



KING COUNTY

1200 King County Courthouse
516 Third Avenue
Seattle, WA 98104

Signature Report

December 12, 2017

Motion 15014

Proposed No. 2017-0245.2

Sponsors Dembowski

1 A MOTION approving the Comprehensive Plan
2 Performance Measures Program Framework.

3 WHEREAS, the Washington state Growth Management Act, chapter 36.70A
4 RCW, was adopted in 1990 and 1991 and establishes a requirement for jurisdictions to
5 adopt comprehensive plans and requires updates once every eight years, and

6 WHEREAS, in 2012, King County adopted a comprehensive plan update via
7 Ordinance 17485 that meets Growth Management Act requirements to update the plan
8 once every eight years, and

9 WHEREAS, as allowed by K.C.C. chapter 20.18, the Comprehensive Plan was
10 updated in 2016 and adopted via Ordinance 18427, which is considered an annual update
11 under the Growth Management Act, and

12 WHEREAS, the 2016 Comprehensive Plan, in Chapter 12: Implementation,
13 Amendments and Evaluation, contains a set of workplan actions items that, working in
14 conjunction with other King County tools and programs, implement the Comprehensive
15 Plan, and

16 WHEREAS, 2016 Comprehensive Plan Workplan Action 2 directs the
17 development of long-term indicators to monitor performance that provide insight into
18 whether the goals of the Comprehensive Plan are being achieved or if revisions are
19 needed, and

20 WHEREAS, K.C.C. chapter 20.18 establishes the procedures for four-year cycle
21 amendments of the Comprehensive Plan and specifies that a motion be transmitted
22 specifying a scope of work for proposed amendments to the Comprehensive Plan. The
23 scope of work must be transmitted to the council the year before the four-year update
24 transmittal. At such a time as the scope of work is established, a report monitoring
25 performance has use and function in guiding what is included in the scope of work, and

26 WHEREAS, the Comprehensive Plan contains a set of overarching Guiding
27 Principle policies that frame the Comprehensive Plan, and such Guiding Principle
28 policies are an appropriate framework for establishing long-term indicators, and

29 WHEREAS, given that land use is the core function of the Comprehensive Plan,
30 long-term indicators should be established that focus on core land use planning functions
31 that are affected by the Comprehensive Plan, and

32 WHEREAS, land use planning affects other important topics such as affordable
33 housing, public health, and mobility, and it is appropriate to include these in
34 comprehensive plan monitoring and discuss them through a lens of how they relate to and
35 impact land use, and

36 WHEREAS, given the long-term nature of the Comprehensive Plan, long-term
37 indicators should be established that track change over time, and

38 WHEREAS, the Growth Management Act establishes broad geographies,
39 including incorporated areas, unincorporated urban areas, rural areas, and natural
40 resource lands, and long-term indicators should analyze data consistent with these
41 geographies, as datasets allow, and

42 WHEREAS, the Comprehensive Plan includes a strong focus on equity and social

43 justice issues, and long-term indicators should assess equity and social justice effects, as
44 datasets allow, and

45 WHEREAS, King County has other monitoring programs that provide a greater
46 level of specificity on issues related to those topics directly affected by the
47 Comprehensive Plan, and reports on comprehensive plan indicators should incorporate
48 information from these other programs to provide greater detail and context. Linking to
49 other programs will allow the comprehensive plan monitoring to be efficiently
50 implemented, to use existing data to supplement measures, and to have a sustainable
51 scale that allows for better communication with the multiple audiences for the
52 Comprehensive Plan, and

53 WHEREAS, the framework in Attachment A to this motion establishes a new
54 performance measures program and reporting schedule designed to support the
55 Comprehensive Plan update process, and

56 WHEREAS, the performance measures program shall be first implemented and
57 reported on in 2018, so as to inform the 2019 scope of work for the 2020 Comprehensive
58 Plan update, and

59 WHEREAS, the framework may be reviewed for potential refinements before the
60 establishment of future scopes of work required under K.C.C. 20.18.060, but only if any
61 refinements are approved via motion by the King County council;

62 NOW, THEREFORE, BE IT MOVED by the Council of King County:

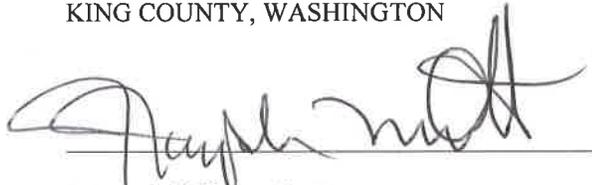
63 The Comprehensive Plan Performance Measures Framework in Attachment A to
64 this motion is approved. The performance measures report shall be completed as directed
65 in Attachment A and shall inform the scope of work for four-year Comprehensive Plan

66 updates. The report shall be released by December 1 of the year before the establishment
67 of a scope of work required by K.C.C. 20.18.060. Any changes to the framework in
68 Attachment A or the performance measures reporting schedule, or both, shall not be
69 implemented unless approved via a motion that is passed by the council.
70

Motion 15014 was introduced on 6/12/2017 and passed by the Metropolitan King
County Council on 12/11/2017, by the following vote:

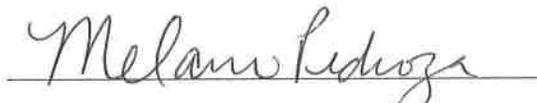
Yes: 7 - Mr. von Reichbauer, Mr. Dunn, Mr. McDermott, Mr.
Dembowski, Mr. Upthegrove, Ms. Kohl-Welles and Ms. Balducci
No: 0
Excused: 2 - Mr. Gossett and Ms. Lambert

KING COUNTY COUNCIL
KING COUNTY, WASHINGTON



J. Joseph McDermott, Chair

ATTEST:



Melani Pedroza, Clerk of the Council



Attachments: A. King County Comprehensive Plan Performance Measures Program Framework, dated
December 5, 2017

Attachment A to Proposed Motion 2017-0245 December 5, 2017

King County Comprehensive Plan Performance Measures Program Framework

Background

On December 5, 2016 King County adopted a four-year cycle update to the King County Comprehensive Plan ("the Plan") via Ordinance 18427. In Chapter 12: Implementation, Amendments and Evaluation, the 2016 Plan contains a series of Workplan Action Items ("actions" or "action"). Action 2, included below, calls on the County to develop a Performance Measures Program ("Program") for the Plan to provide insight into whether the goals of the Plan are being achieved or if amendments to the Plan's policies are needed.

Action 2: Develop a Performance Measures Program for the Comprehensive Plan. The purpose of the program is to develop longer-term indicators to provide insight into whether the goals of the Comprehensive Plan are being achieved or if revisions are needed. Given the longer-term nature of the issues addressed in the Comprehensive Plan, this program will be implemented on a four-year cycle. Reports are to be released in the year prior to the initiation of the four-year update in order to guide the scoping process for the update. Additionally, to the extent practicable for each dataset, indicators will be reported at the level most consistent with the major geographies in the Growth Management Act and Comprehensive Plan – incorporated cities, unincorporated urban areas, Rural Areas, and Natural Resource Lands.

- *Timeline:* The motion adopting the program framework shall be transmitted by June 1, 2017. A 2018 Comprehensive Plan Performance Measures Report released by December 1, 2018, will inform the 2019 Scope of Work for the 2020 Comprehensive Plan update.
- *Outcomes:* The 2017 framework for the program shall be transmitted by the Executive to the Council by June 1, 2017, in the form of a motion that adopts the framework. The 2018 Comprehensive Plan Performance Measures Report shall be completed as directed by the 2017 framework motion adopted by the Council. The Executive shall file with the Council the 2018 Comprehensive Plan Performance Measures Report. The 2019 Scope of Work for the 2020 Comprehensive Plan Update shall be informed by the 2018 Performance Measures Report. The Executive's transmitted 2020 Comprehensive Plan shall include updated references to the new Performance Measures Program.

- *Lead:* Office of Performance Strategy and Budget. Executive staff shall work with the Council's Comprehensive Plan lead staff in development of the 2017 framework for the program.

As required by 2016 Workplan Action 2, the following is the framework for the new Comprehensive Plan Performance Measures Program.

Program Foundations

The following comprises the policy guidance, contextual considerations, and program goals that form the foundations for the Performance Measures Program.

Purpose: To establish a strategic land use planning performance measurement system that clarifies whether amendments are needed to the Comprehensive Plan and guides what is included the scope of work for four-year cycle Plan updates.

"Guiding Principles" Policies Frame the Program: The six "Guiding Principles" policies, as adopted in Chapter 1: Regional Growth Management Planning of the Comprehensive Plan, frame the Program and selection of measures. The Principles reflect the planning goals of the Growth Management Act, as well as the goals of the King County Strategic Plan, and are used in County funding decisions and in the creation and operation of County programs and projects. These Guiding Principles policies read as follows:

- **Creating Sustainable Neighborhoods - Policy RP-201:** In its policies and regulations, King County shall strive to promote sustainable neighborhoods and communities. King County shall seek to ensure that the benefits and impacts of the County's activities are equitably distributed among all segments of the population.
- **Preserving and Maintaining Open Space and Natural Resource Lands - Policy RP-202:** King County shall pursue opportunities to preserve and maintain remaining high-priority forest, agriculture and other open space lands.
- **Directing Development Toward Existing Communities - Policy RP-203:** King County shall continue to support the reduction of sprawl by focusing growth and future development in the Urban Growth Area, consistent with adopted growth targets.
- **Providing a Variety of Transportation Choices - Policy RP-204:** King County shall continue to promote an efficient multimodal transportation system that provides residents with a range of transportation choices that respond to community needs and reduce impacts on the natural environment.

- **Addressing Health, Equity, and Social and Environmental Justice - Policy RP-205:** King County will seek to reduce health inequities and proactively address issues of equity, social and environmental justice when evaluating and implementing its land use policies, programs, and practices.
- **Achieving Environmental Sustainability - Policy RP-206:** King County will protect, restore and enhance its natural resources and environment, encourage sustainable agriculture and forestry, reduce climate pollution and prepare for the effects of climate change, including consideration of the inequities and disparities that may be caused by climate change.

Measures to focus on core land use planning functions directly affected by the Plan: Measures shall focus on issues that are directly affected by land use planning. As land use planning affects other important topics, such as affordable housing, public health, and mobility, these topics shall be included in the program. Analysis of these topics shall be framed through a lens of how they specifically relate to land use.

Measures are spatially-oriented and align with geographies in Growth Management Act: As feasible given the data-sets, all measures shall be analyzed primarily at countywide scale, and separated into geographies most consistent with the Growth Management Act– incorporated cities, unincorporated urban areas, rural areas, and natural resource lands.

Measures include Equity and Social Justice effects: Assessment of equity and social justice effects shall be reported on in each measure, where data-sets allow.

Report to link to other County monitoring programs: King County has many programs that monitor performance and outcomes at a deeper subject-specific level – examples include Equity and Social Justice Indicators, Local Food Initiative Annual Report, Communities of Opportunity Indexes, Transfer of Development Rights Annual Report, Strategic Climate Action Plan Annual Report, and others. To provide additional detail and context, the Report ((will)) shall use information gathered in these other programs. This allows the scale of the Performance Measures program to be efficiently implemented, to use existing data to supplement measures, and to have a sustainable scale. Additionally, the Report may also include data on trends in other counties, the central Puget Sound region, or the state.

Performance Measures

Based on the Program foundations outlined above, the long-term indicators that shall be measured and reported on are as follows.

Performance Measures	Applicable Guiding Principles Policies
1. Development occurs in areas planned for growth: Change in number of jobs, population, and housing units, compared to growth targets	RP-201 RP-203
2. Adequate zoning capacity exists in areas planned for growth: Urban land zoning capacity, compared to growth targets	RP-201 RP-203
3. Urban land is used efficiently: Change in jobs, population, and housing units densities in centers, compared to countywide and regional goals, as adopted in the Countywide Planning Policies and VISION 2040	RP-201 RP-203
4. Total supply of housing keeps up with, or exceeds, job and population growth: Change in number of housing units by type, compared to change in jobs and population	RP-201 RP-203
5. Peak hour travel is not degrading faster than growth: Change in corridor peak hour travel times on major routes, compared to population and job change	RP-204
6. Urban unincorporated areas are annexed into cities: Change in acreage, population and jobs in unincorporated urban Potential Annexation Areas	RP-201 RP-203
7. Housing is affordable to residents at all income levels: Change in percent of households paying more than 30% and 50% of income for housing costs	RP-201 RP-205
8. The economy is strong and diverse: Job change by sectors	RP-201
9. Residents have access to transit: Change in number of housing units by type and jobs, near transit stops	RP-201 RP-203 RP-204 RP-205 RP-206

<p>10. Residents have access to healthy food options: Proximity to healthy food options (supermarkets, small grocers, farmers markets, and produce vendors)</p>	<p>RP-201 RP-205</p>
<p>11. Residents have access to parks and open space: Proximity to parks and open spaces (including bicycle paths, trails, active and passive open space, playgrounds)</p>	<p>RP-201 RP-202 RP-205 RP-206</p>
<p>12. Non-single occupant vehicle modes are increasing and per capita vehicle miles traveled (VMT) is decreasing: Change in percentage of residents using alternatives to the single occupant vehicle, and per capita VMT</p>	<p>RP-204 RP-206</p>
<p>13. Farms and forest lands are protected: Change in total acreage of Agricultural Production District and Forest Production District, including acreage permanently privately protected or in public ownership</p>	<p><u>RP-202</u> <u>RP-206</u></p>
<p>14. Farmland in active production: Change in acres of farmland in active production, compared to total acreage</p>	<p><u>RP-202</u> <u>RP-206</u></p>
<p>15. Priority open space lands are permanently protected: Change in acres of priority non-resource land open-space permanently privately preserved or in public ownership</p>	<p><u>RP-202</u> <u>RP-206</u></p>
<p>16. Countywide greenhouse gas emissions goals are being met: Percent reduction in countywide greenhouse emissions compared to a 2007 baseline (targets = 25 percent reduction by 2020, 50 percent reduction by 2030)</p>	<p><u>RP-206</u></p>

Implementation, Reporting, and Future Refinements

The Comprehensive Plan Performance Measures Program shall be implemented and reported on by December 1, 2018, consistent with the measures adopted in this framework. The 2018 Performance Measures Report shall be used to inform the 2019 scope of work for the 2020 Comprehensive Plan update regarding any policy amendments that may be necessary to ensure the goals of the Plan are being met. This cycle of measurement, reporting, and scoping for potential Comprehensive Plan refinement shall continue for subsequent four-year Plan updates, whereby future Performance Measures Reports shall be released by December 1 of the year prior to establishment of a scope of work required by K.C.C. 20.18.060.

As the Program is implemented over time, there may be a need to refine the framework and/or any individual measures. Such framework refinements, including any changes to the ongoing December 1 reporting deadline or the required incorporation of the report results into scoping for Plan updates, shall not be implemented unless approved via a motion that is passed by the Council.