1												

IV. Timeline for Task Implementation

	2015			2016			
	2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
OM-1							
Task a							
Task b							
Task c							
Task d							
OM-2							
Task a	Ongoing						
Task b	Ongoing						
Task c							
Task d							
OM-3							
Task a							
Task b							
Task c							
Task d			TBD				
OM-4							
Task a	Ongoing, as needed						
Task b	Ongoing, as needed						
OM-5							
Task a	Ongoing, as needed						
Task b	Ongoing, as needed						
Task c	Ongoing, as needed						
OM-6							
Task a	Ongoing, as needed						
Task b	Ongoing, as needed						
Task c	Ongoing, as needed						
Task d	Ongoing, as needed						
Task e	Ongoing, as needed						

	2015			2016			
	2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
OM-7							
Task a							
Task b							
Task c							
OM-8							
Task a	Ongoing						
Task b	Ongoing						
PP-1							
Task a							
Task b							
Task c							
Task d							
Task e							
PP-2							
Task a							
Task b							
Task c							
Task d							
Task e	Ongoing						
Task f							
Task g							
PP-3							
Task a							
Task b		TBD					
PP-4							
Task a							
Task b							
Task c							
Task d			TBD				
PP-5							
Task a							
Task b							
Task c			TBD				

	2015			2016			
	2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
PP-6							
Task a				Ongoing			
Task b				Ongoing			
Task c				Ongoing			
PP-7							
Task a	▨						
Task b		▨	▨	▨			
Task c			▨	▨			
PP-8							
Task a				Ongoing			
Task b				Ongoing			
PP-9							
Task a	▨						
Task b	▨	▨					
Task c		▨	▨				
PP-10							
Task a				Ongoing			
Task b		▨	▨				
PP-11							
Task a				Ongoing, weekly			
Task b				Ongoing			
Task c				Ongoing			
Task d				Ongoing, annually			
PP-12							
Task a				Ongoing starting in 2Q2015, quarterly			
Task b				Ongoing, quarterly			
Task c				Ongoing, annually			
FF-1							
Task a	▨						
Task b	▨						
Task c	▨						
Task d	▨	▨					
FF-2							
Task a				Ongoing through project completion			

		2015			2016			
		2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
FF-3								
	Task a	/	/	/				
	Task b	Ongoing						
FF-4								
	Task a	Ongoing						
	Task b	Ongoing						
	Task c	Ongoing						
C-1								
	Task a	Ongoing, monthly						
C-2								
	Task a	/						
	Task b	/						
	Task c	Ongoing, weekly						
	Task d	Ongoing, monthly						
	Task e	Ongoing, quarterly						
C-3								
	Task a	/						
	Task b	/						
	Task c		Ongoing, quarterly					
C-4								
	Task a	Ongoing, quarterly						
	Task b	Ongoing, quarterly						
	Task c	Ongoing, semi-monthly						
OPE-1								
	Task a	/	/	/				
	Task b	Ongoing						

V. Staffing and Capital Implications

Estimated portion of an FTE	Corresponding hours (@500 hours/qtr)
0.001	0.50
0.01	5.00
0.02	10.00
0.083	41.50
0.1	50.00
0.125	62.50
0.15	75.00
0.25	125.00

Agency/ Quarter	Q2 2015 (FTE)	Q3 2015 (FTE)	Q4 2015 (FTE)	Q1 2016 (FTE)	Q2 2016 (FTE)	Q3 2016 (FTE)	Q4 2016 (FTE)	Q1 2017 (FTE)	Q2 2017 (FTE)	Q3 2017 (FTE)	Q4 2017 (FTE)	Q1 2018 (FTE)	Q2 2018 (FTE)	Q3 2018 (FTE)	Q4 2018 (FTE)
DNRP - DO	0.636	0.616	0.456	0.376	0.396	0.396	0.376	0.376	0.396	0.396	0.376	0.376	0.396	0.396	0.376
DNRP - Parks	2.899	3.245	2.385	1.805	1.805	1.825	1.201	1.141	1.141	1.141	1.141	1.141	1.141	1.141	1.141
DNRP - WTD	0.767	0.767	0.767	0.767	0.767	0.767	0.767	0.767	0.767	0.767	0.767	0.767	0.767	0.767	0.767
DES - RES	0.565	0.865	0.365	0.015	0.015	0.015	0.015	0.015	0.015	0.015	0.015	0.015	0.015	0.015	0.015
DES - FBOD	0.20	0.05	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
DOT - DO	0.0925	0.0945	0.0775	0.0695	0.0705	0.0675	0.0675	0.0625	0.0625	0.0635	0.0665	0.0655	0.0655	0.0645	0.0645
DOT - RSD	0.00	0.02	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
DOT - Metro	0.103	0.003	0.004	0.004	0.003	0.003	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
PSB - Regl Plng	0.088	0.127	0.077	0.027	0.027	0.027	0.027	0.027	0.027	0.027	0.027	0.027	0.027	0.027	0.027
PSB - Budget	0.04	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01
DIT - CIOO	0.035	0.118	0.118	0.108	0.015	0.015	0.015	0.015	0.015	0.015	0.015	0.015	0.015	0.015	0.015
Exec Office - Govt Rel	0.02	0.02	0.02	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
	5.4455	5.9355	4.2795	3.1815	3.1085	3.1255	2.4785	2.4135	2.4335	2.4345	2.4175	2.4165	2.4365	2.4355	2.4155

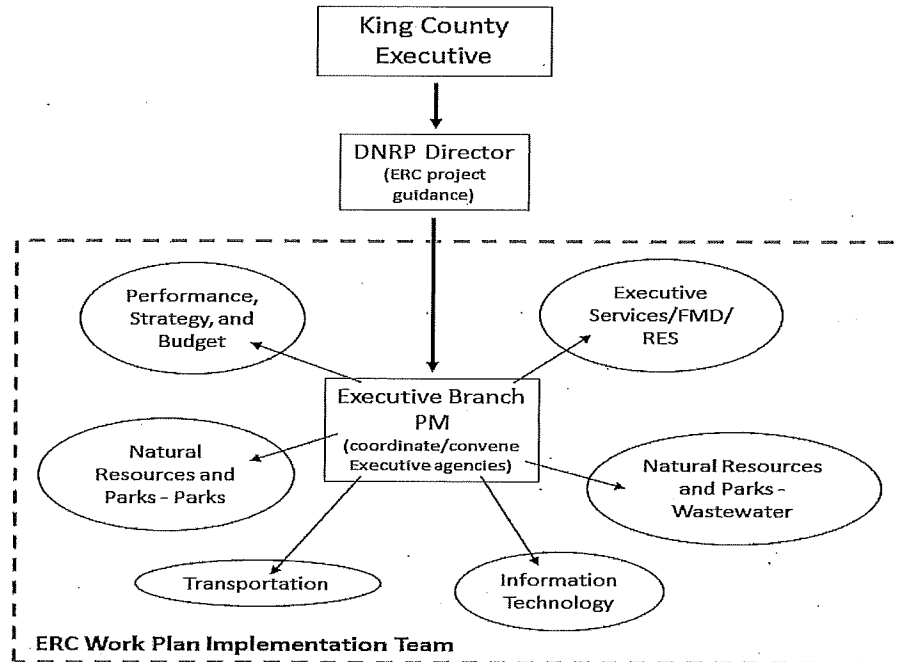
Capital Costs Summary

(Numbers shown are in thousands)

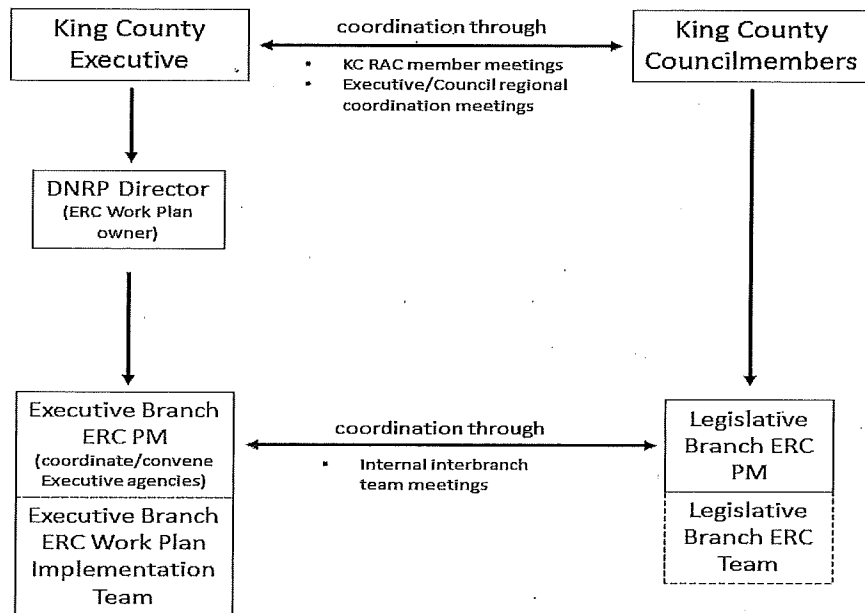
Action Area	Task	Dept / Div	Q2 2015	Q3 2015	Q4 2015	Q1 2016	Q2 2016	Q3 2016	Q4 2016	Q1 2017	Q2 2017	Q3 2017	Q4 2017	Q1 2018	Q2 2018	Q3 2018	Q4 2018
OM-1	Task a	DNRP-Parks	\$250														
	Task c	DNRP-Parks		\$85													
OM-2	Task d	DNRP-Parks	\$200														
PP-1	Task d	DNRP-Parks	\$250	\$250	\$250	\$250	\$250	\$250									

VI. Work Plan Implementation Coordination Organizational Structure

A. Executive branch internal coordination



B. Executive branch coordination with Council



VII. Appendices

- A. Eastside Rail Corridor Integrated Planning Proviso – Ordinance 17941, Section 18, Proviso P2
- B. Railbanking & The Eastside Rail Corridor
- C. Eastside Rail Corridor (ERC)
- D. ERC Property Interests (2014)
- E. BNSF Map Index

Eastside Rail Corridor Integrated Planning Proviso

Ordinance 17941, Section 18, Proviso P2

P2 PROVIDED FURTHER THAT:

Of this appropriation, \$25,000 shall not be expended or encumbered until the executive transmits an Eastside Rail Corridor ("ERC") integrated work plan for 2015-2016. The work plan shall reference the subject matter, the proviso's ordinance, ordinance section and proviso number.

The plan shall include, but not be limited to:

A. An integrated line of business plan, including milestones and key decision points, defining how executive agencies will work together to accomplish the goals and tasks necessary in the 2015-2016 biennium to implement the vision for the ERC as established in the 2013 report, *Creating Connections: Recommendations on the Eastside Rail Corridor* from the Regional Advisory Council, as updated periodically by the regional advisory council;

B. A listing of the financial contributions, staff positions and organizational roles that will support the ERC integrated work plan from the regional planning unit of the office of performance, strategy and budget, the department of natural resources and parks, the parks capital program, the department of transportation, the real estate services section, the office of the executive and any other departments necessary to carry out the ERC integrated work plan, and identification of an ERC project manager who provides ongoing, overarching oversight of the ERC work plan;

C. A discussion of how these contributions, staff support and organizations will work together to accomplish the ERC integrated work plan, which shall include the ERC trail master plan; and

D. A discussion of how council oversight will be reflected in carrying out the ERC integrated work plan.

The executive must file the plan required by this proviso by March 31, 2015, in the form of a paper original and an electronic copy with the clerk of the council, who shall retain the original and provide an electronic copy to all councilmembers, the council director of strategic policy initiatives, council chief of staff, the policy staff director and the lead staff for the committee of the whole, or its successor.

RAILBANKING & THE EASTSIDE RAIL CORRIDOR

Introduction. The Eastside Rail Corridor (ERC) is part of a 42-mile rail corridor called the Woodinville Subdivision that was owned by Burlington Northern Santa Fe (BNSF) Railway Company and that extends from Renton to Snohomish, passing through Newcastle, Bellevue, Kirkland, Woodinville, and portions of unincorporated King County, with a spur that extends 7-plus miles from Woodinville to Redmond.

In 2003, BNSF announced its intent to divest itself of the Corridor. In 2009, as part of a three-party transaction between BNSF, the Port of Seattle, and King County, the Port purchased BNSF's interests in the ERC from milepost 5.0 on the Main Line in Renton to milepost 38.4 in Snohomish County, as well as the Redmond Spur from milepost 0.0 in Woodinville to milepost 7.3 in Redmond.¹

2009 Railbanking. As part of that three-party transaction, the Southern Portion of the ERC, an area that includes the Main Line from mileposts 5.0 through 23.8 (Renton to Woodinville) and the entirety of the Redmond Spur, was "railbanked" under the federal National Trails Act, which is also known as the Rails to Trails Act, 16 U.S.C. §1247(d). King County became the Interim Trail User for railbanking purposes, and acquired BNSF's right to reactivate freight rail over the railbanked portions of the Corridor.²

King County also purchased a Multipurpose Easement (MPE) from the Port on the railbanked portion of the ERC. The MPE gave the County the ability to use the Southern Portion of the ERC for trail and railbanking purposes, subject to potential freight reactivation.

As the Interim Trail User, the County is subject to legal obligations imposed by Section 8(d) Rails-to-Trails Act, 16 U.S.C. § 1247(d) and 49 C.F.R § 1152.29, as implemented through the Notices of Interim Trail Use (NITUs) for the various parts of the Corridor issued by the Surface Transportation Board ("STB"), and also the Trail Use Agreement entered into between BNSF and the County, and the STB-required Statement of Willingness to Accept Financial Responsibility ("SWAFR"). Pursuant to the Rails to Trails Act, all interim uses of railbanked corridors are subject to reactivation of potential interstate freight rail service.

During 2012, through Ordinance 17502, King County approved the relinquishment of its Interim Trail User status and its MPE to the City of Redmond in the area of the ERC owned by Redmond (the Redmond Spur from mileposts 3.4 to 7.3). Subject to approval by the Surface Transportation Board, the City of Redmond will exercise those rights in this area of the ERC.

¹ The milepost numbering on the Redmond Spur is separate from and independent of the milepost numbering on the Main Line of the Corridor; hence, for example, milepost 5.0 on the Main Line is different from milepost 5.0 on the Redmond Spur.

² The Northern Portion of the ERC (north of milepost 23.8) was not railbanked. Freight use is still protected on that section of the ERC.

Potential Freight Reactivation. Under the federal Rails-to-Trails Act, 16 U.S.C. 1247(d) ("the Act") "railbanking" preserves disused portions of interstate rail lines by allowing them to be used for trails for an indefinite but interim period. The basic premise of the Act is that railbanked property may be restored to active service ("reactivated") upon demand of a bona fide interstate freight rail operator.

The Act is implemented by the Surface Transportation Board ("STB"), the federal agency charged with regulating interstate freight rail service. While reactivation appears to be relatively rare, the STB's regulations are quite specific that the designated Interim Trail User (here, King County and soon-to-be the City of Redmond) must acknowledge at the outset that "interim trail use is subject to possible future reconstruction and reactivation of the right-of-way for rail service." 49 C.F.R. §1152.29(a)(3).

A core duty of an interim trail user is to ensure that sufficient real property interest remains in a railbanked corridor to allow the restoration of freight rail service, and that the corridor not be severed from the interstate freight rail system. In this case, the various additional uses contemplated for the railbanked segments of the Woodinville Subdivision—trail use, local mass transit, utilities, excursion trains, etc.—all tend to preserve the corridor for future freight use. As such (and because all new uses of the corridor are subject to railbanking), the potential for freight reactivation is preserved.

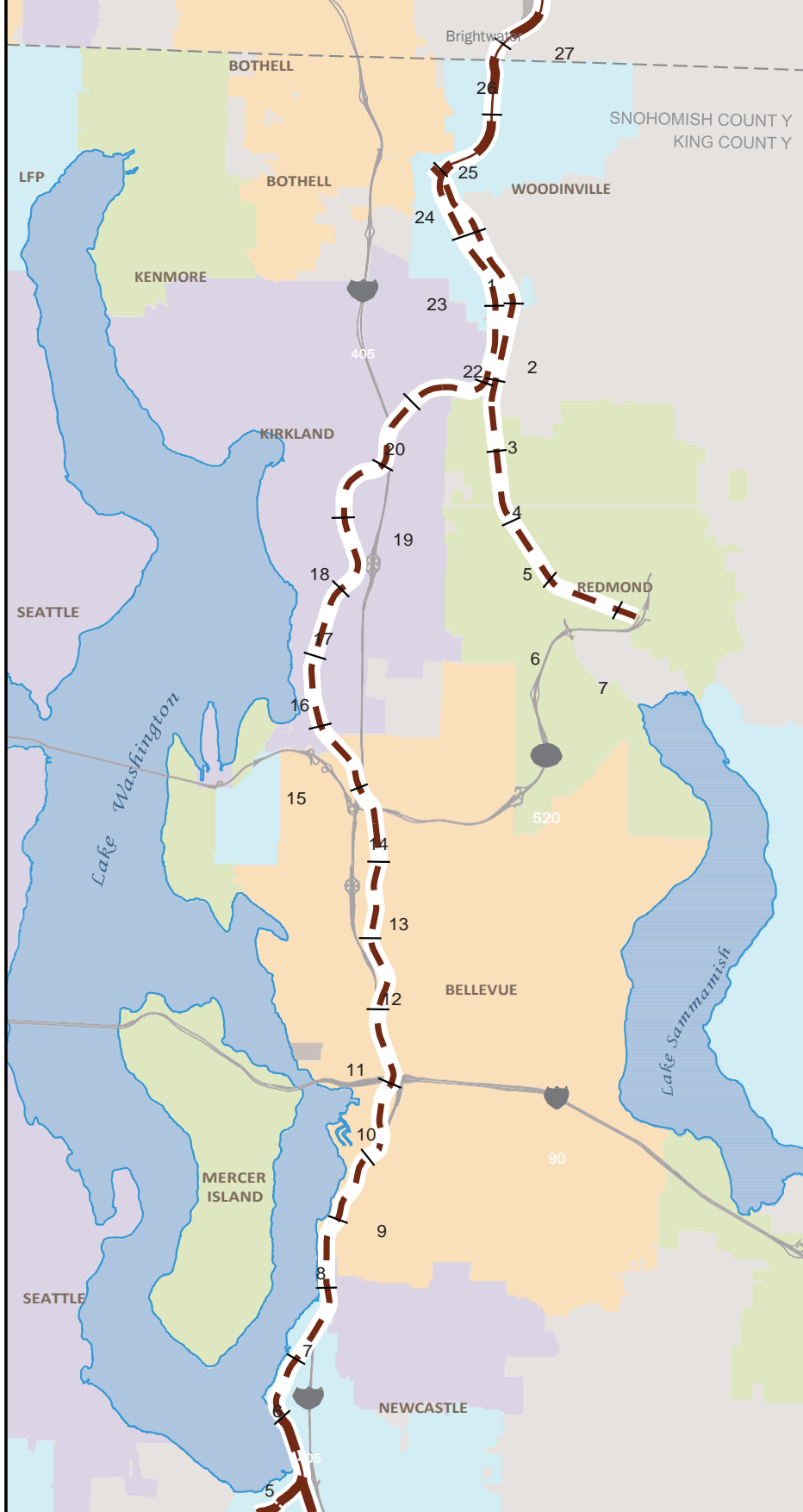
In any event, all uses of a railbanked right of way are "interim" in nature and subject to being foreclosed by restoration of interstate freight rail service. An STB-approved rail service provider seeking to restore rail service would need to petition the STB to vacate the trail use notice or certificate (NITU or CITU), and acquire the necessary property interests.

In the initial Port-County-BNSF transaction, the County acquired BNSF's "reactivation right." The reactivation right is the abandoning railroad's right to unilaterally reinstitute federally regulated rail service over a railbanked line, at such time as the railroad may choose. Reactivation rights came into being with the Act, which created the "railbanking" framework and made it possible for a rail line to be preserved for future reactivation.






While the reactivation rights of an abandoning railroad are superior to those of any other railroad that may wish to operate over the line in the future, the abandoning railroad's reactivation right is not an exclusive one: Other bona fide entities may petition the STB for permission to operate over (and thus reactivate) a railbanked line.

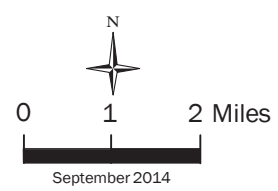
If a bona fide third party requests authority to reactivate all or a portion of the Corridor, and if the STB authorizes the reactivation, then subject to receiving appropriate compensation for any property interests that King County (and others) may relinquish, the County and other interest holders would need to accommodate the reactivation.

Eastside Rail Corridor (ERC)



Rail type

-  Active Freight
-  Railbanked
-  Freeway
-  Lake
-  Mileposts on Mainline or Spur

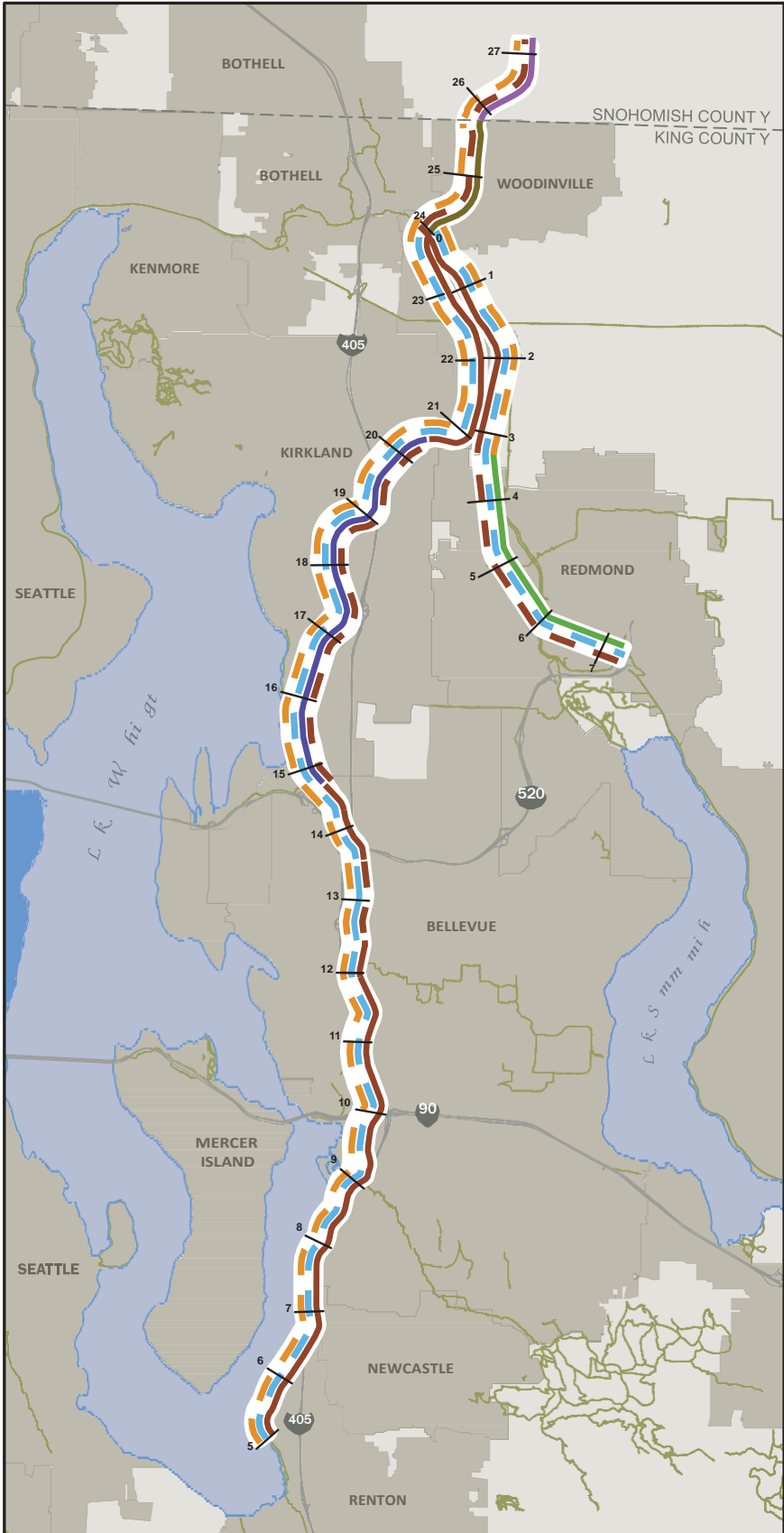


Note: Width of trail is exaggerated for information display purposes.

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ERC Property Interests (2014)

AS OF 12/15/2014



Approximate length, location, and type of property interests

	Residual Interest*	Easement/ Covenant
King County		
Sound Transit		
Puget Sound Energy		
Redmond		
Kirkland		
Port of Seattle**		
Port of Seattle***		

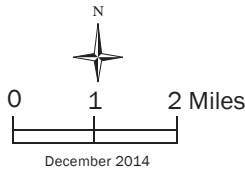
* Residual Interest here is shorthand for all of the rights that BNSF conveyed to the Port, less those specific easement rights conveyed by the Port to others (e.g. PSE, Sound Transit, etc.). The interests labeled as Residual Interest here thus may amount to Residual Interest simple title to the corridor in some segments, or a railroad easement in others.

** The City of Woodinville is in the process of acquiring this portion of the corridor owned by the Port of Seattle.

*** Snohomish County is in the process of acquiring this portion of the corridor owned by the Port of Seattle.

Legend

- Existing trail
- Freeway
- Incorporated Area
- Unincorporated Area
- Lake
- Trail Mileposts



Note: Width of trail is exaggerated for information display purposes.

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