# King County

### **KING COUNTY**

#### ATTACHMENT 1

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

## **Signature Report**

### November 22, 2017

#### **Ordinance**

	<b>Proposed No.</b> 2017-0487.1	<b>Sponsors</b> Gossett and McDermott
1	AN ORDINANCE en	hancing the trust and fairness for
2	King County immigra	nt communities; establishing
3	requirements for how	agencies, offices and employees will
4	provide services to im	migrants; establishing requirements
5	for the department of	adult and juvenile detention honoring
6	of federal administrati	ve detainers, granting access to
7	inmates and sharing in	nformation; establishing translation
8	assistance requiremen	ts for non-English speaking persons;
9	providing a complaint	process; establishing an immigrants
10	and refugees fund; am	ending Ordinance 16692, Section 2,
11	and K.C.C. 2.15.010 a	and Ordinance 17706, Section 2, as
12	amended, and K.C.C.	2.15.020, adding new sections to
13	K.C.C. chapter 2.15 a	nd adding a new section to K.C.C.
14	chapter 4A.200.	
15	PREAMBLE:	
16	It is hereby affirmed that Mar	tin Luther King, Jr., County upholds justice
17	and equity for all residents.	
18	The Reverend Doctor Martin	Luther King, Jr., County, named in honor of
19	the Reverend Doctor Martin l	Luther King, Jr., is a "home rule" government

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under Article XI, Section 4, of the Washington State Constitution. Under its home rule power, the Reverend Doctor Martin Luther King, Jr., County may exercise any power and perform any function, unless preempted by state or federal law, relating to its government and affairs, including the power to regulate for the protection and rights of its inhabitants. To this end, the Reverend Doctor Martin Luther King, Jr., County is dedicated to providing all of its residents fair and equal access to services, opportunities and protection. Ensuring that all of the Reverend Doctor Martin Luther King, Jr., County's residents have access to necessary services and benefits is essential for upholding the county's commitment to fair and equal access for all residents. The enforcement of civil immigration laws are historically been a federal government responsibility through the Immigration and Naturalization Service. Since 2002, matters of immigration law have been handled by the Immigration and Customs Enforcement, a branch of the Department of Homeland Security. The federal courts have determined that the enforcement of civil immigration laws are a federal responsibility. King County seeks to protect the federal and state constitutional rights of all persons in Washington, including immigrants, by clearly articulating its policies and practices. A goal of this ordinance is to foster trust and cooperation between law enforcement officials and immigrant communities to heighten crime

43 prevention and public safety. Since 1992, the Reverend Doctor Martin Luther King, Jr., County sheriff's 44 office, has embraced this goal and outlined supporting policies in its 45 operations manual, with which this ordinance is consistent. 46 In 2014, the county enacted Ordinance 17886, which ensured that the 47 department of adult and juvenile detention would honor administrative 48 detainers from the federal government only when certain conditions were 49 met. Based on federal court decisions that determined that holding 50 51 individuals in custody based solely on a detainer is unconstitutional, the 52 county limited the honoring of immigration detainers to only those accompanied by a judicial warrant. 53 54 Another goal of this ordinance is to promote the public health of the Reverend Doctor Martin Luther King, Jr., County residents. 55 On April 22, 2008, the Reverend Doctor Martin Luther King, Jr., County 56 57 superior court affirmed the principle that our courts must remain open and accessible for all individuals and families to resolve disputes on the merits 58 by adopting a policy that warrants for the arrest of individuals based on 59 60 their immigration status shall not be executed within any of the superior 61 court courtrooms unless directly ordered by the presiding judicial officer 62 and shall be discouraged in the superior court courthouses, unless the public's safety is at immediate risk. 63 This ordinance is intended to be consistent with federal laws regarding 64 65 communications between local jurisdictions and federal immigration

66 authorities, including but not limited to United States Code Title 8, Section 1373. 67 BE IT ORDAINED BY THE COUNCIL OF KING COUNTY: 68 NEW SECTION. SECTION 1. There is hereby added to K.C.C. chapter 2.15 a 69 new section to read as follows: 70 71 The definitions in this section apply throughout this chapter unless the context clearly requires otherwise. 72 A. "Administrative warrant" means a noncriminal immigration warrant of arrest, 73 74 order to detain or release aliens, notice of custody determination, notice to appear, 75 removal order, warrant of removal or any other document, issued by ICE, CBP or USCIS that can form the basis for an individual's arrest or detention for a civil immigration 76 77 enforcement purpose. ICE administrative warrant forms include the U.S. DHS form I-200 (Rev. 09/16) "Warrant for Arrest of Alien" and Form I-205 "Warrant Of 78 Removal/Deportation," as well as predecessor and successor versions. "Administrative 79 80 warrant" does not include any criminal warrants issued upon a judicial determination of probable cause and in compliance with the Fourth Amendment to the United States 81 Constitution. 82 B. "Agency" means a King County department, agency, division, commission, 83 council, committee, board, other body or person, established by authority of an 84 ordinance, executive order, or charter. 85 C. "Agent" means any person employed by or acting on behalf of an agency. 86 D. "CBP" means the United States Customs and Border Protection agency of the 87 88 United States Department of Homeland Security and shall include any successor federal

agency charged with border enforcem	nent	t.
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- E. "Citizenship or immigration status" means all matters regarding questions of citizenship of the United States or any other country, the authority to reside in or otherwise be present in the United States, the time and manner of a person's entry into the United States, or any other immigration matter enforced by the Department of Homeland Security, its predecessor or successor or other federal agency charged with the enforcement of civil immigration laws.
- F. "Civil immigration enforcement operation" means any operation that has as one of its objectives the identification or apprehension of a person or persons in order to investigate them for a violation of the immigration laws and subject them to one or more of the following:
  - 1. Civil immigration detention;
  - 2. Removal proceedings; and
  - 3. Removal from the United States.
- G. "Coerce" means to use express or implied threats towards a person or any family member of a person that attempts to put the person in immediate fear of the consequences in order to compel that person to act against his or her will.
- H. "Commitment" means confinement in secure detention for a specified amount of time following a determination of guilt. It does not include pre-trial detention of any individuals such as those who unable to post bail.
- I. "ICE" means the United States Immigration and Customs Enforcement agency including Enforcement and Removal Operations and Homeland Security Investigations and shall include any successor federal agency charged with the enforcement of

112 immigration l	laws.
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- J. "Immigration detainer" means a request by ICE to a federal, state or local law enforcement agency, such as the King County department of adult and juvenile detention, to provide notice of release or maintain custody of an individual based on an alleged violation of a civil immigration law. "Immigration detainer" includes a detainer issued under Sections 236 or 287 of the Immigration and Nationality Act or 287.7 or 236.1 of Title 8 of the Code of Federal Regulations. "Immigration detainer" includes a detainer issued under DHS form I-274A entitled Immigration Detainer- Notice of Action, as well as predecessor and successor versions.
- K. "Nonpublic" means any area of a county facility, including the secure detention facilities of the department of adult and juvenile detention that is not generally open and accessible to the general public, but instead requires special permission for admittance by a county officer or employee on an individual basis.
- L. "Personal information" means one or more of the following, when the information is linked with or is reasonably linkable, including via analytic technology, to the individual's first name or first initial and last name:
  - 1. Home address;
- 129 2. Work address;
- 3. Telephone number;
- 4. Electronic mail address;
- 5. Social media handle or other identifying social media information;
- 6. Any other means of contacting an individual;
- 7. Social security number;

135	8. Driver's license number or Washington identification card number;
136	9. Bank account number or credit or debit card number;
137	10. Information or data collected through the use or operation of an automated
138	license plate recognition system; and
139	11. User name that, in combination with a password or security question and
140	answer, would permit access to an online account.
141	M. "USCIS" shall mean the United States Citizenship and Immigration Services
142	and any successor agency charged with overseeing United States immigration laws
143	N. "Verbal abuse" means the use of a remark which is overtly insulting, mocking
144	or belittling directed at a person based upon the actual or perceived:
145	1. Race, color, sex, religion, national origin, English proficiency, sexual
146	orientation or gender identity of the person; or
147	2. Citizenship or immigration status of the person or the person's family
148	member.
149	SECTION 2. Ordinance 16692, Section 2, and K.C.C. 2.15.010 are each
150	amended to read as follows:
151	A. Except as otherwise provided in this section or when otherwise required by
152	law, a Reverend Doctor Martin Luther King, Jr., County office, department, employee,
153	agency or agent shall not condition the provision of county services on the citizenship or
154	immigration status of any individual.
155	B.((1. Nothing in this section shall be construed to prohibit any King County
156	officer or employee from participating in cross-designation or task force activities with
157	federal law enforcement authorities.

158	2. The Reverend Doctor Martin Luther King, Jr., County sheriff's office
159	personnel shall not request specific documents relating to a person's civil immigration
160	status for the sole purpose of determining whether the individual has violated federal civil
161	immigration laws. The documents include but are not limited to:
162	a. passports;
163	b. alien registration cards; or
164	e. work permits.
165	3. The Reverend Doctor Martin Luther King, Jr., County sheriff's office
166	personnel may use documents relating to a person's civil immigration status if the
167	documents are offered by the person upon a general, nonspecific request.
168	4. The Reverend Doctor Martin Luther King, Jr., County sheriff's office
169	personnel shall not use stops for minor offenses or requests for voluntary information as a
170	pretext for discovering a person's immigration status.
171	5. The Reverend Doctor Martin Luther King, Jr., County sheriff's office
172	personnel shall not initiate any inquiry or enforcement action based solely on a person's:
173	a. civil immigration status;
174	b. race;
175	c. inability to speak English; or
176	d. inability to understand the deputy.)) Unless required by state or federal law
177	or international treaty, all applications, questionnaires and interview forms used in
178	relation to the provision of county benefits, opportunities or services shall be reviewed
179	annually by each agency, and any question requiring disclosure of information related to
180	citizenship or immigration status shall be, in the agency's best judgment, either deleted in

its entirety or revised such that the disclosure is no longer required.

- C. The Seattle-King County department of public health shall not condition the provision of health benefits, opportunities or services on matters related to citizenship or immigration status. The Seattle-King County department of public health may inquire about or disclose information relating to an individual's citizenship or immigration status for the purpose of determining eligibility for benefits or seeking reimbursement from federal, state or other third-party payers.
- D. Except when otherwise required by law, where the county accepts presentation of a state-issued driver's license or identification card as adequate evidence of identity, presentation of a state-issued document marked as not valid for federal purposes or presentation of a photo identity document issued by the person's nation of origin, such as a driver's license, passport or ((matricula consular, which is a consulate-issued document,)) other consul-issued document, such as a Matrícula Consular de Alta Seguridad, shall also be accepted and shall not subject the person to a higher level of scrutiny or different treatment than if the person had provided a Washington state driver's license or identification card. However, a request for translation of such a document to English shall not be deemed a violation of any provision of ((Ordinance 16692 and any subsequent ordinance)) this chapter. This ((provision)) subsection does not apply to documentation required to complete a federal I-9 employment eligibility verification form.
- E. ((This section does not create or form the basis for liability on the part of the county, its officers, employees or agents.
  - F. Unless permitted by this section or otherwise required by state or federal law

or international treaty, all applications, questionnaires and interview forms used in relation to the provision of county benefits, opportunities or services shall be promptly reviewed by each agency, and any question requiring disclosure of information related to citizenship or immigration status shall be, in the agency's best judgment, either deleted in its entirety or revised such that the disclosure is no longer required.

The review and revision shall be completed within one hundred and eighty days

of November 29, 2009.)) An agent, employee or agency of King County shall not inquire about or request information about or otherwise investigate the citizenship or immigration status or place of birth of any person unless the inquiry, request or investigation is required by state or federal law, regulation or directive or court order.

When an inquiry, request, or investigation into nationality, immigration status or citizenship, including place of birth, is required to be or for any reason is made, the King County agent or employee shall not attempt to coerce a response. All persons to whom the inquiries are made shall be explicitly informed of their right to decline to respond, free from fear or threat of retaliation.

F. Agents and employees of King County are hereby prohibited from conditioning King County services on immigration status, except where required under applicable federal or state law or regulation or directive or court order. Agents and employees of King County are prohibited from verbally abusing or coercing individuals or threatening to report them or their family members to ICE or threatening to take other immigration-related action against them or their family members.

G. Except where necessary to provide King County services, King County agents and employees are not permitted to either maintain or share, or both, confidential

information, including, but not limited to, personal information or information about		
national origin, race, ethnicity, language proficiency, religion, sexual orientation, gender		
identity, disability, housing status, financial status, marital status, status as a victim of		
domestic violence, criminal history, release date from incarceration or confinement in a		
secure detention or other custody or status as a veteran, except where otherwise required		
by state or federal law or regulation or directive or court order.		
H. Nothing in this chapter shall be construed as to prohibit any King County		
officer or employee, upon request of the noncitizen, from supporting a noncitizen to		
obtain immigration benefits pursuant federal immigration law.		
I. An officer, agent or employee of King County shall not expend any time,		
moneys or other resources on facilitating the civil enforcement of federal immigration		
law or participating in civil immigration enforcement operations, except where state or		
federal law, regulation or court order shall so require, including by way of example, 8		
<u>U.S.C. Sec. 1373.</u>		
J. Nothing in this section shall be construed to prohibit any King County officer		
or employee from participating in cross-designation or task force activities with federal		
law enforcement authorities for criminal law enforcement.		
NEW SECTION. SECTION 3. There is hereby added to K.C.C. chapter 2.15 a		
new section to read as follows:		
A. The King County sheriff's office shall not request specific documents relating		
to a person's civil immigration status for the sole purpose of determining whether the		
individual has violated federal civil immigration laws. The documents include but are		
not limited to:		

250	1. Passports;
251	2. Alien registration cards; or
252	3. Work permits.
253	B. The sheriff's office may use documents relating to a person's civil immigration
254	status if the documents are offered by the person upon a general, nonspecific request.
255	C. The sheriff's office shall not use stops for minor offenses or requests for
256	voluntary information as a pretext for discovering a person's immigration status.
257	D. The sheriff's office shall not initiate any inquiry or enforcement action based
258	solely on a person's:
259	1. Civil immigration status;
260	2. Race;
261	3. Inability to speak English;
262	4. Inability to understand the sheriff's office personnel; or
263	5. Hit on the National Crime Information Center database.
264	SECTION 4. Ordinance 17706, Section 2, as amended, and K.C.C. 2.15.020 are
265	each amended to read as follows:
266	A. ((It is the policy of the county to only honor civil immigration hold requests from
267	United States Immigration and Customs Enforcement for individuals that are accompanied
268	by a criminal warrant issued by a U.S. District Court judge or magistrate.
269	B. The department of adult and juvenile detention shall compile a listing all
270	immigration detainers received by the department, showing detainers received and detainers
271	accompanied by federal judicial warrants. Beginning May 1, 2014, the department shall
272	prepare and transmit to the council a quarterly report showing the number of detainers

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received and the number of detainers that were accompanied by a federal judicial warrant with descriptive data that includes but is not limited to: the types of offenses that individuals with detainers accompanied by a federal judicial warrant were being held, the reason for release from county custody, the length of stay for each individual before the detainer accompanied by a federal judicial warrant was executed, and the number of individuals that had detainers but were transferred to federal or state department of corrections' custody. The reports called for in this section shall be transmitted in the form of a paper original and an electronic copy to the clerk of the council, who shall distribute electronic copies to all councilmembers and the lead staff for the committee of the whole, and the law, justice, health and human services committee, or their successors.)) An officer, agent or employee of King County shall not expend any time, moneys or other resources on facilitating the civil enforcement of federal immigration law or participating in civil immigration enforcement operations, except where state or federal law, regulation or court order shall so require, including by way of example, 8 U.S.C. Sec. 1373. B. King County and its agents, departments and employees shall not: 1. Enter into any contract, agreement or arrangement, whether written or oral, that would grant federal civil immigration enforcement authority or powers to King County or its agents or law enforcement officers, including but not limited to agreements created under 8 U.S.C. Sec. 1357(g) or Intergovernmental Service Agreements; 2. Honor immigration detainer requests or administrative warrants issued by ICE, CBP or USCIS, or hold any person upon receipt of an ICE, CBP or USCIS

detainer request or administrative warrant unless such request or warrant is

accompanied by a criminal warrant issued by a Unite States District Court judge or magistrate. Administrative warrants do not, separately or in combination with an ICE detainer request, authorize the sheriff's office or the department of adult and juvenile detention personnel to carry out a civil arrest, detain a person after the release date set by a court or refuse to accept a bond;

- 3. For purposes of execution of federal civil immigration enforcement, permit ICE, CBP or USCIS officers, agents or representatives access to nonpublic areas of King County's facilities, property, equipment or nonpublic databases, or nonpublic portions of otherwise public databases, or people in King County's custody, absent a judicial criminal warrant specifying the information or individuals sought unless otherwise required by state or federal law. Any warrantless attempts or requests for access to those facilities, property, equipment or nonpublic databases shall be immediately sent to the person who controls the appropriate facility, property, database or equipment. Permission to access any such a facility, property, equipment or nonpublic database may only be provided with the express, written approval of the appropriate person. Any detention facilities, including secure detention facilities, prisons and halfway houses, that King County contracts with or leases land to for the purposes of criminal or civil detention must include the requirement in this subsection B.3. in any contract with King County; and
- 4. Disclose information, except as required by superseding state or federal law, about any person, including, but not limited to, a person's personal information, place of birth or household members, the services received by the person or the person's next court date or release date to federal immigration authorities for purpose of civil

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immigration enforcement, absent a warrant signed by a judge or a law requiring disclosure.

C. It is the policy of King County to obtain the minimum information required under state statute and to provide it to immigration officials after the person has been convicted and sentenced. In complying with state statute, department of adult and juvenile detention personnel shall only inquire as to the nationality of persons who have been committed to secure detention after an adjudication of guilt and imposition of sentence. Only individuals who self-identify as being nationals of a country other than the United States shall be subject to the notification requirements of RCW 10.70.140. D.1. If permission to access a King County detention facility is granted to ICE, CBP or USCIS in accordance with subsection B.3. of this section for the purpose of conducting an interview regarding civil immigration violations between either ICE or CBP, or both, and an individual who is in the custody of the department of adult and juvenile detention, the department of adult and juvenile detention shall provide the individual with an oral explanation and a written consent form that explains the purpose of the interview, that the interview is voluntary and that the individual may decline to be interviewed or may choose to be interviewed only with the individual's attorney present. The form shall state explicitly that the person will not be punished or suffer retaliation for declining to be interviewed. The form shall be available in English, Spanish and any other language spoken by at least ten thousand thousand residents, and explained orally to an individual who is unable to read the form. Either ICE or CBP officials, or both, shall only be permitted to interview individuals who have consented in writing to be interviewed.

342	2. Upon receiving any ICE hold, notification or transfer request, department of
343	adult and juvenile detention personnel shall provide a copy of the request to the
344	individual and inform the individual whether the department intends to comply with the
345	request.
346	3. Consistent with Article 36 of the Vienna Convention on Consular Relations,
347	any person in custody or detention shall be informed through the person's attorney of the
348	right to communicate with the consular post of a country of which the person is a
349	national, if other than the United States, and informed that the person's consular officers
350	have the right to visit, converse or correspond with the person, if the person wishes the
351	communication. If an individual chooses to disclose that the individual is a foreign
352	national and requests consular notification, the custodian shall contact the appropriate
353	consulate. The informed consent requirements of the Vienna Convention on Consular
354	Relations shall apply to all such inquiries. The same requirements shall apply to
355	inquiries into nationality status for the purpose of complying with mandatory consular
356	notification under any bilateral consular convention. In all cases, identification as a
357	foreign national shall be voluntary and based on informed consent by the individual.
358	4. King County shall consider all records relating to ICE, CBP or USCIS access
359	to facilities and information, including all communications with ICE, CBP or USCIS to
360	be public records for purposes of state freedom of information laws, subject to federal
361	and state laws and exemptions protecting personal identifying information, personal and
362	victim privacy and confidentiality. King County shall handle all such requests in
363	accordance with the usual procedures for receipt of public records requests.
364	NEW SECTION. SECTION 5. There is hereby added to K.C.C. chapter 2.15 a

new section to read as follows:

A. King County and all its contractors shall provide free language assistance services as required by this chapter to limited-English-proficient individuals. King County agencies and offices shall either employ sufficient bilingual employees or contract with telephonic translation services to provide services in languages spoken by ten thousand limited-English-proficient county residents. King County agencies and offices shall provide vital documents in languages spoken by ten thousand limited-English-proficient residents. All agencies and offices shall maintain recorded telephone messages in each language. Agencies and offices must submit a compliance plan to the county council annually. The compliance plans called for in this section shall be transmitted in the form of a paper original and an electronic copy to the clerk of the council, who shall distribute electronic copies to all councilmembers and the lead staff for the committee of the whole, the law and justice committee, the health, housing and human services committee or their successors.

B. When a limited-English-proficient individual seeks or receives benefits or services from a local agency, office or contractor, the agency, office or contractor shall make every effort provide prompt language assistance services in all interactions with the individual, whether the interaction is by telephone or in person. The agency, office or contractor shall meet its obligation to provide prompt language assistance services for purposes of this subdivision by ensuring that limited-English-proficient individuals do not have to wait unreasonably longer to receive assistance than individuals who do not require language assistance services. King County agencies shall provide support to contractors to meet the requirements of this section.

388	C. Where an application or form administered by King County requires		
389	completion in English by a limited-English-proficient individual for submission to a		
390	local, state or federal authority, King County or its contractor shall make every effort to		
391	provide oral translation of the application or form as well as certification by the limited-		
392	English proficient-individual that the form was translated and completed by a qualified		
393	interpreter. King County agencies shall provide support to contractors to meet the		
394	requirements of this section.		
395	D. King County shall make reasonable efforts to provide language assistance		
396	services in person by qualified bilingual personnel.		
397	SECTION 6. NEW SECTION. There is hereby added to K.C.C. chapter 2.15 a		
398	new section to read as follows:		
399	An individual who has been injured or otherwise sustained damages as a result of		
400	a violation of this chapter may file a complaint with the King County office of civil		
401	rights.		
402	SECTION 7. NEW SECTION. There is hereby added to K.C.C. chapter 4A.200		
403	a new section to read as follows:		
404	A. There is hereby created the immigrant and refugee assistance fund.		
405	B. The fund shall be a first tier fund. It is a special revenue fund.		
406	C. The director of the department of executive services shall be the manager of		
407	the fund.		
408	D. The fund shall be used to collect revenue from state, local and other funding		
409	sources and to expend direct service and related administration dollars to provide legal		
410	representation for indigent immigrants and refugees in deportation proceedings in		

411	immigration court and to support citizensh	ip services for these citizens. The fund may	
412	also be used for English language classes for immigrants and refugees.		
413	SECTION 8. Severability. If any	provision of this ordinance or its application to	
414	any person or circumstance is held inv	alid, the remainder of the ordinance or the	
415	application of the provision to other persons or circumstances is not affected.		
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		KING COUNTY COUNCIL KING COUNTY, WASHINGTON	
	ATTEST:	J. Joseph McDermott, Chair	
	Melani Pedroza, Clerk of the Council		
	APPROVED this day of	.,	
		Dow Constantine, County Executive	
	Attachments: None		