



King County

Transportation, Economy and Environment Committee

STAFF REPORT

Agenda Item:	4	Name :	Mike Reed Kendall Moore
Proposed No.:	2012-B0045	Date:	April 17, 2012
Invited:	Paul Reitenbach, DDES		

SUBJECT

Briefing on Executive’s 2012 recommended amendments to the text and polices regarding Parks, Trails and Open Space, as well as Cultural Resources contained in Chapter 6 of the Comprehensive Plan.

One of the goals of the Growth Management Act (“GMA”) is to “retain open space, enhance recreational opportunities, conserve fish and wildlife, increase access to natural lands and water, and develop parks and recreational facilities.” RCW 36.70A.020(9). A mandatory element of a county's comprehensive plan is a parks and recreational element that is consistent with the capital facilities plan element and that addresses: (a) a ten-year estimate of the demand for parks and recreational facilities; (b) an evaluation of the facilities and service needs for this element; and (c) an evaluation of intergovernmental opportunities for regional approaches to meet the parks and recreational demands. RCW 36.70A.070(8).

One of the components of the local economy to be considered when a county is addressing the GMA-mandated, comprehensive plan economic development element¹ is a cultural resource component. RCW 36.70A.070(7). King County has historically included policies on this component in its KCCP in Chapter 6.

SYNOPSIS OF KEY ISSUES

Section I. Parks, Recreation and Open Space

- New policy on backcountry trails
- Policy requiring regional parks to provide “significant ecological value”
- Updates associated with the 2010 Open Space Plan: Parks, Trails and Natural Areas

¹ See Chapter 9.

Section II. Cultural Resources

- Elimination of the County's role regarding the arts, public art and heritage.
- Sections on Public Art, Heritage, Art, Stewardship and Cooperation are consolidated or eliminated, and historic preservation functions are grouped together
- Energy conservation and climate change benefits of historic preservation

OVERVIEW OF KEY POLICIES AND ISSUES

ANALYSIS

Section I. Parks, Recreation and Open Space (pp. 6-1 through 6-12): These policies fulfill the mandatory parks and recreational facilities element of the GMA. There are four subparts in this Section I. Council staff do not have any issues with the changes proposed for Subpart D. Achieving the Open Space System (pp. 6-9 through 6-12). Please see the matrix for individual comments on policy changes for this Subpart D.

Subpart A. The Regional Open Space System of Parks, Trails Natural Areas and Working Lands (p. 6-3 through 6-4)

1. p. 6-3

P-101 For the purposes of the King County open space system, "Regional Parks" shall mean sites and facilities that are large in size, have unique features or characteristics, significant ecological value and serve communities from many jurisdictions, and "local" shall mean sites and facilities that predominantly serve communities in the rural unincorporated area.

ISSUE: The language expanding the definition of Regional Parks to require that such parks have "significant ecological value" appears to go beyond the Open Space Plan: Parks, Trails and Natural Areas ("Open Space Plan") adopted by the Council in 2010. The language of that Plan makes the presence of significant ecological value one of several elements, but not a mandatory element, in the definition of regional facilities. Not all parks that are currently classified as regional appear to have "significant ecological value," though no definition of that term is provided.

In communications with Executive staff, Council staff have learned that the intent of the language is not to make "significant ecological value" a mandatory element of the definition. The following language is suggested as a revision to the proposed language of this policy:

For the purposes of the King County open space system, "Regional Parks" shall mean sites and facilities that are large in size, have unique features or characteristics, or significant ecological value and serve communities from many jurisdictions, and "local" shall mean sites and facilities that predominantly serve communities in the rural unincorporated area.

This revision is acceptable to Executive staff.

Subpart B. Local Parks (p. 6-4)

2. p. 6-4

P-103 King County shall provide local parks, trails and other open spaces in the Rural Area(~~(Local parks, trails and other open spaces)~~) that complement the regional system. King County should ((be provided)) provide local parks, trails and other open spaces in each community in the Rural Area((s)) to enhance environmental and visual quality and meet local recreation needs. ((These vital local parks, trails, recreational facilities and natural resources contribute to the physical, mental and emotional well-being of county residents.))

P-104 King County should provide local parks within rural communities ((with)) that include fields and other facilities that provide opportunities for active sports that enhance the regional park opportunities. ((These facilities shall be in addition to and compatible with King County's regional park system.))

ISSUES: The existing language of P-103 requires that King County provide parks, trails and open spaces in the Rural Area. As proposed, the County's obligation to provide local parks trails and other open space is linked to those facilities being complementary with the County's regional system.

While P-104 is a noncompulsory guidance policy,² the proposed changes to this policy carry through the theme of linking; in this case, the provision of recreational opportunities in local parks if such improvements would "enhance the regional park opportunities."

The proposed changes in these policies appear to shift the County's unfettered obligations to provide local parks and recreational service in the Rural Area by linking those obligations to a requirement that those rural services "complement" or "enhance" the County's regional system.

While these changes in policy may increase coordination between local rural parks and regional parks and facilities by leveraging the presence of regional parks with active facilities to serve the needs of nearby rural communities, they could also work to the disadvantage of such rural communities. Conceivably, local park improvements³ would only be considered if they provide some benefit to the regional system. In such a scenario, rural communities would may to compete with regional populations for such improvements.

² The use of the auxiliary verb "should" means that the considerations of cost, availability of funding, and public benefit associated with the policy's purpose are considered as part of the implementation decision.

³ For purposes of this discussion "local park improvements" is a conflated term to include trails and open space and recreational facilities such as ballfields.

The I-207 matrix provided by the Executive indicates that no policy change is intended by the language revision, and that revisions are only for clarity and simplicity. However, the modified language appears to an actual change in policy. Council staff have posed questions regarding this apparent shift and are awaiting Executive staff's response. These policies will be **bookmarked** for further follow-up.

Subpart C. Components of the Regional Open Space System (pp. 6-4 through 6-8): There are four subsections to this Subpart. Except as provided below, the proposed changes to the titles (for subsections 1 and 2), introductory text and the policies in this Subpart do not raise issues or concerns with Council staff. Please see Chapter matrix attached to this staff report for any individual comments.

3. p. 6-6 (introductory text and policy)

Backcountry trails allow users to directly experience the county's beautiful natural environment as found in its forests, meadows, and marine and fresh water shoreline. These trails are intended for passive recreation and appreciation and enjoyment of a natural experience with forest and trees, streams and wetlands, and birds and wildlife.

P-108b King County will continue to provide and manage a backcountry trail system on its lands in collaboration with other public and private landholders.

ISSUE: This new policy recognizes the recently formalized County system of backcountry trails. Prior to the adoption of the County's 2010 Open Space Plan, backcountry trails were not called out as a distinct Open Space Plan element.⁴

Council staff do not have an issue with including such a policy.⁵ However, because some of these trails are located in areas of ecological value,⁶ recognizing the additional care needed to manage these trails should be acknowledged. Council staff recommend that additional text be added to the new introductory paragraph that precedes this policy. In that introductory text, which describes the benefits of backcountry trails, adding language to acknowledge that where backcountry trails are developed on lands containing fishery and wildlife resources, development and management of such trails should be undertaken such as to minimize the impacts on those resources.

⁴ For some background, over the course of the last several years, the Parks and Recreation Division ("Parks") has worked with local community organizations and advocacy groups to develop and expand the backcountry trails located on Parks' lands. Some of these trails actually predate County ownership. For example, some forest land, acquired by Parks, already had trails used informally by local residents for hiking, biking and horseback riding. While many of these previously "social" trails were incorporated the Parks' backcountry trail inventory when the underlying land was purchased, some (because of environmental concerns) were decommissioned by the County.

⁶ Backcountry trails are natural-surface, unpaved trails, often narrow in width and rough in character, located primarily in natural area parks, forest lands and multi-use sites. Defined in the introductory text to this Subpart, "multiuse sites" are as locations that allow for both active and passive recreation but with less intensely developed facilities and including natural areas. (p. 6-5)

Section II. Cultural Resources (pp. 6-13 through 6-20)

This Section II is significantly revised. The introductory text to this Section sets the tone for the rest of the considerable changes in the Section II. The revised introductory text attempts to clarify the roles that the County, through its programs, and 4Culture have with regard to Cultural Resources.⁷

Structurally this Section II is substantively streamlined. It goes from five subparts to three.

- The Executive proposes a new Subpart "A. Partnerships" (pp. 6-14 through 6-15), recognizing the work the County does with the cities as well as new text that acknowledges the special relationship the County has with 4Culture.
- Subpart B is expanded to cover "Heritage and Public Art," as well as Arts (pp. 6-15 through 6-16). In the 2008 KCCP, Heritage and Public Art have their own subparts, text and policies. Policies from these two subsumed subparts are either totally eliminated or moved to elsewhere in the Section II.
- Proposed for elimination are the text and two policies (P-214 and P-215) in the 2008 KCCP Subpart E. Cooperation (pp. 6-19 through 6-20). P-216 is moved to the new proposed Subpart A as P-204b.
- Also proposed for elimination, as its own subpart, is "F. Stewardship of Cultural Resources." Except for two policies (P-221 and P-222) that are collapsed and become the new P-202a, all the other policies are moved to the Subpart "C. Historic Preservation" (pp. 6-16 through 6-18).

The rest of this staff report will address those proposed changes that raise concerns with Council staff. See the matrix for specific comments on proposed revisions to policies that do not raise issues or concerns.

4. p. 6-13

The introductory text to Section II. Cultural Resources is significantly revised, eliminating language that describes the special relationship between the Council and the Cultural Development Authority ("4Culture").

New language describing the Historic Preservation Program ("HPP") and its function in support of the Landmarks Commission is added. Also explained is the role these two County programs have in identifying, documenting and protecting historic properties and recommending preservation policy to the County.

New text describing 4Culture as the County's "cultural services agency" is added, as well as a description of the distinct but complementary roles 4Culture and the Historic Preservation Program have in historic preservation.

⁷ In the introductory text, the Executive proposes a new definition of "cultural resources" to mean: "programs, activities and resources dedicated to the arts, public art, King County's heritage, and historic preservation." (p. 6-13). This deviates from the previous definition in that it replaces "historic properties" with historic preservation." Designation of historic properties is a County function, carried out by the Historic Preservation Program located in DNRP.

ISSUE: Council staff notes that because there is a continuing relationship between the Council and 4Culture, including councilmembers on the 4Culture Board, the concepts from the deleted introductory text outlining the Council's unique involvement with 4Culture should remain and be rewritten to fit in this new introductory text.

5. p. 6-14, 6-19

The following policies are proposed for deletion. They are reproduced here **without the strikethrough for easier reading:**

((P-202 King County shall support the transmission of the region's cultural legacy, promote cultural education, and encourage the preservation and celebration of cultural diversity and creativity.))

((P-204 King County shall support and encourage development of regional cultural organizations, facilities, and services that address a countywide audience or are dedicated to unique and significant cultural themes or disciplines.))

((P-205 King County shall support and encourage community cultural organizations, facilities, and services to provide opportunities for local access and participation by all residents throughout the county.))

((P-206 King County shall support excellence and vitality in the arts and support opportunities for attendance at and participation in diverse arts and cultural activities throughout the county.))

((P-213 King County shall support, preserve and enhance its heritage and shall encourage opportunities for public attendance and participation in diverse heritage activities throughout the county.))

((P-214 King County shall pursue its cultural resource goals by working with residents, property owners, cultural organizations, public agencies, tribes, schools and school districts, and others.))

ISSUE: The elimination of these policies results in significant reduction in the policy support for the County's commitment to arts, public art, and heritage. 4Culture is referenced by name in one remaining policy, P-207, which addresses providing advice on cultural resources to the County Executive and Council. While the introductory text to the new Subpart A. Partnership, acknowledges King County, in partnership with 4Culture, is uniquely able to provide regional coordination and leadership in cultural resources, there is no policy foundation.

Executive staff stated that these eliminations are based on:

- The functions outlined in these policies are performed by 4Culture, which is an independent quasi-municipal entity.⁸ Eliminating these policies is not intended to convey that the functions will not occur, but that it is 4Culture's responsibility. As an independent entity, 4Culture controls its own operations. Council staff would note that 4Culture's Charter generally identifies these types of functions as the body of work 4Culture was created to perform.
- Other public development authorities chartered by the County are not addressed in the Comprehensive Plan.
- King County's role in historic preservation, which includes the landmarking and protection functions of the HPP, and the stewardship of historic properties that are owned by the County, are clarified in proposed revisions to policies. (See Subpart C, pp. 6-16 through 6-18).

While acknowledging that 4Culture is a separate quasi-public entity with independent status, the Council should consider whether striking reference to the functions identified above has the effect of understating the role of the County in addressing those functions. The Council may want to consider emphasizing the partnership of King County with 4Culture, by retaining the stricken policies P-202, P-204, P-205, P-206, P-213, and P-214, and prefacing them with the following language, for example:

P-202 **Through its partnership with 4Culture,** King County shall support the transmission of the region's cultural legacy, promote cultural education, and encourage the preservation and celebration of cultural diversity and creativity."

Council staff suggest that the appropriate placement for these revised policies would be in Subpart A., p. 6-14 inserted right after the new introductory text to this Subpart A, thereby linking the new text to these policies.

Subpart B: Arts, Heritage and Public Art (pp. 6-15 through 6-16)

6. p. 6-16

P-207 ((~~The Cultural Development Authority of King County~~)) 4Culture ((~~or its successor organization~~)) shall advise the King County Executive and the Council on programs, policies and regulations that support, enrich and increase access to the arts, public art and King County's heritage.

ISSUE: In keeping with the Executive's proposed approach of directing policies in this Section II to what are the County's responsibilities, Council staff suggest this policy be revised to reflect that the County will seek advice from 4Culture. Then the policy action is County driven, not a policy directed at 4Culture.

⁸ Historically over 95% of 4Culture's budget is funded by King County resources (either dedicated tax revenue (KCC 4.42.025 and KCC 4.08.190) or capital improvement project budgets through the 1% for public art program (KCC 4.40.015)). Over the next several years, while the hotel motel tax revenues will not be available for pass-through, 4Culture will spend down its endowment, built from unspent tax revenues directed to 4Culture by the County.

7. p. 6-16

~~((P-210)) P-207a~~ King County shall ~~((provide))~~ incorporate public art in ~~((public facilities projects and places in order to enhance community character and quality of life. Maintenance and conservation shall be a consideration in the development and management of public art. King County))~~ its undertakings, ~~((including public-private partnerships and development authorities((?))),~~ that include public funds or resources~~((,))~~ or have publicly ~~((visible physical))~~ accessible components~~((, or require mitigation should include public art. King County should encourage provision of public art in private development projects))~~.

ISSUE: There are several issues presented by the proposed revisions to this policy.

- To assure the reader understands the meaning of “public art” owned or installed by the County versus “public art” that is owned or installed by a private developer in or on a private development, but to which the public has access, Council staff would suggest that introductory text be added to explain what is meant by public art and 4Culture’s role in managing the County’s public art. Inserting such clarifications at the beginning of this Section II., where public art is first mentioned, would provide the reader with a better understanding of the role of 4Culture and the County in this realm.
- Removal of the sentence “Maintenance and conservation shall be a consideration in the development and management of public art.” may be a concern because it eliminates the reminder that there may be costs, in addition to the creation of the art, further down the road. This is especially true related to installation in public works projects. Consideration of such on-going maintenance responsibilities can help in the planning process.⁹
- In discussions with Executive staff, Council staff learned that the elimination of mitigation projects¹⁰ and public art in private development¹¹ from the list to which this policy would apply was in error. Council staff are working with Executive staff to develop language to restore the existing concepts.

This policy will be **bookmarked**.

⁹ Such as choosing the right materials to withstand the elements.

¹⁰ KCC 4.40.015 A: "All capital improvement projects that are publicly accessible and visible, or for which there is a need for mitigation, shall contribute to the county’s public art program."

¹¹ Which in exchange for the art installation, the private developer receives a benefit such as density credits, easement vacations, or extra height.

Subpart C: Historic Preservation (pp. 6-16 through 6-18)

8. p. 6-18 (introductory text and new policy)

Historic buildings and structures contain embodied energy; therefore preserving and continuing to use them saves energy. Moving historic buildings to new sites also preserves embodied energy and materials and should be supported when all alternatives for retention in place have been exhausted.

P-209g King County shall encourage energy conservation, recycling and other benefits of preserving and reusing historic buildings in its climate change strategies, facilities planning and other relevant actions.

ISSUE: This climate change related policy identifies a strategy that has yet not been vetted as part of the Strategic Climate Action Plan ("SCAP") that is to be transmitted to the Council by June 29, 2012. The SCAP will identify the strategies and program activities to support and achieve the King County Strategic Plan's goal of environmental sustainability and the objective to reduce climate pollution and prepare for the effects of climate change on the environment, human health, and the economy. Additionally, the SCAP is to identify clear performance targets (how much change the County is attempting to achieve) for those strategies and priority activities. As noted at the time the SCAP was proposed, a key benefit to this approach is that it would also allow for the reporting of all strategies, program activities, and performance measures related to climate change in one location.

The policy question is whether including this policy is premature because it has not yet been vetted through the SCAP process; and secondarily, whether this policy should be included in the KCCP or rather in the SCAP since by the very language of the proposed policy it is a strategy by which the Executive expects will positively impact climate change.

This policy will be **bookmarked**.

9. p. 6-18

~~((P-224))~~ **P-209h** King County shall provide incentives to encourage investment in historic properties ~~((and public art))~~. County programs and incentives for land and resource preservation and economic development shall support and be coordinated with ~~((cultural resource))~~ preservation ~~((and provision of public art))~~ of historic properties.

ISSUE: The first sentence of the current policy mandates (“shall”) that the County provides incentives to encourage investment in both historic properties and public art. In accordance with the proposed overhaul to this Section II., to distinguish between County functions (historic properties) and 4Culture functions (public art), the Executive is proposing to eliminate the later reference in this policy. That theme is also carried out in the proposed changes in the second sentence.

The proposed revision striking the requirement for coordinating land and resource preservation and economic development with cultural resource preservation, implies little value in coordinating, for example, economic development, with arts and museum support. Staff recommends retaining the reference to cultural resource preservation, in light of that concern. Because “cultural resources” include historic properties, the proposed reference to historic properties would be unnecessary if Council chooses to retain the reference to “cultural resources.” The policy could be revised to read as follows. **For ease of reading no legislative formatting has been used:**

“King County shall provide incentives to encourage investment in historic properties. County programs and incentives for land and resource preservation and economic development shall support and be coordinated with cultural resource preservation.”

This approach would acknowledge the distinction between County functions and 4Culture functions, but at the same time recognize the importance of coordinating between programs and incentives for benefits such as economic development with cultural resources.

ATTACHMENT

1. Matrix

Chapter 6: Parks, Open Space, and Cultural Resources		
Policy Revision	Executive Purpose	Committee Staff Comment
P-101	For the purposes of the King County open space system, "Regional Parks" shall mean sites and facilities that are large in size, have unique features or characteristics significant ecological value and serve communities from many jurisdictions, and "local" shall mean sites and facilities that predominantly serve communities in the <u>rural</u> unincorporated area.	No policy change. Specifically acknowledges ecological value of open space and acknowledges KC local responsibility in rural unincorporated area. Council staff suggest that the word "or" be inserted before the new phrase significant ecological value
P-102	King County shall be a regional leader in the provision of a regional open space system of parks, trails, natural areas, working resource lands, and flood hazard management lands. The regional network of open spaces provides benefits to all county residents including: recreation facilities, conservation of natural and working resource lands, <u>air and water quality</u> , flood hazard management and related programs (-) and services. Preservation will include wildlife corridors and riparian habitat, as well as open space areas separating Urban and Rural Areas. These vital regional parks, trails, recreational facilities, ((and)) natural <u>and working resource((s)) lands</u> contribute to the physical, mental and emotional well-being of county residents.	No policy change. Identifies role of open space benefits in relation to air and water quality. Clarifies reference to resource lands as working resource lands such as farms and forests.
P-103	King County shall provide local parks, trails and other open spaces in the Rural Area ((Local parks, trails and other open spaces)) that complement the regional system. <u>King County</u> should provide ((be provided)) <u>local parks, trails and other open spaces</u> in each community in <u>the Rural Area((s))</u> to enhance environmental and isual quality and meet local recreation needs. ((These vital local parks, trails, recreational facilities and natural resources contribute to the physical, mental and emotional well-being of county residents.))	No policy change. Text edits for clarity only. Bookmarked Change ties provision of local rural parks service to being "complementary" to regional parks—can be interpreted to lessen obligation to provide local rural service if it's not complementary.
P-104	King County should provide local parks within rural communities ((with)) that <u>include fields and other facilities that provide opportunities for active sports that enhance the regional park opportunities</u> . ((These facilities shall be in addition to and compatible with King County's regional park system.))	No policy change. Text edits for clarity and simplicity. Bookmarked Change ties provision of local rural parks to active sports opportunities that enhance regional park opportunities; can be interpreted to

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Policy Revision	Executive Purpose	Committee Staff Comment
		lessen obligation to provide active sports local rural service if they do not enhance regional park opportunities
<p>P-105 King County shall provide regional parks and recreational facilities that serve users from ((many)) <u>multiple</u> neighborhoods and communities. Regional parks include unique sites and facilities that should be equitably and geographically distributed.</p>	No policy change. Text edits for clarity.	No issue.
<p>((P106)) <u>P-108a</u> King County shall complete a regional trail((s)) system, linking trail corridors to form a countywide network. King County will continue to primarily own the land necessary for the operation and management of the trail system.</p>	Grammatical correction	No issue.
<p><u>Backcountry trails allow users to directly experience the county's beautiful natural environment as found in its forests, meadows, and marine and fresh water shoreline. These trails are intended for passive recreation and appreciation and enjoyment of a natural experience with forest and trees, streams and wetlands, and birds and wildlife.</u></p> <p>P-108b King County will continue to provide and manage a backcountry trail system on its lands in collaboration with other public and private landholders.</p>	New policy. Recognizes growing interest in rustic trails within larger open space sites.	Because some backcountry trails are located in environmentally sensitive areas, additional text language should be added to reflect the County's obligation to manage these trails to minimize impacts on fish and wildlife resources.
<p>P-112 Farmers leasing properties owned by King County shall use Agricultural ((b)) <u>Best</u> ((m)) <u>Management</u> practices, Integrated Pest Management and other sustainable farming methods.</p>	No policy change. Text edit only.	No issue.
<p>P-117 Open space ((sites)) <u>lands</u> should be acquired ((when)) <u>to expand and enhance the open space system as identified in the King County Open Space Plan: Parks, ((Recreation, and Open Space Plan 2004 adopted in 2004 and subsequent updates)) Trails and Natural Areas, , or when needed to meet adopted local park and recreation ((standard)) <u>guidelines,</u></u></p>	No policy change. Updates name of 2010 adopted open space functional plan and references acquisition criteria as adopted in the plan.	No issue. Ties acquisition of open space to Council-adopted Open Space Plan.

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Policy Revision	Executive Purpose	Committee Staff Comment
or to protect contiguous tracts of working resource lands or ecological resources <u>under the Acquisition Criteria in the King County Open Space Plan.</u>		
((P-119 King County shall use park and recreation standards as adopted in the King County Park, Recreation and Open Space Plan, adopted in 2004 (and subsequent updates), as guidelines to evaluate and provide local parks, trails, and recreational services.)	Deleted policy as duplicative of P-117.	No issue. Eliminates redundancy
P-120 King County shall consider equity in the <u>distribution</u> , development and acquisition of its open space system to help in the reduction of health disparities and in the promotion of <u>social and environmental justice</u> .	No policy change. Text edits for clarity and recognition of social justice.	No issue.
P-121 Lands preserved for public parks, <u>trails</u> or <u>other</u> open space <u>values</u> should provide multiple benefits whenever possible.	No policy change. Clarification only.	No issue. Expands Parks "multiple benefits" policy to include trails, open space values.
P-123 A variety of measures should be used to ((preserve)) <u>protect, manage and develop</u> regional and local parks, trails and open space. Measures can include: county funding and <u>other funding mechanisms, grants, partnerships, incentives, regulations, dedications and contributions from residential and commercial development based on their service impacts and trades of lands and shared development activities.</u>	No policy change. Incorporates P-124 and P-125.	No issue. Consolidation of other parks funding policies into P-123
((P-124 King County shall explore incentives, regulations and funding mechanisms to preserve, acquire and manage valuable park and open space lands.)	Combined with P-123.	No issue. policy is carried into P-123
((P-125 Parks, trails and other open space lands should be acquired and developed to meet adopted standards with a combination of public funds and dedications or contributions from residential and commercial development, based on their service impacts.)	Combined with P-123.	No issue. policy is carried into P-123
P-126 Management of the regional open space system of parks, trails, natural areas and working resource lands is guided by the King County <u>Open Space Plan: Parks</u> , ((Recreation and Open Space Plan, as adopted in 2004 (and subsequent updates))) <u>Trails and Natural Areas</u> . The plan includes policies on the management of parks and trails, natural areas, and <u>working resource lands</u> .	Acknowledges adopted 2010 Open Space Plan. Clarification of resource lands as working resource lands such as for farming and forestry lands.	No issue. Updates language, expands reference to plan's coverage to address farming/forestry lands
P-127 ((Funding and development of parks, trails and open space sites should be consistent with the purposes of their acquisition and in consideration of their funding sources.)) Development and management of parks, trails and	No policy change. Text edits for clarity.	No issue. Language is revised for clarity, no policy change.

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Policy Revision	Executive Purpose	Committee Staff Comment
<p>P-128 Open space lands shall be classified to identify their ((primary)) role in the open space system and the purpose of the acquisition as ((active)) recreation site, trail((s)), natural area park, multiuse site, ((natural area)) or working resource land((s)). They will also be classified as regional or local. ((and the primary role and purpose of the site will be identified.))</p>	<p>No policy change. Text edits for clarification.</p>	<p>No issue. Clarifies classification system to be consistent with Open Space Plan; no policy change.</p>
<p>P-129 King County will adopt an entrepreneurial approach to managing and operating the open space system and work aggressively to implement multiple and appropriate strategies to fiscally sustain ((fiscally)) the open space system.</p>	<p>No policy change. Text edit only.</p>	<p>No issue. policy is carried into P-123</p>
<p>P-132a King County will encourage and support volunteer efforts to maintain and enhance programs, sites and facilities.</p>	<p>New policy acknowledging the role and value of volunteer efforts in the stewardship of the open space system.</p>	<p>No issue. New policy supporting volunteer efforts at Parks.</p>
<p>P-201 King County shall protect cultural resources and promote expanded cultural opportunities for residents and visitors in order to enhance the region's quality of life and economic vitality</p>	<p>Revision - notes benefits of historic preservation to visitors as well as residents</p>	<p>No issue. Affirms county role in support of heritage tourism</p>
<p>((P-202 King County shall support the transmission of the region's cultural legacy, promote cultural education, and encourage the preservation and celebration of cultural diversity and creativity.))</p>	<p>Revision – policies deleted due to creation of 4Culture, which manages its own arts and heritage policies</p>	<p>One of several stricken policies reducing references to role of 4Culture in the Comprehensive Plan. Council staff suggest revision to this and policies P-204 thru 206, 213 and 214, to add as the introductory phrase to each policy : <u>"Through its partnership with 4Culture,</u> And move this reinstated policy to Section I, subpart A.</p>
<p>P-202a ((P-224)) ((All)) King County ((agencies)) shall be a steward((s)) of cultural resources under((their direct)) its control. ((Agencies)) It shall identify and ((assess)) evaluate cultural resources, preserve public art works and significant historic properties ((and public art)), and interpret and provide</p>	<p>Revision – minor addition and editorial changes for clarity and simplicity</p>	<p>No issue. Adds “interpretation” function to this policy; other changes are for clarity.</p>

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Policy Revision	Executive Purpose	Committee Staff Comment
	public access to them whenever appropriate. ((Agencies shall collaborate with the Historic Preservation Program to nominate eligible properties for landmark designation.))	
P-203	King County shall consider equity and environmental justice in its promotion and protection of cultural resources ((and opportunities)).	Revision – minor deletion for clarity and simplicity, responds to creation of 4Culture No issue. Executive indicates that "protection of cultural opportunities" is a 4Culture function, such as museums, arts, and similar functions; visits to historic structures, however, could also be "cultural opportunities"
((P-204	King County shall support and encourage development of regional cultural organizations, facilities, and services that address a countywide audience or are dedicated to unique and significant cultural themes or disciplines.))	Revision – policies deleted due to creation of 4Culture, which manages its own arts and heritage policies See P-202 above
P-204a	<u>King County shall provide leadership in pursuing its cultural resource goals by actively advancing the protection, enhancement, and ongoing use of County-owned and other cultural resources, and by promoting intergovernmental cooperation and partnerships for the preservation and use of cultural resources.</u>	Revision – explanatory and editorial changes for clarity and simplicity No issue. This addresses the County's cultural resources role in County-owned resources as well as "other resources", and in intergovernmental cooperation—HPP contracts with cities on historic preservation-- and partnerships, which could be the 4Culture element
P-204b ((P-216))	King County shall ((work)) partner with cities to protect and enhance historic resources and public art located within city boundaries and annexation areas. ((The county shall advocate for and actively market its historic preservation and public art services to agencies and cities that could benefit from such services.))	Revision – editorial changes for clarity and simplicity; responds to creation of 4Culture No issue. This speaks to the partnership role of HPP in contracting with cities for historic preservation, and the very limited 4Culture role in providing public art services to others. The earlier need for marketing of historic preservation services is no longer as pressing— cities are aware of HPP services, according to the Executive.
((P-205	King County shall support and encourage community cultural organizations, facilities, and services to provide opportunities for local access and participation by all residents throughout the county.))	Revision – policies deleted due to creation of 4Culture, which manages its own arts and heritage policies See P-202 above

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Policy Revision	Executive Purpose	Committee Staff Comment
((P-206) King County shall support excellence and vitality in the arts and support opportunities for attendance at and participation in diverse arts and cultural activities throughout the county.))	Revision – policies deleted due to creation of 4Culture, which manages its own arts and heritage policies	See P-202 above
P-207 ((The Cultural Development Authority of King County)) 4Culture or its successor organization shall advise the King County Executive and the Council on programs, policies and regulations that support, <u>enrich</u> and increase access to the arts, <u>public art</u> and <u>King County's heritage</u> .	Revision – name and explanatory changes for consistency and simplicity; responds to creation of 4Culture	Council staff proposes that this be rewritten to direct policy at the County and not 4Culture. Suggested language could be : The King County Executive and the Council shall seek advice from 4Culture or its successor organization on programs, policies and regulations that support, <u>enrich</u> and increase access to the arts, <u>public art</u> and <u>King County's heritage</u> .
((P-210)) P-207a King County shall ((provide)) <u>incorporate public art in ((public facilities projects and places in order to enhance community character and quality of life. Maintenance and conservation shall be a consideration in the development and management of public art. King County undertakings (including public-private partnerships and development authorities) that include public funds or resources, have publicly visible physical components, or require mitigation should include public art. King County should encourage provision of public art in private development projects))</u> <u>its undertakings, including public-private partnerships and development authorities, that include public funds or resources or have publicly accessible components.</u>	Revision – editorial changes for clarity and simplicity	Bookmarked Streamlines policy language regarding placement of public art; strikes provision for public art in mitigation projects. Executive agrees that there should be reference to public art in mitigation projects, consistent with county code. Also strikes public art in private development projects. Executive encourages reinstating reference to public art in private development.
P-209 The <u>King County</u> Landmarks Commission shall advise the King County Executive and the Council on programs, policies and regulations that support and enhance preservation and protection of significant historic properties.	Negligible revision with no effect – minor name change for clarity	No issue.
P-209a ((P-208)) King County shall administer a regional historic preservation program to	Revision – explanatory and editorial	No issue. Describes purposes of

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Policy Revision	Executive Purpose	Committee Staff Comment
identify, ((evaluate,)) protect and enhance ((,-)) historic properties throughout the region, in order to conserve existing housing, commercial buildings and other significant historic properties; provide technical and other assistance to cities lacking preservation programs, and foster heritage tourism and preserve community and rural character.	changes for clarity	historic preservation program
((P-223)) P-209b King County shall acquire and preserve historic properties ((resources)) for use by county and other public agencies and shall give priority to occupying historic buildings whenever feasible.	Update reference to historic properties.	No issue. Correcting a reference
((P-220)) P-209c ((Archaeological properties shall be identified, evaluated and protected in a consistent and coordinated manner.)) King County shall establish ((consistent)) comprehensive review and protection procedures for historic properties affected by public and private projects and ((and develop centralized professional archaeological staffing.)) shall maintain an inventory of historic properties ((in order)) to guide its decisions. ((making in resource planning, capital projects, operations, environmental review and resource management.))	Revision – editorial changes for clarity and simplicity, changes in staffing; last portion of policy moved to P-209f for clarity.	No issue. Expands existing policy to mandate review and protection procedures for all historic properties—which includes, but is not limited to, archaeological resources. Requires maintaining an inventory of historic properties.
((P-219)) P-209d King County shall maintain an inventory of historic properties in order to guide its decision making ((in resource planning, capital projects, operations, environmental review and resource management)).	Revision – deletion and editorial changes for clarity and simplicity	No issue. This is redundant with 209c and 209f
((P-218)) P-209e King County shall review public and private projects and may condition them in order to protect historic properties. King County agencies shall coordinate with the Historic Preservation Program to provide consistent review and mitigation for their projects ((within unincorporated areas and for county)) and undertakings ((within cities)) throughout the county.	Revision – editorial changes for clarity and simplicity	No issue. Rewords and clarifies requirement that King County agencies work with HPP for review of their projects throughout the county.
((P-220)) P-209f King County shall maintain an inventory of historic properties in order to guide its decision making ((in resource planning, capital projects, operations, environmental review and resource management)).	Revision – new policy split from P-209 c and simplified for clarity.	No issue. This is redundant with 209c and 209d
P-209g King County shall encourage energy conservation, recycling and other benefits of preserving and reusing historic buildings in its climate change strategies, facilities planning and other relevant actions.	New policy – to recognize energy conservation aspects of preserving historic buildings; intended to support preservation and reduce potential adverse consequences of some green building activities	Bookmarked Raises question as to benefits of historic preservation to climate change and energy conservation. Not clear that assumption of energy and greenhouse gas emissions savings is demonstrated by third

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Policy Revision	Executive Purpose	Committee Staff Comment
		party independent studies Also this policy should be vetted as a strategy under the SCAP.
((P-224)) P-209h King County shall provide incentives to encourage investment in historic properties ((and public art)) . County programs and incentives for land and resource preservation and economic development shall support and be coordinated with ((cultural)) resource preservation ((and provision of public art)) .	Revision – editorial changes for clarity and simplicity; ; responds to creation of 4Culture	Eliminates idea of incentives for public art, and coordination of county programs and incentives for and resource preservation and economic development with provision of public art. Wording is problematic. Council staff suggest: "King County shall provide incentives to encourage investment in historic properties. County programs and incentives for land and resource preservation and economic development shall support and be coordinated with cultural resource preservation."
((P-211) The Cultural Development Authority of King County or its successor organization shall advise the King County Executive and the Council on programs, policies and regulations that support and increase access to public art.	Revision – policies simplified and subsumed in P-204a and P-204b.	No issue. This provision is addressed by revisions to P-207; consolidates language on providing advice to Council, Executive
P-212 The Cultural Development Authority of King County or its successor organization shall advise the King County Executive and the Council on programs and policies that support and enrich King County's heritage.	Revision – policies simplified and subsumed in P-204a and P-204b.	No issue. This provision is addressed by revisions to P-207; consolidates language on providing advice to Council, Executive
P-213 King County shall support, preserve and enhance its heritage and shall encourage opportunities for public attendance and participation in diverse heritage activities throughout the county.	Revision – policies simplified and subsumed in P-204a and P-204b.	See P-202 above
((P-214) King County shall pursue its cultural resource goals by working with residents, property owners, cultural organizations, public agencies, tribes, schools and	Revision – policies simplified and subsumed in P-204a and P-204b.	See P-202 above

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Policy Revision	Executive Purpose	Committee Staff Comment
<p>school districts, and others.</p> <p>P-215 King County shall work with cities to protect and enhance historic resources and public art located within city boundaries and annexation areas. The county shall advocate for and actively market its historic preservation services to agencies and cities that could benefit from such services.)</p>	<p>Revision – policies simplified and subsumed in P-204a and P-204b.</p>	<p>No issue. In addressing this policy in 204a and b, the reference to marketing public art services is not carried forward to 204a or b. In conversations with 4Culture, however, the public art role in providing services to cities is very limited.</p>
<p>((P-222 King County shall interpret its cultural resources to enhance their understanding and enjoyment by the public.))</p>	<p>Revision – policies simplified and subsumed in P-204a and P-204b.</p>	<p>No issue. Incorporation of this policy in in P-202a</p>

